Data Science for Justice: Evidence from a Randomized Judicial Reform in Kenya

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Do judicial institutions cause economic growth? In a nationwide randomized experiment in Kenya, we use algorithms to identify for each court the greatest sources of court delay and present recommended actions. We randomly assign courts to receive no information, information, or an information and accountability intervention. Information and accountability reduces case duration by 22%. Using continuous household surveys, we find that in regions with treated courts, workers were more likely to have formal contracts and higher wages, especially in contract-intensive industries. The increase in case speed is accompanied by 8% more GDP per capita. These results demonstrate a causal relationship between judicial institutions and development outcomes and suggest that contract enforcement is a key mechanism for law and development.

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I. Introduction

Well-functioning legal systems are associated with economic development (Djankov et al., 2003; Ponticelli and Alencar, 2016; Lichand and Soares, 2014; Visaria, 2009; Kondylis and Stein, 2018; Chemin, 2020). This paper uses a randomized judicial reform to assess whether this relationship is causal. Endless adjournments of cases on frivolous grounds are a major cause of case backlog in many parts of the world (Muriuki, 2019). In a nationwide experiment, we use the first digitized daily court records in the Kenyan judiciary and develop an algorithm to identify the greatest sources of court delays. In one treatment arm, we provide actionable information – the sources of court delays. In a second treatment arm, the actionable information is provided to both the courts and the public. The control group receives the status quo – no information. We analyze the effects of information and accountability on courts and economic development. Our results indicate that information and accountability improves the functioning of courts and unlocks the positive effects of justice on economic development.

Judicial institutions spur development by enforcing contracts, securing property rights, and increasing investment. A major issue in many parts of the world is that courts are slow. If courts are slow, firms and citizens will not use them, they will not enter in contracts, and they might choose less efficient ways to do business. In this paper, we study Kenya. We access unique administrative disaggregated data on each case going through all the courts and continuous household survey data on economic outcomes. Up until 2015, there was no systematic data collection in Kenyan courts, with case information written on paper staying in local courts. It was impossible to measure the key reasons for delays, and no feedback was given to judges on their performance. In October 2015, the Kenyan judiciary began collecting a dataset called the Daily Court Return Template (DCRT), tracking detailed data on every case going through Kenyan courts. By 2019, the data comprised more than 9 million observations on daily case activities.

We first organize and use this dataset to uncover a new set of facts on delays. We document that 14% of all hearings end in an adjournment, i.e., a case delayed to a next hearing. The very detailed data provides 38 different reasons for these adjournments. While some adjournments are needed (e.g., to give people time to negotiate), the overwhelming majority are avoidable. Some adjournments are internal (caused by the court), but even more are external (caused by other actors, such as lawyers, parties, police, prosecutor, etc.). Kenyan law provides very clear remedies to avoid these adjournments. We then document associations in the data between these adjournments and

authors. They do not necessarily reflect the views of the Kenyan Judiciary, the World Bank and its affiliated organizations, nor those of the Executive Directors of the World Bank or the governments they represent.

the time it takes to resolve cases. These associations are used for an algorithm that provides actionable information for the courts.

We develop an algorithm in collaboration with the Kenyan judiciary. We identify for each court the greatest sources of delays they face (i.e., the causes for these adjournments in each court). The algorithm predicts the improvements in key indicators of court performance if these sources of delays were addressed. We display the information delivered by the algorithm in a user-friendly way. Our intervention is the first in revealing the actionable information, tailored to each individual court, on delays to the courts and to the public.

To measure the effects, we implement a nationwide randomized experiment across the 124 court stations in Kenya. In one treatment arm, we send the information to the chief judge of the court. In a second treatment arm, we provide the same information, but with additional instructions to share the information with the quarterly Court User Committee (CUC) meeting. This meeting includes judges, as well as representatives of lawyers, police, prosecutors, public security agencies and civil society, to discuss issues arising in courts and suggest solutions.

We find that this second intervention, sending data and actionable information to judges and to the public, is particularly useful at reducing adjournments and delays in courts. We find a 20% reduction in adjournments with this intervention. This reduction in adjournments translates to a 22% reduction in case duration. The effect is smaller and not statistically significant for the first intervention (information without public accountability).

To understand the mechanisms, we use the rich data which allows us to see which particular adjournments are reduced. We find a reduction in external adjournments, and less of an effect on internal adjournments. This last finding suggests that the main barrier to court efficiency is not a lack of effort on the judges' side. Rather, the barrier comes from external actors. The intervention provides a new reason for judges to resist the pressure of parties in the case, resulting in less of those adjournments being granted by the judges.

We find no evidence that greater speed comes at the expense of quality. To assess quality, we assemble a dataset on the decisions made public on roughly 160,000 cases from 1976 to 2020 in the higher courts. We find no negative effects of the reform on the probability for the case to be an appeal, the length of the judgements, the number of laws or jurisprudence cited in the text, the subsequent citations of this case, or the case outcome.

Instead, we find evidence of an increase in court quality according to court satisfaction surveys collected by the Kenyan judiciary. Specifically, we find a reduction in the number of complaints (and suggestions to address them) about the speed of courts. We interpret this as evidence that

the reform's beneficial effects are not only found in administrative data through a reduction in adjournments, but also felt by court users.

To examine the economic impacts, we use a representative nationwide household survey collected by the Kenyan government. The average worker in the survey sees a 37% higher wage in the treatment condition with information and accountability. Since 21% report wages, this translates into 8% greater GDP per capita, similar to cross-country correlations (using the Doing Business data, enforcing contracts). The data also contains information on labor market occupation and contracts as well as the industry in which the individual is working. We use standard measures of contract intensity to classify industries according to their reliance on contracts. We find that the number of contracts signed and the productivity of contract-reliant sectors increase. More specifically, we find that a one standard deviation increase in a measure of contract-reliance yields a larger treatment effect of the judicial reform by 29 percent in higher wages. Treatment effects are heterogenous by the contract intensity of the industry.

To see why effects can be larger in contract-intensive industries, suppose a firm contracts with a supplier to produce a customized good (which only has value for the firm, not any other firms). Once the supplier has sunk the investment costs to produce the customized good, the buyer can renegotiate prices down since there are no other buyers for this customized good. The supplier can sue in court. In that case, the supplier typically only recovers a fraction of the original amount since the net present value of the recovery decreases with the time the proceedings take in court. This depresses the incentives to produce the customized good, and potentially its quality. This has implications for the firm (the buyer of the customized good). If the customized good is defective, the firm needs to use some of its labor force to correct these deficiencies, in an argument similar to Boehm and Oberfield (2020), which introduces a "wedge" in labor, which depends on the defectiveness of the customized input. Therefore, with a more effective judiciary, the wedge would go down; the marginal product of labor, and therefore wages, would increase. This reasoning only applies to industries in contract-intensive sectors, in other sectors there are no such contractual difficulties with defective customized inputs.

Our research contributes to three key literatures. First, there is a large literature on the macroeconomic correlations between the quality of judicial systems and economic development. A large literature documents that institution, rather than geography or openness to trade, are key drivers of economic growth (Rodrik et al., 2004). Is the relationship between better judiciaries and economic outcomes causal? Rao (2022), using exogenous variation in the timing of judge shortages in district courts in India, identifies an immediate impact on case speed in debt recovery trials, growth in

profits and wage bills of local firms, and increased lending. We believe our study to be the first randomized trial of a nationwide judicial reform to address this question.

Second, we contribute to an important literature on contract enforcement as a key mechanism for linking the quality of judicial systems and economic development. In the economic analysis of relationship-specific investments, parties have an incentive to renegotiate the prices ex-post. Indeed, some parties benefit from court delays, asking for unnecessary and frivolous adjournments to delay cases as much as possible (Moog, 1997 for evidence from India; Blue and Berg, 2008 from Pakistan). Potential breaches of contract lead to expenditures necessary to redress the potential for opportunistic behavior. A line of theoretical and empirical research from Grossman Hart (1986) to Boehm and Oberfield (2020) and Amirapu (2021) stresses the importance of contract enforcement for economic growth. Our study contributes to a literature suggesting that courts are important for contract-intensive industries.

Finally, we build on a burgeoning literature on the personnel economics of the state (Finan et al., 2017). We show that reducing information frictions and providing accountability to the public motivates stronger judiciaries. Other studies of judicial reforms focus on procedure (imposing time limits in Kondylis and Stein, 2018); presidential appointment of judges in Mehmood (2022); infrastructure (setting up special civil tribunals in Lichand and Soares (2014) or debt recovery tribunals in Lilienfeld-Toal et al. (2012)). We demonstrate that greater transparency and accountability of court performance can substantially improve the efficiency and effectiveness of courts.

The rest of the paper is organized as follows. Section II presents the judicial reform. Section III presents the experimental design. Section IV presents the data and methodology, while section V discusses the results. Section VI concludes.

II. The Judicial Reform

A. Background

In October 2015, the Kenyan judiciary began collecting a dataset called the Daily Court Return Template (DCRT). The DCRT dataset contains detailed data on every case going through Kenyan courts, with more than 9 million observations at the case-activity level. It includes information on the exact charge leveled against the defendant, the precise outcome of each appearance, the name of the presiding judge(s), the number of plaintiffs/appellants, the number of defendants/accused, whether any of the parties has legal representation, how many accused were remanded in custody, and whether a witness has testified.

The DCRT dataset allows us to shed new light on the sources of delays in courts. It contains

data on why cases are coming to court, what happened in court, and what the next steps are. In particular, hearings of the cases can result in an "adjournment", i.e., a postponement of the case to a future time, which are important sources of delay. When adjournments are too frequent, litigants get frustrated, files get lost, memories fade and witnesses disappear, such that both the speed and quality of legal processes may be affected (Messick, 2015). Excessive delays also cause punishment to be delivered further in the future, discounting its net present value (or severity), which encourages opportunistic behavior.

Up until 2015, there was no verifiable data on adjournments, or on their link with court performance. It was impossible to measure them or to give feedback to judges; in other words, there were few incentives for judges to resolve cases faster and no accountability. Cases were frequently adjourned.

Table 1 below shows the descriptive statistics of key variables in the DCRT before 2019, i.e., before our randomized intervention. First, it shows that the probability that any case coming to court ends up in an adjournment is 14 percent. This is a large number considering that the mean number of hearings per case is 4.63.

The DCRT also shows the precise reason for the adjournment (of 38 different types). Some adjournments may be necessary ("death of a party") or even desirable ("parties to negotiate"). These adjournments only represent a tiny fraction of all adjournments (0.01 percent for "death of a party", 0.6 percent for "parties to negotiate"). Other adjournments are caused by the court itself, which we call "internal" adjournments. Examples are "court not sitting" or "judgment not ready". They represent 26 percent of all the adjournments. These adjournments mean that litigants are coming to court but were not warned ahead of time that the court was not sitting, which can be a very frustrating experience.

Other adjournments are caused by other actors, which we call "external" adjournments. We display the main categories in Table 1: "parties not ready" (13% of all adjournments), "parties not present" (13%), "lawyer not ready" (9%), "witness not present" (17%), "police"[1] (1%), and "prosecutor not ready or not present" (9%)[2]. These adjournments may be valid or strategic to delay cases. For each of these adjournment reasons mentioned, clear remedies exist in Kenyan law to avoid them. Moreover, clear techniques have been publicized by the Kenyan judiciary to address them, such as active case management strategies and the use of pre-trial conferences to clarify schedules and avoid adjournments down the line (Chemin and Newman, 2020). We can see

[1] "Faulty Charge Sheet" or "Police file not availed"

[2] Both adjournments from the police or the prosecutor can only happen for criminal cases. The denominator in the proportion given is defined for all cases, civil and criminal.

Table 1—Descriptive Statistics

	Mean	SD	N
Probability that the case ends in an adjournment	0.144	0.351	5245230
Conditional on being adjourned, reason of adjournment:			
Death Party	0.00	0.02	757419
To Negotiate	0.00	0.07	757419
Court	0.26	0.44	757419
Parties not ready	0.13	0.34	757419
Parties not present	0.13	0.34	757419
Advocate	0.09	0.29	757419
Witness	0.17	0.38	757419
Police	0.01	0.10	757419
Prosecutor	0.09	0.28	757419
Other	0.06	0.23	757419
Probability that the case ends in an:			
Adjournment External	0.10	0.30	5426222
Adjournment Internal	0.02	0.14	5426222
Probability that the case is/has:			
Resolved	0.142	0.349	5426222
Filed	0.140	0.347	5426222
Appealed	0.02	0.15	5426222
Convicted	0.05	0.23	5426222
Frivolous	0.04	0.19	5426222
Legal Representation	0.40	0.49	5426222
Witness Plaintiff	0.06	0.51	5426222
Witness Defendant	0.02	0.23	5426222
Court-level Data			
Clearance Rate	165.06	514.90	6791
Clearance Rate (trim 95)	93.98	64.24	6351
Case-level Data			
Time to Disposition	854.02	1703.64	609666
Time to Disposition (trim 95)	487.00	798.12	570226

that there are more external adjournments than internal ones (10 percent of all hearings end with an external adjournment while only 2 percent of all hearings end with an internal adjournment). Thus, the avoidable adjournments comprise a large share of the reasons for adjournments.

The rest of the table presents basic descriptive statistics on the courts. Fourteen percent of all hearings end in a resolution, and 14 percent of hearings are filings of a case.

Forty percent of all cases involve legal representation. We will largely be using these variables as controls after we present the results in raw form. Appendix A shows descriptive statistics on the type of cases in court.

B. Link between adjournment and court performance

Next, in collaboration with the Kenyan judiciary, we constructed an index of court performance. We calculate the clearance rate at a court level, which is the number of cases resolved in the month divided by the number of cases filed in the month. It measures the extent to which the court system is able to cope with its caseload. A target of 100% has been established by the Kenyan judiciary. The case clearance rate is one of the most important indicators of court efficiency, and is used in all evaluation of courts within the Kenyan judiciary.

There are clear outliers when calculating this index, simply because some courts can be small, with few cases filed (in the denominator), which makes the clearance rate large. For example, the highest clearance rate in the data is 15100%, clearly very large. We thus trim the data at the 95th percentile (which corresponds to a clearance rate of 375%). The untrimmed mean clearance rate is 165%, but the trimmed mean clearance rate is 94%, and the median clearance rate is 73%. For these courts with a clearance rate below 100%, the backlog of cases pending is growing.

This data can be used to measure the link between adjournments and court performance. We use the following specification:

$$CCR_{cm} = \beta_0 + \beta_{adj} Adj_{cm} + \alpha_c + \delta_m + \varepsilon_{cm} \qquad (1)$$

where c is for court c, m for month m, CCR_{cm} is the case clearance rate of court c in month m, Adj_{cm} is the proportion of cases seen in the month ending with an adjournment, α_c court fixed effects, δ_m month-year fixed effects, and ε_c is the disturbance term.

We estimate this relationship separately for civil and criminal cases. Based on data on and before 2018, we find a statistically significant coefficient β_{adj} of -5 for civil cases (and -1 for criminal cases), i.e., a 1 percentage point reduction in the proportion of cases seen ending with an adjournment

would result in a 5 percentage point increase in the Case Clearance Rate. The intuition is simple: if there are less adjournments, more cases get resolved, which increases the case clearance rate.

Based on data on and before 2018, we find a statistically significant coefficient β_{adj} of -5. That is, a 1 percentage point reduction in the proportion of cases seen ending with an adjournment would result in a 5 percentage point increase in the case clearance rate (CCR). The intuition is simple: if there are less adjournments, more cases get resolved, which increases the CCR.

These estimates are quantitatively large since the average proportion of cases ending with an adjournment is 14 percent, and the average clearance rate is M=94 (SD=64). Thus reducing adjournments from 14 to 0 percent, i.e. eradicating adjournments, would be associated with a [14*5=] 70 percentage point increase in the clearance rate.

C. The "One-Pager"

The goal of the intervention is to display key metrics for each court, such as their case clearance rate (CCR_{cm}), the proportion of adjournments (Adj_{cm}), the top three reasons for these adjournments, as well as the prediction from the model above of the increase in court performance if the adjournment reason was addressed. For this purpose, we develop the "One-Pager" (see Figure 1 below for an example).

The information displayed in the One-Pagers is divided across the following sections. The first section shows basic numbers of cases filed, cases resolved, rulings, and adjournments during the month. The goal is to start with a section easy to understand for any judge.

The second section shows the "Case Clearance Rate" (CCR), i.e., cases resolved in the month divided by cases filed in the month.

The third section shows the number of adjournments in the court in the month. In particular, the feedback report shows the top three reasons for adjournments within a specific court. Thus, the feedback report is tailored to each court. For this particular court, the main reason for adjournments is "court not sitting".

The fourth section shows the link between adjournments and performance (measured by the CCR). The goal is to provide actionable information to that particular court. We use the estimate β_{adj} obtained above. We take the absolute value since β_{adj} is negative (more adjournments mean less CCR). One can then simply predict the impact on CCR if the top reason for adjournments was reduced from their current level in month m (i.e., $AdjTop1_{cm}$) to zero with the formula:

FIGURE 1. EXAMPLE OF A ONE-PAGER

REPUBLIC OF KENYA

Baricho Magistrate Court
Court Monthly Feedback Report
February 2019

"My tenure will be defined by service delivery based on the performance of Court Stations throughout the country"

Honorable Justice David Maraga, Chief Justice



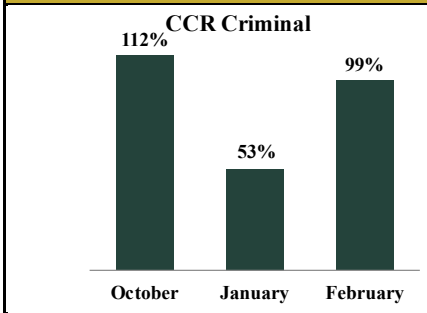
JUDICIARY
REPUBLIC OF KENYA

CRIMINAL CASES

Summary of Key Court Events the Month of February

Cases filed	81
Cases resolved	80
Rulings and judgments	21
Adjournments	76

Case Clearance Rate (CCR) Previous Three Months



Top Three Reasons For Adjournments the Month of February

Reason	Number	Percentage
Court not sitting	31	41%
Witness not present	19	25%
Partie(s) not present	6	8%

Recommended Action

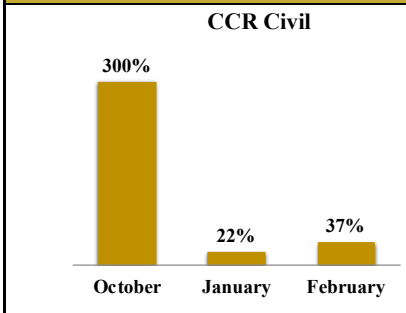
Addressing	Court not sitting	increases CCR by	2%
Addressing	Witness not present	increases CCR by	1%
Addressing	Partie(s) not present	increases CCR by	1%

CIVIL CASES

Summary of Key Court Events the Month of February

Cases filed	41
Cases resolved	15
Rulings and judgments	14
Adjournments	29

Case Clearance Rate (CCR) Previous Three Months



Top Three Reasons For Adjournments the Month of February

Reason	Number	Percentage
Court not sitting	16	55%
Partie(s) not ready	4	14%
Police file not availed	3	10%

Recommended Action

Addressing	Court not sitting	increases CCR by	27%
Addressing	Partie(s) not ready	increases CCR by	7%
Addressing	Police file not availed	increases CCR by	5%

Notes

Case Clearance Rate (CCR)- Case Clearance Rate (Resolved ÷ Filed) × 100 measures the extent to which the court system is able to dispose of cases relative to the cases filed within a specified time period. A clearance rate of 100% implies that the court is coping with its workload. More than 100% clearance rate indicates that the court is reducing its pending cases while less than 100% means that the court is accumulating more cases.

Resolved Case (RC) - Any case where a judgement or a final ruling closing the case has been made at the end of period under reference. It also means a finalized case.

Filed Cases (FC)- Any case that is registered in court of law for arbitration in a given period.

$$PredictionCCR_{cm}AdjTop1 \quad = \quad |\beta_{adj}| \times AdjTop1_{cm}$$

The interpretation is the following: a reduction in the top reason for adjournment from current levels (i.e., $AdjTop1_{cm}$) to zero is associated with an increase in CCR by $PredictionCCR_{cm}AdjTop1$. After extensive piloting with officials in the Kenyan judiciary and judges, this sentence was judged slightly difficult to understand and simplified to: "Addressing [the top reason for adjournment] increases CCR by [$PredictionCCR_{cm}AdjTop1$]". This sentence is added on the One-Pager (see Figure 1 for an example). We also predict the impact on CCR if the next top reasons of adjournments were addressed. These three sentences constitute the actionable information presented to the judge or to the judge and the public.

D. The Intervention

We implement two different treatments:

1. Actionable information: Providing judges this One-Pager that shows them, as explained above, 1) the CCR, 2) the number of adjournments and their top three reasons, and 3) the predicted impact of reducing adjournments on the CCR.

2. Actionable information with accountability: As above, but also sharing the One-Pager with Court User Committees (CUCs), which includes court actors such as lawyers, prosecutors, the police, as well as representatives from local communities, to focus discussion around performance, create bottom-up accountability, and collectively arrive at ways to remove the bottlenecks.

The One-Pagers may work because they significantly increase the costs of granting or requesting adjournments. To see this, it is important to understand the nature and reasons of adjournments. Adjournments can essentially be grouped in the data into two categories: those under the control of the judge (which we call "internal") and those caused by other actors (which we call "external"). Internal adjournments can be granted when the judge is not present (despite a hearing date having been given to all parties) or when the judgement is not ready. External adjournments are granted when the lawyer or other parties are not ready.

The One-Pagers may affect the costs of both types of adjournment. Regarding "internal" adjournments, the One-Pagers are the first official document showing explicitly the number of adjournments, disaggregated by their reason. Regarding "external" adjournments, the One-Pagers, especially when shared with the Court User Committee, may discourage these other parties from requesting adjournments.

The relative effects on either internal or external adjournments thus provide a test to identify which mechanism the One-Pagers are working through. If internal adjournments are reduced by the One-Pagers, this indicates that internal processes involving judges and their staff required streamlining and the One-Pagers significantly increased the costs of this lack of efficiency. On the other hand, if external adjournments are reduced by the One-Pagers, this indicates that judges were subject to the pressure of other parties and the One-Pagers gave them the tools to resist such pressure. The differential effect of the One-Pagers on internal or external adjournments can thus shed light on the constraints faced by judges.

III. Experimental design

The unit of randomization is a court station, since one court station has one Court User Committee. If a court station is randomized into the treatment "One-Pager", then all the courts within that court station receive a one-pager. If a court station is randomized into the treatment "One-Pager + CUC", then all the courts within that court station receive a one-pager, and the one-pagers must also be distributed to all members of the CUC such that the one-pager is discussed in their quarterly meetings.

There are 124 court stations in Kenya. To achieve balance, we follow (Bruhn and McKenzie, 2009) and use a stratification technique. We stratify based on geographical variables, since the effect may be different in different places. In practice, we established a list of 8 regions in Kenya to make sure that there was an approximately equal number of control and treated court stations in each of these 8 regions. Appendix B provides more details on how we determined these 8 regions.

Second, we also stratify based on fast versus slow court stations, since the effects could be different across fast and slow courts. One may expect a large effect of the interventions on slow courts, and maybe less so on fast courts (since these courts are already performing well). Thus, it will be important to look at heterogenous effects of the one-pager across fast and slow courts. The proper way to do this is to stratify on initial speed such that the sample is balanced across fast and slow courts. Appendix B provides more details on how we created these indicators of fast or slow courts.

IV. Data and Methodology

Adjournments:

To evaluate the effect on adjournments, we use the DCRT data set, which is described in section II.A.

The main empirical question we ask is: do the One-Pagers successfully reduce the number of adjournments that are granted during trials? To test this proposition, we estimate the following specification:

$$
\begin{aligned}
Adjournment_{ictjk} \;=\; & \beta_0 + \beta_1 OnePager_c \times Feb2019_t + \beta_2 OnePagerCUC_c \times Feb2019_t \\
& + \beta_3 OnePager_c \times Mar2019_t + \beta_4 OnePagerCUC_c \times Mar2019_t \\
& + \beta_5 OnePager_c \times Apr2019_t + \beta_6 OnePagerCUC_c \times Apr2019_t \\
& + \beta_7 OnePager_c \times May2019_t + \beta_8 OnePagerCUC_c \times May2019_t \\
& + \beta_9 OnePager_c \times AfterJune2019_t + \beta_{10} OnePagerCUC_c \times AfterJune2019_t \\
& + \beta_{11} OnePager_c \times Jan2019_t + \beta_{12} OnePagerCUC_c \times Jan2019_t \\
& + \alpha_c + \gamma_t + \beta_4 X_{ictjk} + \delta_j + \theta_k + \epsilon_{ictjk}
\end{aligned}
$$

$Adjournment_{ictjk}$ is a dichotomous variable equal to 1 if the outcome of a hearing is adjournment, 0 otherwise; such that the regression is predicting the average probability that a hearing will be adjourned. The subscript i corresponds to each individual court appearance. c refers to court c, t refers to the time period (a month-year). The variable $Feb2019_t$ takes on a value of 1 if the observation is in February of 2019, 0 otherwise, similarly for the other months. $OnePager_c$ is a dichotomous variable equal to 1 for courts receiving the One-Pager, 0 otherwise. $OnePagerCUC_c$ is a dichotomous variable equal to 1 for courts receiving the One-Pager that is disseminated to the CUC meeting, 0 otherwise.

The key variable of interest to determine the impact of the One-Pagers is: $OnePager_c \times Feb2019_t$, which estimates the short-run effect (the month of the implementation). $OnePager_c \times Mar2019_t$, $OnePager_c \times Apr2019_t$, $OnePager_c \times May2019_t$ measure the effect in the next months. $OnePager_c \times AfterJune2019_t$ measures the long-run effects.

To check for common time trends, we look at the variable $OnePager_c \times Jan2019_t$. The coefficient β_{11} checks for an effect of the One-Pagers in a period before the intervention had started. If we find that the pilot has an impact in January 2019, this will suggest that the treatment and control groups were on divergent time trends before the pilot so the results we obtain from the difference-in-differences regression could be driven by something other than the intervention itself. If, on the other hand, β_{11} is not significantly different from zero, we can be more confident that the treatment and control groups were on the same pre-trends.

(α_c) are court fixed effects and (γ_t) are month-year fixed effects. X_{ictjk} is a vector of controls

which includes: legal representation of the defendant, accused or plaintiff; whether the defense produced a witness; whether the prosecution produced a witness. Moreover, we include judge fixed effects (δ_j), and detailed case code fixed effects (θ_k).[3] ϵ_{ictjk} is a stochastic error term. Standard errors are robust, clustered at the level of courts.

We obtained ethical approval[4] and filed a pre-analysis plan[5], in which our main pre-specified outcome is adjournments.

Quality of decisions:

To explore effects on quality, we use two different datasets. First, we assemble a database of the written decisions on the Judiciary of Kenya's publicly available search engine for higher courts (http://kenyalaw.org/caselaw/). This dataset contains roughly 160,000 cases from 1976 to 2020 from the higher courts. We build this dataset by scraping both the metadata associated with each case as well as the full text of the decision in each case. This allows us to explore if the "One-Pager" had an effect not only on the efficiency of judicial decisions, but also on the quality of written decisions, particularly in higher courts. In contrast to the DCRT, in this dataset we can extract proxies for the quality of judicial decisions, such as the length of the judgement, the number of laws or cases cited in a decision, or whether a specific decision was appealed to higher courts.

The data comprises cases which were appeals against the decisions of lower courts. Such cases are determined from the case history variable present in the metadata scraped from a search engine. In our dataset, we have roughly 33,000 appeals. We then match these appeals with their original cases by using the case numbers and date of delivery extracted from the case history of appeals, and matching them with the case numbers and date of delivery of their respective original cases. In addition to case numbers, we also use the names of judges who presided over the original case (which was appealed against) extracted from the case history variable to match them with the judges of the respective original cases, to make sure the cases are indeed the same.

As a measure of quality of judgements, we also determine the length of the judgement, using the text of judgements of the decisions scraped from the website. We also calculate the number of judgements, laws and acts cited by each judgement. To further measure the quality of the judgement, we determined how many times a judgement in our dataset has been cited by the other judgements present in our dataset.

[3]Case codes are used for administrative purposes to categorize the 42 different types of cases.
[4]REB File #: 20-06-027 from McGill Ethics Review Board
[5]AEARCTR-0006228

Court user satisfaction:

Our second measure of quality comes from citizen perceptions. We use Court User Satisfaction Surveys (CUSS) collected by the Kenyan judiciary to gauge the response of court users to the treatment. These surveys were collected in 2015, 2017, and 2019 and ask questions to court users about their satisfaction with multiple aspects of court processes.

To determine the effect of the One-Pagers on court user satisfaction, we estimate the following specification:

$$\begin{aligned} Y_{ict} &= \beta_0 + \beta_1 OnePager_c \times 2019_t + \beta_2 OnePagerCUC_c \times 2019_t \\ &\quad + \beta_3 OnePager_c \times 2015_t + \beta_4 OnePagerCUC_c \times 2015_t \\ &\quad + \alpha_c + \gamma_t + \epsilon_{ict} \end{aligned}$$

Where Y_{ict} is the answer to a question on the CUSS. The subscript i corresponds to individual i, interviewed in court station[6] c, in year t. The variable $OnePager_c \times 2019_t$ takes on a value of 1 if the observation is in the treatment group One-Pager, and observed in 2019; 0 otherwise. $OnePagerCUC_c \times 2019_t$ is defined similarly for the treatment group One-pager sent to CUCs. The coefficients of interest are thus β_1 and β_2.

The variable $OnePager_c \times 2015_t$ takes on a value of 1 if the observation is in the treatment group One-Pager, and observed in 2015; 0 otherwise. This represents a test of the balance before the one-pagers were sent out. Ideally, this coefficient is not significantly different from zero.

α_c are court station fixed effects, γ_t are year fixed effects, and ϵ_{ict} is the error term. Standard errors are clustered at the level of the court station.

Economic Effects on Contract-Intensive Industries:

Firms enter in contract with suppliers to acquire customized inputs. A more effective judiciary may foster these arrangements, incentivizing suppliers to produce quality inputs. Each worker in the downstream firm can spend less time correcting defective customized inputs and more time producing the output of the firm, which increases the marginal product of labor, and therefore wages, as shown formally in Appendix F.

[6]The CUSS dataset only has information on the "court station", the geographical compound that may host multiple courts in populous areas, such as both a high court and a magistrate court. Thus, for this analysis, it is not possible to distinguish high courts from magistrate courts.

We use the Kenya Continuous Household Survey Programme (KCHSP) to evaluate the economic effects on contract-intensive industries. The KCHSP was implemented in 2019 by the Kenyan National Bureau of Statistics (KNBS) and is a representative sample of Kenya. The KCHSP contains data on standard labor market outcomes (wages, labor contract, tenure).

Notably, the KCHSP also contains data on the industry in which the individual is working (using the International Standard Industrial Classification Revision 4, ISIC Rev 4). We thus classify each industry according to its reliance on contracts. We use an index of input complexity, which can be construed as a measure of the reliance on contract enforcement mechanisms. The intuition is that a more complex input mix will increase the dependence on contract enforcement mechanisms.

To measure input complexity, a large body of work pioneered by Levchenko (2007) uses 1 minus the Herfindahl index, calculated as the sum of the share of inputs from each supplier (squared).

If an industry has only one supplier (the input mix is not complex), the share of all inputs from this supplier is 1, and 1-1=0. On the other hand, if an industry has numerous small suppliers, the sum of the share (squared) is close to zero, and 1-0=1. The input mix is more complex, and the industry relies more on contracts with all of their suppliers.

We thus call this measure CI (contract intensiveness of the industry). To calculate it, we use the US Input-Output table available at the OECD.[7] We use this table since the goal is to measure the technological reliance of sectors on a complex input mix under a near-perfect judiciary. We calculate for each industry the Herfindahl index. The advantage of this methodology over others also used in robustness checks in this paper is that it uses the ISIC Rev 4 (such that no correspondence between sectors is needed) and it can be calculated for all firms, not just those in, say, the manufacturing sector.

In our sample, the mean of CI is 82 out of 100 (SD=11, median=86%). For ease of interpretation, we standardize CI in all the regressions below.

To determine the effect of the judicial reform on contract-intensive industries, we estimate the following specification:

$$\begin{aligned} Y_{ijct} &= \beta_0 + \beta_1 Frac.OnePager_c \times Post_t + \beta_2 Frac.OnePagerCUC_c \times Post_t \\ &\quad + CI_j + \beta_1 Frac.OnePager_c \times Post_t \times CI_j + \beta_2 Frac.OnePagerCUC_c \times Post_t \times CI_j \\ &\quad + \alpha_c + \gamma_t + \epsilon_{ict} \end{aligned}$$

[7] Available at: https://stats.oecd.org/Index.aspx?DataSetCode=IOTSI4_2018

where Y_{ict} is the wage of individual i, in industry j, interviewed in county c, in quarter t in 2019.

The variable $Frac.OnePager_c$ is the fraction of court stations in a county that received the One-Pagers.[8] For example, the county of Mombasa has 5 court stations, two of which received the One-Pagers; a fraction of (2/5=) 0.4. This fraction varies between 0 and 1, such that there are some counties with no court stations receiving One-Pagers and other counties where all court stations receive One-Pagers.

This fraction is further interacted with the variable $Post_t$, equal to 1 in the quarters 2, 3, and 4, and equal to 0 in quarter 1. We define $Post_t$ this way since the One-Pagers were sent in February. It is thus reasonable to expect no effect in quarter 1 (January - February - March) and an effect in later quarters.

The variable $Frac.OnePagerCUC_c$ is defined similarly for the other treatment of One-Pagers sent to the Court User Committees (CUC). It also varies between 0 and 1 across counties.

CI_j is the standardized measure of contract intensiveness of industry j explained above. We include CI_j in level terms, as well as its interaction with the treatment variables.

α_c are county fixed effects, γ_t are quarter fixed effects, and ϵ_{ict} is the error term. Standard errors are clustered at the level of the county.

A. Check for Balance and Pre-Trends

Overall, the sample is balanced across the treatment groups and control groups. In Table 2, we restrict the sample to the period before 2019 and regress the case outcome of interest and the two treatment dummies. None of the coefficients in this table are statistically significant. For example, there were 0.5 percentage points more adjournments in the treatment group "One-Pager + CUC". There are no differences in the proportion of internal or external adjournments.

Table B1 in Appendix B show that there are similar proportion of resolved cases, filed cases, appeals, convictions, frivolous cases, legal representation, number of witnesses for plaintiff, number of witnesses for defendants across treatment and control groups. The composition of case types is also balanced.

Next, we present a check for pre-trends between the treatment and control groups in the KCHSP, focusing on the first quarter of 2019. Table 3 below restricts the sample to quarter 1, and simply regresses the outcome on $Frac.OnePager_c$ and $Frac.OnePagerCUC_c$.

In Column (1), the constant term shows that 50 percent of the individuals are male in the counties with no treated court stations. This proportion is not significantly different in counties

[8]The KCHSP data's most disaggregated geographical variable is at the county level.

Table 2—Balance Before the Intervention

	(1) Adjournment	(2) Adjournment External	(3) Adjournment Internal
OnePager	0.014	0.015	-0.00032
	(0.021)	(0.012)	(0.0040)
OnePager CUC	0.0050	0.017	-0.0017
	(0.018)	(0.013)	(0.0035)
Observations	5240381	5421368	5421368

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. The sample is restricted to the period before 2019. In Column (1), the dependent variable is a dichotomous variable equal to 1 if a hearing ends in adjournment, 0 otherwise. In Column (2), the dependent variable is a dichotomous variable equal to 1 if a hearing ends in adjournment and the reason given for adjournment was classified as Internal (those under the control of the judge), 0 otherwise. In Column (3), the dependent variable is a dichotomous variable equal to 1 if a hearing ends in adjournment and the reason given for adjournment was classified as External (requested by lawyers or prosecutors), 0 otherwise. The variable "OnePager" takes on a value of 1 if the observation is in in a court which received a One-Pager, 0 otherwise. The variable "OnePager CUC" takes on a value of 1 if the observation is in in a court which received a One-Pager and that OnePager was sent to the CUC, 0 otherwise. The regressions include the stratification dummies (the 8 region dummies and the Slow/Fast dummy) as well as a dummy for whether the court is a magistrate court or a high court.

with more treated courts, as indicated by the insignificant coefficients of $Frac.OnePager_c$ and $Frac.OnePagerCUC_c$. Thus, the sample is well balanced across treatment and control groups as far as this variable is concerned.

The average age is 25 years old, number of years on the job is 8.5 years (for those with a job), 49 percent of the sample went to primary school, 20 percent went to secondary school, and the average household size is 3.3. The average monthly wage is 263 USD PPP in a county where no courts received a One-Pager. Forty-three percent of the population works in non-farm activities. Seven percent of the total population works in "white collar" occupations, according to the disaggregated Kenya National Occupational Classification Standards (KNOCS). Thirty-four percent work in white collar as opposed to blue collar activities. Workers work on average 9.7 months of the year and 14 percent have a written contract. Columns (13) shows the measure of contract intensiveness used. The average in the control group in quarter 1 is 84.8 percent. None of these regressions give concern for statistically significant pre-trends associated with the proportion of treated court stations within a county.

One issue with this balance test is that the one-pagers were sent in February 2019, i.e., the first quarter of 2019. Using it as a baseline is thus not perfect. However, if there were effects already in quarter 1, then any results comparing later quarters to quarter 1 would be biased downward. Therefore, our results are a lower bound of the true effect.

Nonetheless, we present other balance tests in the Appendix. Table G1 shows the balance test using County GDP collected between 2013 and 2017 by the Kenya National Bureau of Statistics.

Table 3—Balance Test (quarter 1 of 2019)

	(1) Gender	(2) Age	(3) Years on Job	(4) Primary	(5) Secondary	(6) HH Size	(7) Wage
Frac. OnePager	-0.02	-1.59	0.37	-0.09*	-0.05	0.22	-19.31
	(0.01)	(1.59)	(1.63)	(0.05)	(0.04)	(0.31)	(37.94)
Frac. OnePager_CUC	0.00	-0.06	0.81	-0.08	-0.00	0.15	-28.83
	(0.01)	(1.40)	(1.49)	(0.05)	(0.04)	(0.28)	(43.87)
Constant	0.50***	24.89***	8.46***	0.49***	0.20***	3.30***	263.06***
	(0.01)	(1.02)	(0.93)	(0.02)	(0.02)	(0.17)	(26.51)
Observations	22,732	22,732	5,409	22,732	22,732	22,732	2,154

	(8) Non-farm	(9) White Collar	(10) White vs Blue	(11) Months Worked	(12) Contract	(13) CI
Frac. OnePager	0.01	-0.02	-0.06	-0.13	-0.04*	0.05
	(0.09)	(0.01)	(0.05)	(0.44)	(0.02)	(0.21)
Frac. OnePager_CUC	0.07	-0.01	-0.05	0.19	-0.01	0.01
	(0.10)	(0.02)	(0.05)	(0.41)	(0.04)	(0.22)
Constant	0.43***	0.07***	0.34***	9.72***	0.14***	84.81***
	(0.05)	(0.01)	(0.03)	(0.33)	(0.01)	(0.15)
Observations	8,210	22,732	4,238	5,409	8,271	8,272

Note: Robust standard errors, clustered at the level of the county. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1) the dependent variable is gender, a dichotomous variable equal to 1 for males, 0 for males. In Column (2), the dependent variable is age in years. In Column (3), the dependent variable is the number of years on the job. In Column (4), the dependent variable is equal to 1 if the individual has completed any years of primary school, 0 otherwise. In Column (5), the dependent variable is equal to 1 if the individual has completed any years of secondary school, 0 otherwise. In Column (6), the dependent variable is the size of the household. In Column (7), the dependent variable is the wage, defined as the basic salary in last month. In Column (8), the dependent variable is non-farm occupation, equal to 0 if in the last 7 days, the individual worked for at least one hour on their own account or as an employer on a farm or holding owned or rented, whether in cultivating crops or in other farm maintenance tasks, or have they cared for livestock; or if the individual helped (for at least one hour) in an agricultural activity or cared for livestock belonging or run by this household. It is equal to 1 if the individual worked for at least one hour as an employee for wage, salary, commission, or any payment in kind, including doing paid domestic work or farm work; worked for at least one hour on their own account or as an employer in a non-farm business enterprise for example, as a trader, shopkeeper, barber, dressmaker, carpenter, taxi driver, car washer, etc.; helped (for at least one hour) in a non-farm business enterprise belonging or run by this household. In Column (9), the dependent variable is equal to 1 for "white collar" occupations, 0 otherwise. The classification into white collar is based on the disaggregated Kenya National Occupational Classification Standards (KNOCS). It comprises major group 1 (legislators, administrators and managers); major group 2 (professionals), major group 4 (secretarial, clerical services and related workers). It also includes the engineering positions from major group 3 (codes 321, 322, 324, 325, 326, 327, 328, 329 | d22_knocs_s==331, 332, 351, 352, 353, 354, 355, 361, 362, 363, 364, 365, 366, 367, 368, 369, 371, 372, 395). In Column (10), the dependent variable is equal to 1 for "white collar" occupations, and 0 for "blue collar" occupations. The classification into blue collar is based on the disaggregated Kenya National Occupational Classification Standards (KNOCS). It comprises major group 5 (service workers, shop and market sales workers), major group 7 (craft and related trades workers), major group 8 (plant and machine operators and assemblers), major group 9 (elementary occupations). It also includes the technician positions from major group 3 (codes 311, 312, 313, 314, 315, 316, 317, 318, 319, 341, 342, 343, 344, 391, 392, 393, 394, 395, 396, 397, 398, 399). In Column (11), the dependent variable is the months worked in the year. In Column (12), the dependent variable is equal to 1 if employment is on the basis of a written contract, 0 if verbal agreement, implied contract, or no contract. In Column (13), the dependent variable is the CI index.

Table H1 presents the balance test using the Kenya Integrated Household Budget Survey (KIHBS) 2015-2016. All of these tests show good balance between the treatment and control groups.

V. Results

A. Effects on Adjournments

Before turning to regression results, we show the raw data on adjournments in Figure 2. This figure displays the proportion of hearings ending in an adjournment every month. Before the intervention implemented in February 2019, the three groups are quite comparable. The situation changes in February 2019: the treatment group OnePager CUC is now below the control group, and even the treatment group OnePager. While the control group is around 14% in that period, the treatment group OnePager CUC is around 11%, indicating a three percentage points difference between the two groups. The effect fades away in June 2019.

Figure 2. Effects on Adjournment

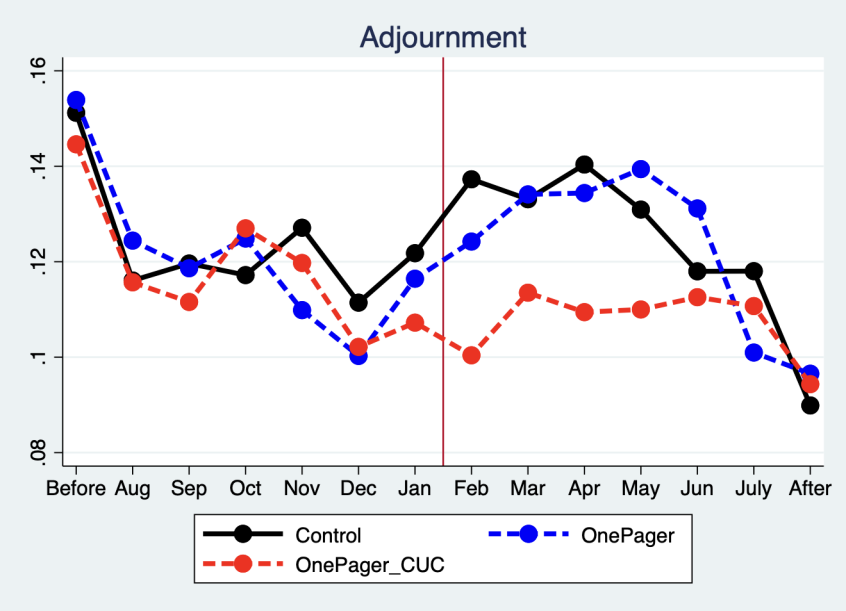


Table 4 shows the regression results which estimate the impact of the One-Pagers on adjournments. Column (1) shows the main result of this paper: the One-Pagers reduced the probability of adjournment by 1.3 percentage points in the month of February 2019. The effect is greater for the one-pagers sent to the CUC meeting: this intervention reduced the probability of adjournment by 2.8 percentage points, exactly in line with Figure 2 above. The effect is significantly different from zero. This is a large effect considering that the probability of adjournment for the treatment

and control groups combined was 14 percent prior to 2019. It thus corresponds to a [2.8/14=] 20 percent cut in adjournments. The effect persists in March and April (with reductions of 1.5 and 2.4 percentage points, albeit less significantly), but drops after June 2019.

Of course, an immediate concern with these results is that judges may have responded due to experimenter demand or simply manipulated the data to reduce their adjournments in the treatment group. This is unlikely to be the case for three reasons. First, we find no effect in the treatment group OnePager, where experimenter demand is the same as in the treatment group OnePager CUC. If judges were motivated to manipulate their data, an effect should have been found there. Second, the data is not entered by judges themselves, but by court clerks following the public processes. Third, data quality is of paramount concern to DPOP. Large teams of DPOP statistical officers constantly canvass the country to do back checks on the data. They train local court staff on data quality. They also make field visits in every court of the country, where they randomly sample some cases from the paper registers, track the data in the DCRT, to make sure all the information is accurate.

The result remains significant when controlling for case code fixed effects in Column (2), and control variables for the presence of legal representation and number of witnesses in Column (3). Controlling for judge fixed effects in Column (4) hardly changes the results.

In Column (5), we define a variable equal to 1 if the reason for the adjournment is the same as the top three adjournments displayed on the one-pagers for that particular court, 0 otherwise. The results show that the one-pagers sent to the CUC meeting reduce those types of adjournment. In contrast, in Column (6), we define a variable equal to 1 if the reason for the adjournment is different from the top three adjournments displayed on the one-pagers for that particular court, 0 otherwise. There are no effects there. This confirms the mechanism of the effect: the One-Pagers display the top three reasons for adjournment, and the effect is concentrated among those top 3 reasons that are shown in the One-Pager.

A reduction in adjournments can be converted into time saved. In fact, adjournments generate delays that compound over time. If each hearing faces a certain probability of adjournment, then that adjourned hearing can itself be adjourned at the next stage. Our estimates show that a 20% decrease in adjournments translate into a reduction of 107 days in trial length, or (107/487*100=) 22%.[9]

[9]Suppose p is the probability of an adjournment. On the first hearing, the probability that the case is closed is $1-p$. With probability p, the case is adjourned to the next time available, say after d days. At that time, the case is resolved with probability $1-p$, and adjourned with probability $p$to a next time after another d days, $2d$ days after the start of the case At that time, reached with probability p^2, the case closes with probability $1-p$. Overall the total case length is:
$(1-p)*0+p(1-p)d+p^2(1-p)2*d+p^3(1-p)3*d+\ldots$
Basic algebra can simplify this expression. We can factor by $p(1-p)d$:

Table 4—Effect on Adjournments

	(1)	(2)	(3)	(4)	(5) Same as on One-Pager	(6) Different as on One-Pager
OnePager * February 2019	-0.013	-0.012	-0.012	-0.0040	-0.015*	0.0026
	(0.012)	(0.012)	(0.012)	(0.012)	(0.0085)	(0.0092)
OnePager CUC * February 2019	-0.028**	-0.028**	-0.028**	-0.023	-0.018**	-0.0066
	(0.014)	(0.014)	(0.014)	(0.014)	(0.0091)	(0.010)
OnePager * March 2019	0.0012	0.0016	0.0016	0.013	-0.0046	0.0091
	(0.013)	(0.013)	(0.013)	(0.014)	(0.0081)	(0.0098)
OnePager CUC * March 2019	-0.015	-0.017	-0.017	-0.016	-0.014*	-0.0018
	(0.014)	(0.015)	(0.015)	(0.014)	(0.0078)	(0.010)
OnePager * April 2019	-0.012	-0.011	-0.011	-0.0030	-0.010	0.00078
	(0.014)	(0.014)	(0.014)	(0.013)	(0.010)	(0.011)
OnePager CUC * April 2019	-0.024	-0.024	-0.024	-0.032**	-0.019*	-0.0058
	(0.015)	(0.016)	(0.016)	(0.014)	(0.010)	(0.011)
OnePager * May 2019	0.0099	0.010	0.010	0.0023	-0.0030	0.027**
	(0.017)	(0.017)	(0.017)	(0.015)	(0.014)	(0.014)
OnePager CUC * May 2019	-0.014	-0.018	-0.018	-0.021	-0.013	0.0041
	(0.017)	(0.017)	(0.017)	(0.015)	(0.014)	(0.012)
OnePager * After June 2019	0.0028	0.0035	0.0035	-0.0015	0.0012	0.0044
	(0.017)	(0.016)	(0.016)	(0.011)	(0.0066)	(0.013)
OnePager CUC * After June 2019	-0.00027	-0.0030	-0.0030	-0.020	-0.0050	0.00035
	(0.019)	(0.019)	(0.019)	(0.015)	(0.0077)	(0.014)
OnePager * Month Before	-0.0090	-0.0082	-0.0082	-0.0018	-0.0031	-0.0027
	(0.013)	(0.013)	(0.013)	(0.013)	(0.0083)	(0.0099)
OnePager CUC * Month Before	-0.0063	-0.0065	-0.0065	-0.0050	-0.0100	0.0046
	(0.013)	(0.013)	(0.013)	(0.014)	(0.0094)	(0.011)
Case Code Fixed Effects		Yes	Yes	Yes		
Controls			Yes	Yes		
Judge Fixed Effects				Yes		
Observations	8641819	8464456	8464456	7074897	9047041	9047041

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1), the dependent variable is a dichotomous variable equal to 1 if a hearing ends in adjournment, 0 otherwise. Column (2) includes judge fixed effects. Column (3) include case code fixed effects. Column (4) includes control variables for the presence of legal representation and number of witnesses. In Column (5), the dependent variable is a dichotomous variable equal to 1 if the reason for the adjournment is the same as the top three adjournments displayed on the one-pagers, 0 otherwise. In Column (6), the dependent variable is a dichotomous variable equal to 1 if the reason for the adjournment is different from the top three adjournments displayed on the one-pagers, 0 otherwise. The variable "OnePager*February2019" takes on a value of 1 if the observation is in "February of 2019" and in a court which received a One-Pager, 0 otherwise.

Table 5 disaggregates adjournments by their main cause, internal or external. Column (1) replicates the main result of the paper on adjournments. Column (2) shows a reduction in external adjournments, while Column (3) shows no effect on internal adjournments. This result is notable because it sheds light on the mechanisms through which the intervention works, and even on the underlying reasons for delays in the judiciary. The One-Pagers do not work because they motivate judges to work faster. This is corroborated by the fact that internal adjournments are at baseline much less than external adjournments, indicating that lack of effort on the judge's part is not the entire story. Rather, we find an effect on external adjournments, delays caused by external actors. The One-Pagers work because judges grant fewer adjournments to other parties, or other parties ask for fewer adjournment in the first place. These other parties are involved in the CUC meetings where the One-Pagers are discussed and actionable information are made to avoid them. This explains why we find an effect in the treatment group OnePager CUC on external adjournments.

$p(1-p)d(1+2p+3p^3+...)$
We note that the last term can be rewritten in the following way:
$1+2p+3p^2+4p^3+\ldots = (1+p+p^2+\ldots)+(p+p^2+p^3+\ldots)+(p^2+p^3+p^4+\ldots)+\ldots = (1+p+p^2+\ldots)*(1+p+p^2+\ldots)$=(sum of the terms of a geometric series of reason p)^2 $=(1/(1-p))^2 = (1-p)^{-2}$
Therefore the total case length is: $p/(1-p)*d$
The new total case length under a lower p' would be: $p'/(1-p')*d = p'/(1-p')/[p/(1-p)]$*total case length
Plugging in $p = 0.14$, $p' = 0.11$, total case length=487 (trimmed at 95%), we get the new total case length of 370 days.
This corresponds to a reduction of 107 days in trial length, or (107/487*100=) 22%.

Table 5—Effect on Internal versus External Adjournments

	(1) Adjournment	(2) External Adjournment	(3) Internal Adjournment
OnePager * February 2019	-0.013	-0.017	0.0000067
	(0.012)	(0.011)	(0.0043)
OnePager CUC * February 2019	-0.028**	-0.030**	-0.0033
	(0.014)	(0.012)	(0.0042)
OnePager * March 2019	0.0012	0.0027	-0.00024
	(0.013)	(0.011)	(0.0041)
OnePager CUC * March 2019	-0.015	-0.021*	0.0015
	(0.014)	(0.011)	(0.0040)
OnePager * April 2019	-0.012	-0.0044	-0.0076
	(0.014)	(0.011)	(0.0063)
OnePager CUC * April 2019	-0.024	-0.022*	-0.0072
	(0.015)	(0.012)	(0.0062)
OnePager * May 2019	0.0099	0.016	-0.0022
	(0.017)	(0.015)	(0.0053)
OnePager CUC * May 2019	-0.014	-0.012	-0.0027
	(0.017)	(0.015)	(0.0049)
OnePager * After June 2019	0.0028	-0.0013	0.00011
	(0.017)	(0.012)	(0.0033)
OnePager CUC * After June 2019	-0.00027	-0.014	0.0043
	(0.019)	(0.014)	(0.0039)
OnePager * Month Before	-0.0090	-0.0039	-0.0069
	(0.013)	(0.0092)	(0.0052)
OnePager CUC * Month Before	-0.0063	-0.011	-0.0081
	(0.013)	(0.011)	(0.0053)
Observations	8641819	9047041	9047041

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1), the dependent variable is a dichotomous variable equal to 1 if a hearing ends in adjournment, 0 otherwise. In Column (2), the dependent variable is a dichotomous variable equal to 1 if a hearing ends in adjournment and the reason given for adjournment was classified as Internal (those under the control of the judge), 0 otherwise. In Column (3), the dependent variable is a dichotomous variable equal to 1 if a hearing ends in adjournment and the reason given for adjournment was classified as External (requested by lawyers or prosecutors), 0 otherwise.

Table 6 shows that the effect is much stronger in High Courts in Column (1), consistent with a hypothesis that cases are more complex at the high court level, and thus the temptation to grant adjournments is stronger, which is countered by the One-pagers. The results are weaker at the level of Magistrate Courts, where cases are simpler, as can be seen in Table C1 in Appendix C.

Column (2) shows that the effect is stronger in initially slow courts, versus fast courts in Column (3). A court is classified as slow is its average time to disposition is above the Kenyan average at baseline. Thus, the One-Pagers work better in slower courts. This is confirmed in Columns (4) and (5), which shows the differential response in courts above or below the median level of adjournments: once again, we see that the One-Pagers work better in courts with a high number of adjournments at baseline.

Table D1 in Appendix D shows the effect on other outcomes of speed. We find an increase in cases resolved and no effect on cases filed, it implies a positive effect on the CCR. This result is policy-relevant because the CCR is one of the most important indicators of court efficiency, and is used in all evaluation of courts within the Kenyan judiciary for promotion and transfers.

A criticism against increased speed due to the One-Pagers may come from "judges closing cases too quickly", however, we find no evidence for this phenomenon in Table E1 of Appendix E1: we find no effect on appeals, convictions or dismissals on the grounds that a case is frivolous. In the next section, we look at the quality of decisions in greater detail by analyzing the text of judgments.

B. Effects on Quality of Decisions

Table 7 below uses the same specification as above, with various measures of quality. We find no negative effects of the One-Pagers on the length of the judgements in Column (1), the number of other cases cited in the text in Column (2), the number of laws cited in the text in Column (3), and the number of citations in Column (4). Overall, we thus find no detrimental effects of the One-Pagers on these measures of the quality of legal processes.

Table 6—Effect on Adjournments in High Courts

	(1) High Court	(2) Slow	(3) Fast	(4) Above Median Adj.	(5) Below Median Adj.
OnePager * February 2019	-0.059**	-0.068**	0.021	-0.10*	-0.044**
	(0.023)	(0.025)	(0.044)	(0.053)	(0.019)
OnePager CUC * February 2019	-0.053***	-0.060***	0.0089	-0.093***	-0.036*
	(0.016)	(0.017)	(0.045)	(0.021)	(0.019)
OnePager * March 2019	0.0080	0.0058	-0.0068	0.043	-0.011
	(0.018)	(0.020)	(0.031)	(0.043)	(0.011)
OnePager CUC * March 2019	-0.012	-0.013	-0.034	0.011	-0.00013
	(0.015)	(0.015)	(0.043)	(0.030)	(0.012)
OnePager * April 2019	-0.044*	-0.043*	-0.073*	-0.078	-0.031*
	(0.022)	(0.024)	(0.039)	(0.054)	(0.018)
OnePager CUC * April 2019	-0.035**	-0.031	-0.088**	-0.068*	-0.010
	(0.017)	(0.018)	(0.034)	(0.035)	(0.017)
OnePager * May 2019	-0.011	-0.014	-0.0046	-0.055	-0.020
	(0.023)	(0.024)	(0.040)	(0.035)	(0.016)
OnePager CUC * May 2019	-0.024	-0.022	-0.030	-0.040	-0.035**
	(0.019)	(0.021)	(0.039)	(0.028)	(0.014)
OnePager * After June 2019	-0.021	-0.035	0.092*	-0.028	-0.026
	(0.023)	(0.025)	(0.045)	(0.057)	(0.018)
OnePager CUC * After June 2019	-0.0052	0.0026	-0.040*	0.0090	-0.023
	(0.020)	(0.022)	(0.020)	(0.030)	(0.016)
OnePager * Month Before	-0.018	-0.024	-0.15	0.0062	-0.022
	(0.023)	(0.020)	(0.088)	(0.046)	(0.013)
OnePager CUC * Month Before	0.0035	0.014	-0.23**	0.037	0.0045
	(0.022)	(0.021)	(0.083)	(0.027)	(0.032)
Observations	1238950	1100117	138027	623156	535775

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1), the dependent variable is a dichotomous variable equal to 1 if a hearing in the High courts ends in adjournment, 0 otherwise. In Column (2), the sample is restricted to slow courts, i.e., with a baseline average time to disposition above the Kenyan average. In Column (2), the sample is restricted to fast courts, i.e., with a baseline average time to disposition below the Kenyan average. In Column (4), the sample is restricted to courts with baseline adjournments above the median level. In Column (5), the sample is restricted to courts with baseline adjournments below the median level.

Table 7—Effects on Quality

	(1) Judgement Length	(2) Cases in text	(3) Laws in text	(4) Number citations
OnePager * February 2019	-2.75	-0.87	0.23	-0.01
	(160.75)	(0.66)	(0.55)	(0.09)
OnePager CUC * February 2019	-38.67	-0.07	0.06	-0.10
	(179.62)	(0.82)	(0.54)	(0.10)
OnePager * March 2019	194.00	0.09	0.32	0.05
	(142.12)	(0.38)	(0.50)	(0.05)
OnePager CUC * March 2019	107.30	0.54	0.67	0.22
	(179.59)	(0.52)	(0.60)	(0.25)
OnePager * April 2019	186.91	0.73	0.56	0.13*
	(193.18)	(0.68)	(0.73)	(0.07)
OnePager CUC * April 2019	-29.20	0.89	0.49	-0.07
	(229.49)	(0.60)	(0.82)	(0.09)
OnePager * May 2019	-4.81	-0.76	0.51	0.08
	(221.05)	(0.67)	(0.69)	(0.07)
OnePager CUC * May 2019	-92.43	0.17	0.86	-0.11
	(236.63)	(0.78)	(0.80)	(0.09)
OnePager * After June 2019	143.04	-0.04	0.36	0.08
	(151.46)	(0.75)	(0.69)	(0.07)
OnePager CUC * After June 2019	70.80	0.82	0.07	-0.05
	(194.39)	(0.87)	(0.66)	(0.09)
OnePager * Month Before	-4.36	0.24	-0.26	0.08
	(172.62)	(0.45)	(0.72)	(0.07)
OnePager CUC * Month Before	206.14	1.45**	0.35	0.14
	(194.22)	(0.61)	(0.68)	(0.14)
Observations	137,376	137,376	137,376	137,231
R-squared	0.111	0.141	0.126	0.034
Mean Dep Var	2023	3.273	5.128	1.350
(SD)	2643	6.558	13.51	12.82

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1), the dependent variable contains the length of the judgements from the Kenya law dataset. In Column (2) the dependent variable contains the number of other cases cited in the text of the judgement. In Column (3) the dependent variable has the number of laws cited in the text of the judgement. In Column (4) the dependent variable contains the number of times the judgement has been cited.

C. *Effects on Court User Satisfaction*

In Table 8 shown below, we start with "The judge/magistrate was neutral in his/her decision" (on a 1 to 4 scale: Strongly Disagree, Disagree, Agree, Strongly Agree). Column (1) show no negative effect of the One-Pagers on this particular outcome. This is reassuring, in the sense that this focus on speed did not come at the detriment of perceptions about neutrality of the judge.

Table 8—Effect on Quality

	(1) Judge neutral	(2) Judge led proceedings well	(3) Suggestion Speed	(4) Suggestion Quality
OnePager * 2019	0.04	0.00	-0.06*	-0.06***
	(0.07)	(0.07)	(0.03)	(0.02)
OnePager_CUC * 2019	-0.09	-0.04	-0.04	-0.05***
	(0.07)	(0.06)	(0.04)	(0.02)
OnePager * 2015	0.29	0.33	-0.05	0.01
	(0.27)	(0.32)	(0.03)	(0.04)
OnePager_CUC * 2015	0.26	0.31	-0.00	0.02
	(0.26)	(0.30)	(0.03)	(0.04)
Observations	12,612	13,847	15,199	15,199
R-squared	0.875	0.903	0.227	0.176

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1) the dependent variable "Judge Neutral" is measured on a 1 to 4 scale: Strongly Disagree, Disagree, Agree, Strongly Agree. In Column (2), the dependent variable "Judge Led Hearing Well" is measured on the same 1 to 4 scale. In Column (3) the dependent variable "Suggestion Speed" is a dichotomous variable equal to 1 if the respondent made a suggestion associated with speed, 0 otherwise. In Column (4), the dependent variable "Suggestion Quality" is a dichotomous variable equal to 1 if the respondent made a suggestion to improve quality, 0 otherwise. The variable "OnePager*2019" is a dichotomous variable which takes on a value of 1 if the survey was conducted after 2019 and in a court which received the One-Pagers, 0 otherwise.

In Column (2), the variable is: "The judge/magistrate listened and led the hearing well". Once again, there are no negative effects.

We run the same specification on all the variables in this questionnaire and find no effects on any other variables which relate to the quality of the court infrastructure, the court cells, the customer care desk, the court service delivery charter, or the court registry. These null results are expected since the One-Pagers did not change any of those factors.

We then look at the open-ended text question: "What suggestions do you have for improving court facilities and services?". We read all the answers and establish a list of keywords associated with speed.[10] We define a dichotomous variable equal to 1 if the individual made a suggestion

[10]The full list of keywords is: time, speed, efficient, fast, track, postpon (this captures any words starting with postpon),

containing one of these keywords associated with speed, 0 otherwise.

Column (3) shows that these suggestions on speed decrease with the One-Pager and the One-pager sent to CUCS (albeit not significantly so). We interpret a decrease in suggestions about speed as evidence that people are more satisfied with the speed of courts.

In column (4), the variable is "Suggestion Quality". We search for keywords associated quality.[11] The hypothesis is that if the courts are getting worse, suggestions on how to improve quality should increase, however they decrease as shown in Column (4).

D. Effects on Contract-Intensive Industries

Before turning to regression results, we show the graphs on wages. Figure 3 below shows a binscatter of the relationship between the proportion of a county with the information and accountability treatments and wages of individuals in the county, controlling for the proportion of a county with only the information treatment. In the post period after treatment on the right-hand side, there is a clear positive relationship between the fraction of courts treated and the wage. There is no such relationship before the treatment on the left-hand side, which acts as a balance test.

Figure 4 shows the effect per quarter. The effect is present in all quarters, and slightly weaker in the last quarter, in line with the effect on adjournment fading away after several months. Figure 5 shows the effect on contract-intensive industries. Firms are classified as being contract intensive according to the median of the indicator used above (which was 86% for CI). The left hand side shows that the effect is present in such industries, not so in other industries, in line with the theory that faster courts disproportionately benefit firms in contract intensive sectors.

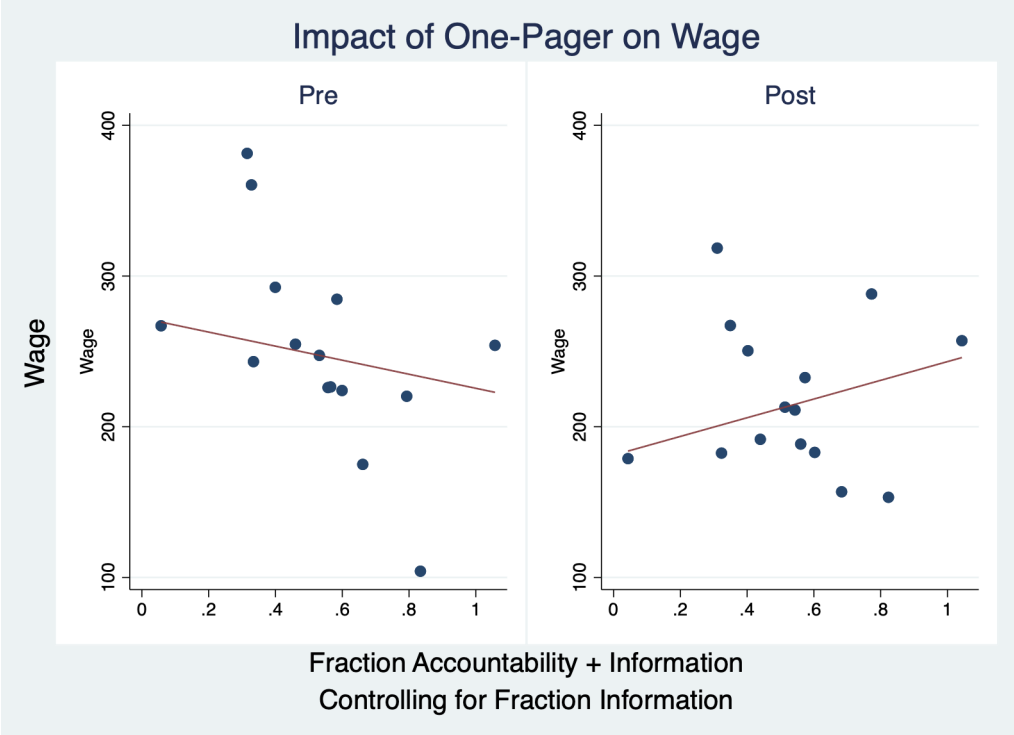
Table 9 presents the regression results. The dependent variable in this table is the wage. Column (1) shows that the wage increases in those counties which had a greater share of courts treated by the intervention, in particular the One-Pagers sent to the CUCs, in line with our earlier results showing greater effect on the judicial speed in those courts.

Column (1) shows the average impact on wages to be 98.4 over a mean of 261. This translates to a 37% increase in wages. The magnitude of this association is in the ballpark of cross-country correlations on the association between case speed and GDP per capita. The cross-country cor-

shorter, early, long, typed (because this was in a sentence associated with speed), prompt, delay, expedite, slow, immediately, quick, duration, timing, adjournment, unnecessary, settlement, more, work, adequate, notice, backlog, dates, case, management, late, earlier, start, expeditious, punctua, absenteeism, dragging, efficiency, performance, adjou, short, overwhelmed, puntual (with this particular typo), congestion, drag, expeditions, expenditious, hasten, have, afternoon, sessions, scheduling.

[11] The full list of keywords is: expertise, quality, file lost, file missing, communication, administration, neutral, skill, assist, competent, service, delivery, charter, friendly, inform, collaboration, cooperation, witness refund, training, fair, fact, properly investigated, justice, transparent, train, motivate, ethic, accuracy, rude, polite, knowledgeable, accurate, understanding, courtesy, arrogant, filing, audible, bias, courteous, transparency, honesty, witness, bribe, corrupt, integrity

Figure 3. Effects on Wages



relation between case duration (Data from Doing Business project, time to enforce a contract) and GDP per capita is -0.5, indicating that a 20% decrease in case duration is associated with a (20*0.5=) 10 percent increase in GDP per capita. We find a 37% increase in wages, yet this is only for people reporting a wage (7,457 from column (1) Table 9 out of 34,887 individuals in the labor force from column 5 Table 12, which represents 7,457/34,887=21% of the population). Thus, the overall effect is (37%*0.21=) 8%, very similar to the cross-country correlation. In summary, we find that cross-sectional and experimental variation all yield roughly similar estimates. These results support the notion that speed of justice causally impacts economic growth.

The effect is observed only in Quarter 3, and becomes less significant in Quarter 4, as shown in Column (2). Thus, the effect appears strongest in the short-run, in line with the short-term effect of the one-pagers observed above.

The effect is primary driven by contract-intensive industries, as shown in Column (3). The coefficient of the interaction "Frac. OnePager_CUC * Post * CI" is 76, statistically significant. This means that a one standard deviation increase in the Contract Intensiveness measure increases the treatment effect by 76 USD PPP. The average wage being 263 USD PPP, this corresponds to a 29 percent increase in the wage.

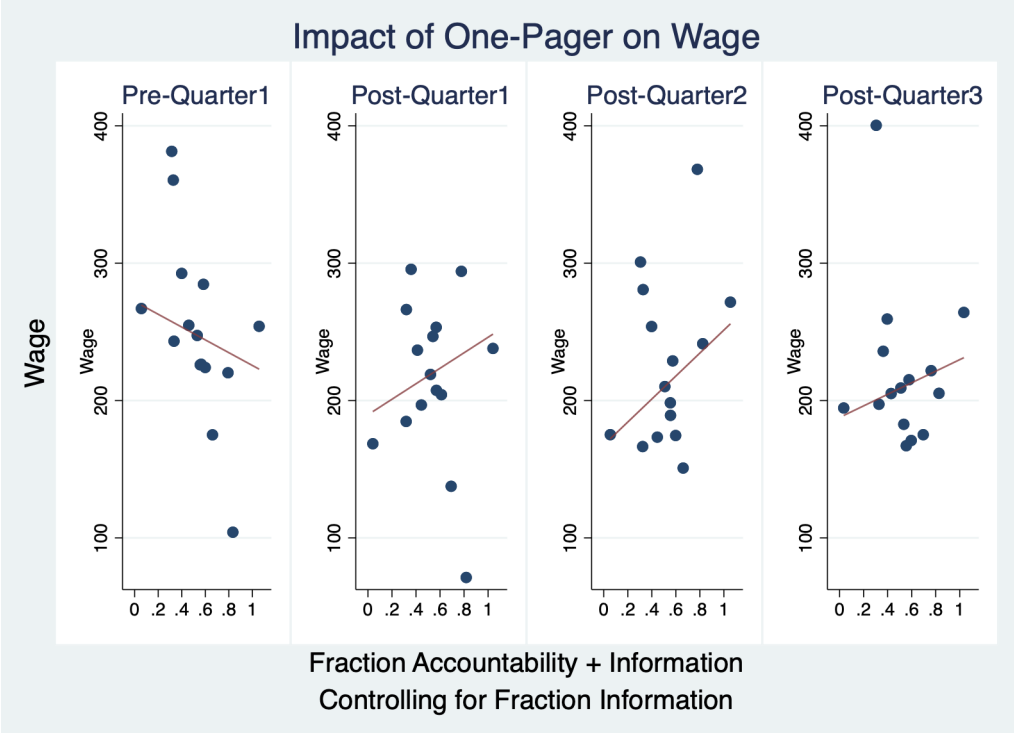
Columns (4) and (5) confirm that there is no significant effect in industries below the median

Table 9—Effects on contract-intensive industries

	(1) Wage	(2) Wage	(3) Wage	(4) Above Median CI	(5) Below Median CI
Frac. OnePager * Post * CI			61.61		
			(46.95)		
Frac. OnePagerCUC * Post * CI			76.18**		
			(34.96)		
Frac. OnePager * Post	58.50		52.40	93.36	39.02
	(36.98)		(36.93)	(67.34)	(40.60)
Frac. OnePagerCUC * Post	98.37**		106.88**	177.71**	66.28
	(41.77)		(44.29)	(81.57)	(48.04)
Frac. OnePager * Quarter 2		61.67			
		(45.16)			
Frac. OnePagerCUC * Quarter 2		73.25			
		(48.16)			
Frac. OnePager * Quarter 3		71.74**			
		(34.70)			
Frac. OnePagerCUC * Quarter 3		139.61***			
		(43.15)			
Frac. OnePager * Quarter 4		35.97			
		(46.34)			
Frac. OnePagerCUC * Quarter 4		82.97			
		(51.31)			
Observations	7,457	7,457	6,857	2,189	4,668
County fixed effects	YES	YES	YES	YES	YES
Quarter FE	YES	YES	YES	YES	YES
CI	NO	NO	YES	NO	NO
Mean control group	261	261	261	261	261
SD control group	319.3	319.3	319.3	319.3	319.3

Note: Robust standard errors, clustered at the level of the county. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In all columns, the dependent variable is the wage, defined as the basic salary in last month. The variable "Frac. OnePager" is the fraction of court stations in a county that received the One-Pagers. The variable "Post" is equal to 1 in the quarters 2, 3, and 4, and equal to 0 in quarter 1. The variable CI is the standardized measure of the reliance on contracts of a certain industry. The variable "Frac. OnePager * Post * CI" is the variable of interest, and measure the effect of the reform in contract-intensive sectors.

Figure 4. Effects on Wages



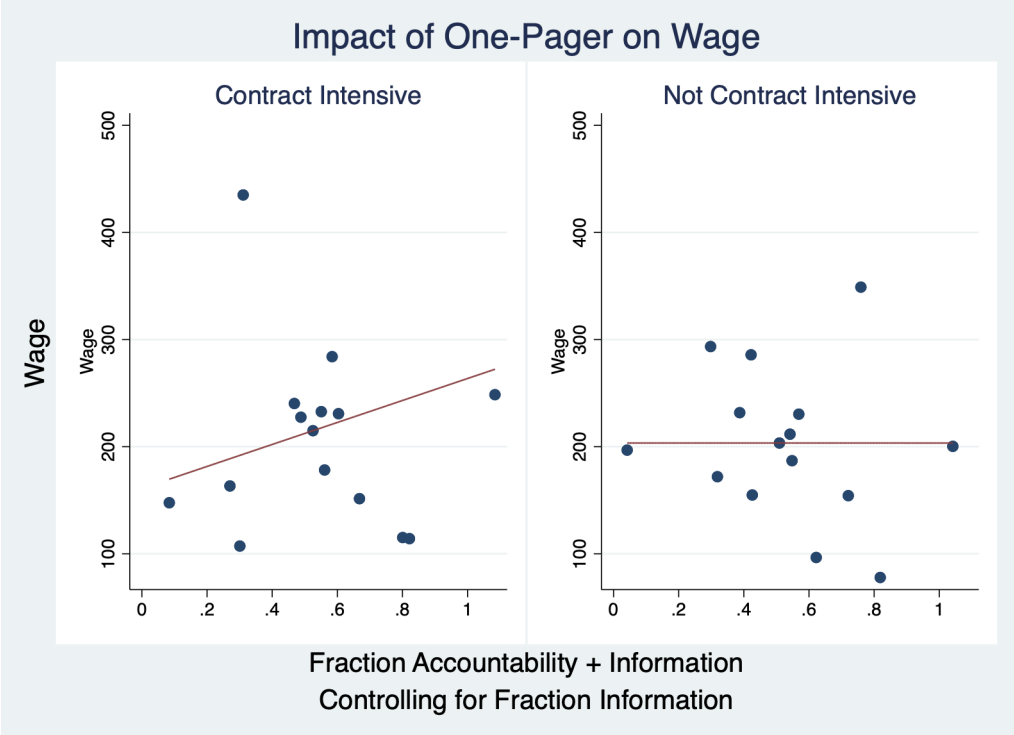
of the CI index, there statistically significant effect appears in industries above the median of the Herfindahl index.

The results are the same if we use different measures of contract intensity. Our preferred measure in Table 9 uses the US Input-Output table from the OECD. The advantage is that these tables uses the ISIC Rev 4, the same code as in the KCHSP, such that no correspondence between sectors is needed. Thus, we are able to assign a value to each observation in the KCHSP. The downside is that the OECD tables are only at the 2 digit level, a relatively coarse classification.

In Table 10 below, we thus use the US Input/Output table from the Bureau of Economic Analysis.[12] The advantage is that these tables are much more disaggregated, at the 6 digit level. In fact, the inputs are at the commodity level, the most disaggregated level of analysis. The downside is that this table uses the BEA codes, which must be converted into the North American Industry Classification System (NAICS), which must be themselves converted into ISIC Rev4. We use the official correspondence tables (available at: https://unstats.un.org/unsd/classifications/Econ/isic), yet the link is not 1 to 1, such that some industries in the BEA table have multiple ISIC codes, and vice versa. Some observations in the KCHSP have also no natural match in the data. Still, we compute the CI index of each BEA code, and take the average of those indices per ISIC codes.

[12]available at: https://www.bea.gov/industry/input-output-accounts-data

Figure 5. Effects on Wages in Contract Intensive Industries



Column (2) presents the results, with a significant coefficient for $Frac.OnePagerCUC_c \times Post_t \times CIBEA_j$. This is all the more remarkable in that the sample is very different, in fact much smaller, due to the imperfect match. Our main result is thus robust to using a much more disaggregated measure of contract intensity, in a different sample.

In Column (3), we use a completely different source of data for contract intensity: the World Bank Enterprise Surveys (WBES). We restrict the sample to the wealthiest countries in that sample (Belgium, Denmark, Ireland, Italy, Luxembourg, Netherlands, Portugal, Sweden). For each firm in these surveys, we compute the Herfindahl index based on the inputs disaggregated into nine categories in the Enterprise surveys (labor, raw materials and intermediate inputs, electricity, communications services, fuel, transport for inputs, water, rental of land/buildings, equipment, furniture). We then average at the four digit industry code. The issue is that the World Bank Enterprise Surveys use ISIC Rev3.1. We thus use the correspondence tables to match these codes to revision 4. The matches are imperfect, which explain the smaller sample size when using this methodology.

Column (3) shows that the interaction term $Frac.OnePagerCUC_c \times Post_t \times CIWBES_j$ is statistically significant when using this completely different measure.

In Column (4), we use a completely different measure of contract intensity. Rather than the

Table 10—Other measures of contract intensity

	(1)	(2)	(3)	(4)
	Wage			
Frac. OnePager * Post * CI	61.61			
	(46.95)			
Frac. OnePagerCUC * Post * CI	76.18**			
	(34.96)			
Frac. OnePager * Post	52.40	56.18	24.64	27.78
	(36.93)	(63.25)	(41.85)	(46.97)
Frac. OnePagerCUC * Post	106.88**	94.39	34.66	31.84
	(44.29)	(60.38)	(47.52)	(46.14)
Frac. OnePager * Post * CI BEA		-2.95		
		(18.46)		
Frac. OnePagerCUC * Post * CI BEA		42.79*		
		(21.42)		
Frac. OnePager * Post * CI WBES			-13.43	
			(23.41)	
Frac. OnePagerCUC * Post * CI WBES			60.93**	
			(28.42)	
Frac. OnePager * Post * CI I/O WBES				-14.52
				(50.64)
Frac. OnePagerCUC * Post * CI I/O WBES				73.08**
				(32.69)
Observations	6,857	3,513	2,582	2,582
County fixed effects	YES	YES	YES	YES
Quarter FE	YES	YES	YES	YES
Contract-Intensity	YES	YES	YES	YES
Mean control group	261	261	261	261
SD control group	319.3	319.3	319.3	319.3

Note: Robust standard errors, clustered at the level of the county. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In all columns, the dependent variable is the wage, defined as the basic salary in last month. In Column (1), the variable CI is the standardized measure of the reliance on contracts of a certain industry, using the US Input/Output table from the OECD. In Column (2), the variable CI BEA uses the US Input/Output table from the Bureau of Economic Analysis. In Column (3), the variable CI WBES uses the World Bank Enterprise Surveys. In Column (4), the variable CI I/O WBES is calculating the ratio of inputs to output using the World Bank Enterprise Surveys.

concentration of input use, it may be the total value of inputs with respect to output that makes firms dependent on the judiciary. In other words, firms using more inputs into their production rely more on contracts. Thus, we use the total input to output value ratio as an alternative measure. If the index is zero, the firm is not using any inputs and is not relying on any contracts with suppliers. As the index increases, the firm relies more on contracts and on contract enforcement mechanisms.

Column (4) of Table 10 shows that firms in sectors with a higher total input to output ratio benefit more from this judicial reform.[13]

Table 11 below shows that the main result. i.e., the significance of the variable $Frac.OnePagerCUC_c \times Post_t \times CI_j$ is unaffected by controlling for years on the job (Column (2)), gender (Column (3)), age (Column (4)), education (Column (5)), household size (Column (6)), or all of the above (Column (7)).

Table 12 shows that the result stays the same with different trimming of the wages (3 standard deviation, Column (2)), or using the log of wages (Column (3)), or using another measure of wage in the dataset (Total Gross Pay including Allowances (house, medical, transport and other allowances received), Column (4)). Column (5) shows no effect at the extensive margin of receiving a wage (a dummy equal to 1 if the individual receives a wage, 0 otherwise).

Overall, we find that contract intensive industries benefit from this judicial reform. A natural explanation for these findings is that firms in contract intensive industries can rely more on contracts and and have greater confidence in their capacity to resolve disputes. While there is no data in the KCHSP on contracts signed between firms and their suppliers, there is data on contracts signed between firms and workers. Individuals in the KCHSP are asked whether their labor contract is a written contract, a verbal agreement, an implied contract, or not a contract. In Column (6) of Table 12, we find more written contracts after the reform, which is indicative of firms (and workers) feeling more confident writing contracts after the reform.

Table 13 shows that the effect on other outcomes. There is a slight increase in non-farm activities (Column (1)), in "white collar" occupations (in Column (2) or compared to "blue collar" occupations in Column (3)), a slight increase in the number of months worked. Overall, these results paint a picture of a growing formal sector, in line with a structural change.

[13] Another measure suggested by Nunn (2007) is to use the proportion of inputs sold on internationally organized exchanges. The intuition is that inputs sold on internationally organized exchanges are generic, while inputs not sold on internationally organized exchanges are specific, and thereby necessitates relationship-specific investments. The issue is that this data uses ISIC Rev 2, for which there is no existing correspondence with ISIC Rev4. We attempted a manual match between ISIC Rev2 and Rev4, and the resulting sample size was only 355 observations. The sample is small because the match is not perfect between ISIC Rev 2 and ISIC Rev4. Moreover, the methodology is only available the manufacturing sector, which is small in Kenya. This is why our preferred estimate is using the Input/Output tables which includes all sectors of the economy.

Table 11—Control Variables

	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Frac. OnePager * Post	52.40	55.68	51.48	49.15	44.28	53.21	40.49
	(36.93)	(37.08)	(36.48)	(36.92)	(34.72)	(36.86)	(33.94)
Frac. OnePagerCUC * Post	106.88**	116.87**	105.97**	103.53**	88.72**	105.30**	90.07*
	(44.29)	(46.98)	(43.91)	(44.18)	(43.25)	(44.76)	(45.20)
Frac. OnePager * Post * CI	61.61	42.00	61.40	59.61	51.83	61.82	34.73
	(46.95)	(38.05)	(47.29)	(46.62)	(38.37)	(46.31)	(31.30)
Frac. OnePagerCUC * Post * CI	76.18**	78.78**	76.35**	75.23**	68.35**	75.94**	69.54**
	(34.96)	(34.96)	(34.76)	(35.29)	(29.78)	(34.61)	(29.98)
Observations	6,857	6,651	6,857	6,857	6,857	6,857	6,651
County fixed effects	YES	YES	YES	YES	YES	YES	YES
Quarter FE	YES	YES	YES	YES	YES	YES	YES
CI	YES	YES	YES	YES	YES	YES	YES
Mean control group	261	261	261	261	261	261	261
SD control group	319.3	319.3	319.3	319.3	319.3	319.3	319.3
Tenure		YES					YES
Gender			YES				YES
Age				YES			YES
Education					YES		YES
HH size						YES	YES

Note: Robust standard errors, clustered at the level of the county. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In all columns, the dependent variable is the wage, defined as the basic salary in last month. In Column (2), tenure is the number of years on the job. In Column (3), gender is a dichotomous variable equal to 1 if male, 0 if female. In Column (4), age is in years. In Column (5), education is a set of dummies for: junior_secondary senior_secondary certificate undergrad grad adult_ed vocational madrassa. Primary school is the omitted category. In Column (7), household size is the number of individuals in the household.

Table 12—Other Measures of Wage

	(1) Wage	(2) Wage Trim 3 sd	(3) Log Wage	(4) Total Gross Pay	(5) Extensive Margin Wages	(6) Written Contract
Frac. OnePager * Post * CI	61.61	63.25	0.37	59.99	0.022	0.06**
	(46.95)	(45.94)	(0.32)	(59.51)	(0.033)	(0.03)
Frac. OnePagerCUC * Post * CI	76.18**	74.91**	0.33*	110.21*	0.005	0.06**
	(34.96)	(35.45)	(0.18)	(57.14)	(0.026)	(0.03)
Frac. OnePager * Post	52.40	45.80	0.26	69.39	0.016	0.02
	(36.93)	(37.56)	(0.35)	(64.07)	(0.037)	(0.02)
Frac. OnePagerCUC * Post	106.88**	103.29**	0.55	173.95**	-0.008	0.04
	(44.29)	(44.23)	(0.35)	(67.44)	(0.029)	(0.02)
Observations	6,857	6,827	6,857	3,574	34,887	34,154
County fixed effects	YES	YES	YES	YES	YES	YES
Quarter FE	YES	YES	YES	YES	YES	YES
CI	YES	YES	YES	YES	YES	YES
Mean control group	261	261	8.225	436.4	0.0921	0.143
SD control group	319.3	319.3	1.819	462.4	0.289	0.350

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent.

Table 13—Other Outcomes

	(1) Non-farm	(2) White Col.	(3) White vs Blue	(4) Months worked
OnePager * Quarter 2	0.05	0.01	0.05	-0.06
	(0.06)	(0.01)	(0.04)	(0.25)
OnePager_CUC * Quarter 2	0.10*	0.03**	0.11*	0.43
	(0.06)	(0.01)	(0.06)	(0.25)
OnePager * Quarter 3	0.03	0.02**	0.13***	-0.04
	(0.08)	(0.01)	(0.05)	(0.32)
OnePagerCUC * Quarter 3	0.03	0.04***	0.18***	0.45
	(0.06)	(0.01)	(0.06)	(0.28)
OnePager * Quarter 4	-0.05	0.01	0.09*	0.22
	(0.07)	(0.01)	(0.05)	(0.39)
OnePagerCUC * Quarter 4	0.07	0.04***	0.19***	0.73*
	(0.05)	(0.01)	(0.06)	(0.37)
Observations	34,894	86,647	15,878	19,947
County fixed effects	YES	YES	YES	YES
Quarter FE	YES	YES	YES	YES
Mean control group	0.398	0.0569	0.326	9.431
SD control group	0.490	0.232	0.469	3.152

Note: Robust standard errors, clustered at the level of the county. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In all columns, the dependent variable is the wage, defined as the basic salary in last month. In Column (2), tenure is the number of years on the job. In Column (3), gender is a dichotomous variable equal to 1 if male, 0 if female. In Column (4), age is in years. In Column (5), tenure is the number of years on the job. In Column (6), education is a set of dummies for: junior_secondary senior_secondary certificate undergrad grad adult_ed vocational madrassa. Primary school is the omitted category. In Column (7), household size is the number of individuals in the household.

VI. Conclusion

This paper is the first randomized nationwide experiment on reforming courts. A large literature documents that institutions are key drivers of economic growth. Ours is the first randomized reform that demonstrates the causal impact of judicial institutions on economic development. The reduction in case duration by 20% is associated with 8% higher GDP per capita, similar to cross-country correlations.

In this project, we started a unique collaboration with the Kenyan judiciary and the World Bank to use a novel administrative dataset on all the cases going through all the courts every day in Kenya. We develop an algorithm able to identify the reasons for delays in each and every court and predict the increase in performance that would result from the elimination of such delays. Court performance is important because judges and courts are evaluated regularly on these indicators for promotions and transfers. We present the information in an easily digestible "One-Pager" and send it to a randomized set of courts. Other courts receive the One-Pagers and must share them with Court User Committee (CUC) meetings that include judges, lawyers, police, prosecutors and also civil society groups.

We find that this latter intervention has beneficial effects on the reduction of delays specifically displayed in the One-Pagers. This result is easily explained by a simple principal-agent model. The principal (the Chief Justice, CJ) wishes the agents (the judges) to exert effort and resolve cases fast. Absent the one-pagers, the agents' effort is unobservable, and thus provided at suboptimal low levels. Increasing the monitoring of agents through the one-pagers (which measure and reveal judges' effort) thus increases judges' effort.

This is not the entire story though, since the one-pagers have less of an effect than the one-pagers sent to CUC. This latter treatment group introduces a new principal: civil society. The general population wants faster justice, and is represented in CUC meetings through civil society groups. In that treatment group, civil society groups receive the one-pagers and can directly monitor the productivity of judges.

In fact, the treatment group with the CUC meeting introduces another set of agents such as lawyers, police, and prosecutors, who can also affect the duration of proceedings. Lawyers can ask for adjournments to strategically delay cases; police and prosecutors may also delay cases through lack of effort and insufficient preparation. The one-pagers display the top three reasons for adjournment, which can feature these groups. The one-pagers are the first set of hard evidence showing whether these groups are asking for excessive adjournments and delaying cases. These CUC meetings can thus act as forums whereby monitoring of all groups happen and pressure can

be applied on specific groups creating delays. Therefore, the one-pagers sent to CUC feature not only one but two principals: CJ and civil society groups. It also features two sets of agents exerting effort on cases: judges and other court users, i.e., lawyers, police, and prosecutors. This explains why the one-pagers sent to CUC have more of an effect than one-pagers sent to judges alone, which feature only one principal (CJ) and one set of agents (the judges).

In this paper, we also find no effect on "internal" adjournments, i.e., adjournments caused by the court, but an effect on "external" adjournments, i.e., adjournments caused by lawyers, police, and prosecutors. The lack of effect on internal adjournments tends to show that lack of effort on judges' part is not the mechanism at play. Rather, it is external adjournments, i.e. adjournments caused by lawyers, police, prosecutors, which decrease. Thus, having civil society as principals and courts users as agents, as is done in the treatment one-pager CUC, seems to be the important channel through which we see an effect.

Finally, we find downstream economic effects. In particular, we find strong effects on the productivity of firms in contract-intensive industries. Our results thus suggest the mechanism is that faster courts improve contract enforcement, reliance on contracts, and investment, spurring productivity.

In much of the world, courts have excessive delay, and adjournments are a key reason behind court delays. This paper explores how data science can identify the main sources of delay and present them in a manner that improves development outcomes. Information alone is insufficient to increase court efficiency. Information and accountability led to measurable impacts on judicial outcomes and economic development. Court users benefited from faster courts. Firms in contract-intensive industries wrote more contracts, improved their productivity, and paid higher wages.

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ONLINE APPENDIX (Not For Publication)

Appendix A: Descriptive Statistics on Type of Cases

There are 33 percent civil cases, the rest being criminal cases. Among civil cases, cases can be personal injury (11% of all cases), family (4%), succession (7%), commercial (5%), or other (8%). Among criminal cases, cases can be about property (15% of all cases), violent (12%), state regulations (7%), disturbance (2%), drugs (3%), sexual (3%), fraud (1%), other (17%).

Table A1—Descriptive Statistics

	Mean	SD	N
Type of case			
Civil	0.33	0.47	5426222
Personal Injury	0.11	0.31	5192017
Family	0.04	0.20	5192017
Succession	0.07	0.25	5192017
Commercial	0.05	0.21	5192017
Other Civil	0.08	0.27	5237056
Property	0.15	0.36	5192017
Violent	0.12	0.33	5192017
State Regulations	0.07	0.25	5192017
Disturbance	0.02	0.12	5192017
Drugs	0.03	0.16	5192017
Sexual	0.03	0.17	5192017
Fraud	0.01	0.12	5192017
Other Criminal	0.17	0.38	5282718

Appendix B: Sampling for Experimental Design

To achieve balance, we stratify on geographical variables and on a slow/fast court dummy.

For the geographical variables, we established a list of 8 regions that do not correspond exactly to the official regions but that make sense distance-wise to organize potential future regional meetings to debrief court stations about the interventions. For example, Thika court is in Central province but it is easier and cheaper for them to travel to Nairobi for the meeting. Therefore, Thika was classified in Nairobi, not Central.

We also stratify on a slow/fast court dummy. To build this dummy, we use average time to disposition at the station level. We compute the median of time to disposition, and define a dichotomous variable equal to 1 if the court station is above the median time to disposition, 0 otherwise.

We then stratify on 1) regions, and 2) time to disposition. This means creating 8 (regions)*2 (above median time to disposition, i.e., slow stations, or below median time to disposition, i.e., fast stations) = 16 strata of court stations. Within each strata, we then split the court stations into three groups: control, "One-Pager" and "One-Pager + CUC". This produces a sampling plan with 41 stations in the control group, 41 in the "One-Pager", and 41 in the "One-Pager + CUC".[14]

This procedure ensures that the treatment is balanced on time to disposition. In fact, one can regress time to disposition on control, "One-Pager" and "One-Pager + CUC", and we find a t-statistic of -0.38 and -0.29 respectively.

This technique does not ensure that the treatment and control groups will be balanced on other variables. To check this, we regress treatment on four other variables: number of cases filed at the station level, number of adjournments civil, number of adjournment criminal, and due process.[15] The number of cases filed at the station level is a proxy for court size. Ideally, one would like to have a balance of small and big courts in each treatment group. The number of adjournments is an important intermediate variable in this project since the one-pager aims at reducing adjournments. Finally, due process will be an important outcome of this project since one would expect the one-pagers to increase speed, but not at the detriment of due process.

[14]The size of the strata can vary: for example, strata1 has 8 stations. The issue is that 8 cannot be neatly divided by 3 (for Control/OnePager/OnePager_CUC). The sampling plan starts by assigning 2 stations to control, 3 to "One-Pager", and 3 in the "One-Pager + CUC". To make sure that the control group does not always get less stations, we rotated the order of the treatments. This achieves a 44/40/39 split. We then randomly select three stations from the Control group and assign one of them to OnePager, and two of them to OnePager_CUC. This ensures a 41/41/41 split. All of this is done randomly, such that balance is achieved in the end.

[15]To get an estimate of due process, we used the 2017 Court User Satisfaction Survey and calculated the average of answers to the section "court room experience". Question 19.1 The judge/magistrate was courteous 19.2 My matter took the time I was expecting 19.3 The judge/magistrate listened and led the hearing well 19.4 My matter was started in time 19.5 The judge/magistrate made decision in a timely manner 19.6 The judge/magistrate was neutral in his/her decision. Average: 70%, as in "COURT USER SATISFACTION SURVEY, REPORT BY PERFORMANCE MANAGEMENT DIRECTORATE, JUNE, 2017"

The maximum t-statistic across all these variables is 1.84.

To achieve even better balance, this process can be repeated by rerandomizing: we draw 10,000 allocations to treatment and control, and chose the one that shows best balance on the observable variables. In that winning iteration, the "minimum maximum" t-stat is 0.57.

In particular, this plan achieves balance on the number of cases filed per station. When regressing number of cases filed per station on control, "One-Pager" and "One-Pager + CUC", we find a t-statistic of 0.15 and 0.32 respectively.

Table B1 below shows the balance test with respect to other outcomes than adjournments. Column (1) shows that the likelihood that a case gets resolved is not significantly different in the treatment groups before 2019. Similarly, there are no significant differences in the proportion of cases filed, appealed, convicted, or frivolous. There is a small difference in the proportion of cases with legal representation. We control for this factor in all regressions of the paper. There are no differences in the number of witnesses for either the plaintiff or the defendant.

Columns (9) to (21) show the balance test for the make-up of cases. There are few differences overall, with slightly more commercial cases and and less property and violent cases in treatment areas.

Table B1—Balance on other outcomes

	(1) Resolved	(2) Filed	(3) Appeal	(4) Convicted	(5) Frivolous	(6) Legal Rep	(7) Witness Plaintiff	(8) Witness Defendant
OnePager	0.0044	-0.0049	0.00090	-0.0037	-0.0016	0.010	0.0041	0.0020
	(0.0096)	(0.0084)	(0.0035)	(0.0089)	(0.0032)	(0.039)	(0.0058)	(0.0021)
OnePager CUC	0.0049	-0.0073	-0.0033	-0.00095	0.0038	0.089*	0.0022	-0.00081
	(0.012)	(0.012)	(0.0048)	(0.011)	(0.0042)	(0.047)	(0.0058)	(0.0026)
Observations	5421368	5421368	5421368	5421368	5421368	5421368	5421368	5421368

	(9) Personal injury	(10) Family	(11) Succession	(12) Commercial	(13) Other Civil
OnePager	-0.0051	0.0023	-0.0072	0.011	-0.00068
	(0.027)	(0.010)	(0.0097)	(0.012)	(0.011)
OnePager CUC	0.033	0.031	-0.0067	0.022*	0.024
	(0.032)	(0.019)	(0.014)	(0.013)	(0.016)
Observations	5187245	5187245	5187245	5187245	5232282

	(14) Property	(15) Violent	(16) State Regulations	(17) Disturbance	(18) Drugs	(19) Sexual	(20) Fraud	(21) Other Criminal
OnePager	-0.00086	-0.0016	-0.0035	0.0011	-0.0045	-0.000078	0.0016	-0.0080
	(0.015)	(0.015)	(0.0073)	(0.0026)	(0.0040)	(0.0052)	(0.0020)	(0.016)
OnePager CUC	-0.035**	-0.024**	-0.012	-0.0043*	-0.013**	-0.0028	0.0027	-0.016
	(0.016)	(0.011)	(0.014)	(0.0022)	(0.0050)	(0.0042)	(0.0044)	(0.015)
Observations	5187245	5187245	5187245	5187245	5187245	5187245	5187245	5277934

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. The sample is restricted to the period before 2019. The variable "OnePager" takes on a value of 1 if the observation is in in a court which received a One-Pager, 0 otherwise. The variable "OnePager CUC" takes on a value of 1 if the observation is in in a court which received a One-Pager and that OnePager was sent to the CUC, 0 otherwise. The regressions include the stratification dummies (the 8 region dummies and the Slow/Fast dummy) as well as a dummy for whether the court is a magistrate court or a high court.

Appendix C: Effects on Magistrate Courts

Table C1—Effect on Adjournments in Magistrate Courts

	(1)	(2) Slow	(3) Fast	(4) Above Median Adj.	(5) Below Median Adj.
OnePager * February 2019	-0.0078	-0.013	0.0097	0.011	-0.0034
	(0.014)	(0.015)	(0.029)	(0.023)	(0.017)
OnePager CUC * February 2019	-0.025	-0.0054	-0.063	-0.016	-0.0067
	(0.018)	(0.015)	(0.040)	(0.018)	(0.023)
OnePager * March 2019	0.0033	-0.0022	0.018	0.025	-0.0026
	(0.016)	(0.020)	(0.024)	(0.030)	(0.019)
OnePager CUC * March 2019	-0.0097	0.0038	-0.038	-0.0055	0.018
	(0.018)	(0.019)	(0.039)	(0.024)	(0.030)
OnePager * April 2019	-0.0080	-0.022	0.023	0.022	-0.025
	(0.016)	(0.019)	(0.025)	(0.028)	(0.019)
OnePager CUC * April 2019	-0.020	-0.0096	-0.039	-0.023	0.012
	(0.019)	(0.019)	(0.038)	(0.020)	(0.030)
OnePager * May 2019	0.014	0.00018	0.048	0.067*	0.0017
	(0.019)	(0.022)	(0.031)	(0.035)	(0.017)
OnePager CUC * May 2019	-0.011	0.00046	-0.037	-0.018	0.023
	(0.020)	(0.021)	(0.045)	(0.027)	(0.026)
OnePager * After June 2019	0.0048	0.0067	0.0071	0.063*	-0.010
	(0.018)	(0.024)	(0.020)	(0.033)	(0.014)
OnePager CUC * After June 2019	-0.0041	0.031	-0.073*	0.046	-0.0063
	(0.022)	(0.023)	(0.040)	(0.034)	(0.014)
OnePager * Month Before	-0.0078	-0.015	0.015	0.024	-0.014
	(0.014)	(0.016)	(0.026)	(0.022)	(0.017)
OnePager CUC * Month Before	-0.0062	0.0076	-0.034	0.0059	-0.020
	(0.016)	(0.019)	(0.027)	(0.020)	(0.028)
Observations	7014231	4736841	2257886	3162403	3000988

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1), the dependent variable is a dichotomous variable equal to 1 if a hearing in the Magistrate courts ends in adjournment, 0 otherwise. In Column (2), the sample is restricted to slow courts, i.e., with a baseline average time to disposition above the Kenyan average. In Column (2), the sample is restricted to fast courts, i.e., with a baseline average time to disposition below the Kenyan average. In Column (4), the sample is restricted to courts with baseline adjournments above the median level. In Column (5), the sample is restricted to courts with baseline adjournments below the median level.

Appendix D: Effects on Other Outcomes

Table D1 shows the effect on other outcomes of speed. Column (1) shows that more of the cases are resolved in February 2019 for both interventions, although less significantly so for the OnePager CUC intervention. Column (2) indicates that there are no more cases filed. This translates into an increased case clearance rate (CCR), which is the ratio of cases resolved over cases filed.

Table D1—Effect on Other Outcomes

	(1) Resolved	(2) Filed	(3) CCR
OnePager * February 2019	0.042*	-0.0014	14.0
	(0.025)	(0.0086)	(13.1)
OnePager CUC * February 2019	0.0056	-0.011	19.4
	(0.013)	(0.011)	(11.9)
OnePager * March 2019	0.024*	0.00058	15.3
	(0.014)	(0.0099)	(12.6)
OnePager CUC * March 2019	0.0034	-0.012	33.8**
	(0.015)	(0.011)	(13.8)
OnePager * April 2019	0.0100	0.0047	9.39
	(0.014)	(0.011)	(12.7)
OnePager CUC * April 2019	0.024	-0.017	23.6*
	(0.016)	(0.014)	(12.7)
OnePager * May 2019	0.015	0.011	4.87
	(0.015)	(0.013)	(16.5)
OnePager CUC * May 2019	0.034*	-0.0088	7.27
	(0.020)	(0.010)	(15.6)
OnePager * After June 2019	0.0075	0.0025	-0.32
	(0.0096)	(0.011)	(4.77)
OnePager CUC * After June 2019	-0.014	0.019	-1.66
	(0.011)	(0.014)	(4.92)
OnePager * Month Before	0.0073	-0.0079	5.50
	(0.017)	(0.012)	(11.5)
OnePager CUC * Month Before	-0.0100	-0.0060	5.60
	(0.014)	(0.015)	(10.7)
Observations	9047041	9047041	10512

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1), the dependent variable is a dichotomous variable equal to 1 if a hearing ends in a resolution of the case, 0 otherwise. In Column (2), the dependent variable is a dichotomous variable equal to 1 if a case is filed, 0 otherwise. In Column (3), the dependent variable is the case clearance rate (CCR), which is the ratio of cases resolved during the month divided by the number of cases filed during the month (multiplied by 100), defined at the court level.

Appendix E: Effects on Quality

A criticism against increased speed due to the One-Pagers may come from "judges closing cases too quickly", however, we find no evidence for this phenomenon: we find no effect on appeals, convictions or dismissals on the grounds that a case is frivolous.

Table E1 shows the regression results for these variables. Column (1) shows the impact on the probability that a case is an appeal (in the High Courts). This variable is a proxy for quality since lower quality decisions in Magistrate courts may lead to more appeals at the High Courts. There is no significant impact in February 2019.

Column (2) shows the impact on the probability of conviction. If cases are closed too early because of a desire to reduce delays, we might expect judges to rush their judgements and convict felons more often. There is no evidence of this in the data in February 2019, but there is a positive effect in March 2019 for the One-Pagers intervention.

Column (3) shows cases that are either terminated, dismissed, struck out, or case closed. We call these cases "frivolous" since they were dismissed by the judge without a judgement. Here the impact is a reduction in dismissals which suggests that judges were being more careful and not simply throwing out cases to increase speed.

Table E1—Effect on Quality

	(1) Appeal	(2) Convicted	(3) Frivolous
OnePager * February 2019	0.027	0.047	0.0026
	(0.024)	(0.031)	(0.0067)
OnePager CUC * February 2019	-0.011	0.011	-0.0019
	(0.024)	(0.0088)	(0.0057)
OnePager * March 2019	0.047	0.027**	0.0020
	(0.029)	(0.013)	(0.0034)
OnePager CUC * March 2019	-0.0095	0.017	-0.0015
	(0.037)	(0.012)	(0.0051)
OnePager * April 2019	0.066	0.0079	-0.0045
	(0.051)	(0.011)	(0.0040)
OnePager CUC * April 2019	-0.00031	0.020	-0.0036
	(0.031)	(0.014)	(0.0079)
OnePager * May 2019	0.011	0.015	-0.0023
	(0.037)	(0.013)	(0.0037)
OnePager CUC * May 2019	-0.021	0.016	0.0053
	(0.033)	(0.011)	(0.0073)
OnePager * After June 2019	0.016	0.015*	-0.0018
	(0.048)	(0.0076)	(0.0041)
OnePager CUC * After June 2019	0.042	0.0064	-0.0098
	(0.039)	(0.010)	(0.0061)
OnePager * Month Before	0.017	0.0037	-0.0022
	(0.036)	(0.012)	(0.0051)
OnePager CUC * Month Before	-0.00094	0.0061	-0.0087
	(0.037)	(0.011)	(0.0059)
Observations	1321777	9047041	9047041

Note: Robust standard errors, clustered at the level of the court. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1), the dependent variable is a dichotomous variable equal to 1 if the case is an appeal, 0 otherwise. This is defined only in the High Courts, hence the smaller sample. In Column (2), the dependent variable is a dichotomous variable equal to 1 if the hearing ends in a conviction, 0 otherwise. In column (3), the dependent variable is a dichotomous variable equal to 1 if the hearing ends in the case being either terminated, dismissed, struck out, or case closed; 0 otherwise. We call these cases "frivolous" since they were dismissed by the judge without a judgement.

Appendix F: Model

Suppose a firm contracts with a supplier to produce a customized good (which has value only for the firm). The supplier exerts effort $e \in [0,1]$, of which he has an endowment $\bar{e}$. Effort e is observable, there is perfect information. This yields output A with probability $\sqrt{e}$, and 0 with probability $1-\sqrt{e}$. Thus, output produced is $A\sqrt{e}$. For simplicity, the utility function u of the seller is linear in consumption c and leisure l, $u(c,l) = c + l$, such that there is no risk-aversion effects. The buyer promises in a contract to pay $A\sqrt{e}$. The seller chooses e to maximize utility:

$$\begin{aligned} max_e \quad & A\sqrt{e} + \bar{e} - e \\ s.t. \quad & e \leq \bar{e} \end{aligned}$$

The first-order condition for an interior solution leads to equilibrium effort level $e^* = \left[\frac{A}{2}\right]^2$. Output is $y^* = \frac{A^2}{2}$.

Once this effort level has been sunk and output has been produced, the buyer can renegotiate prices down to offer a minimal amount $\varepsilon > 0$. Since there are no other buyers for this customized good, the seller is "held up".

The seller can sue in court. To model the judiciary in a simple way, we assume that a judgment is made in favor of the seller with probability p, after time T, and with legal costs l (proportional to the value of the cause). The seller thus recovers a fraction $p\beta^T - l$ of its output.

The production function of the seller becomes: $(p\beta^T - l)A\sqrt{e} - e$. The first order condition yields: $e^* = \left[(p\beta^T - l)\frac{A}{2}\right]^2$.

This has implications for the firm (the buyer of the customized good). Effort is lower than in the optimal case with no contractual difficulties. The output associated with this effort is $A\sqrt{e} = A\sqrt{\left[(p\beta^T - l)\frac{A}{2}\right]^2} = \frac{A^2}{2}(p\beta^T - l)$, less then $\frac{A^2}{2}$ since $p\beta^T - l < 1$ (the judiciary is less than perfect $p < 1$, slow (high T), and costly to access (high l)).

One can construe this lesser output as a defective customized good, or not fully customized, caused by contractual difficulties, in a similar way as in Boehm and Oberfield (2020). In that case, the firm needs to hire extra labor or use some of its labor force to correct these deficiencies. Suppose the firm faces the choice for each worker of outsourcing their work to an outside supplier or using this worker to produce the output, in a more vertically integrated way. Then each worker must spend a fraction of their time $1 - (p\beta^T - l)$ correcting the defective output. For each unit of labor, the firm only has a fraction available $(p\beta^T - l)$, the rest must be spent on correcting the defective inputs. The labor force is therefore diminished: instead of L, the firm only gets $(p\beta^T - l)L$.

The production function of firm $i$at time t is:

$$Y_i(t) = F\left(K_i(t), \left(p\beta^T - l\right) L_i(t)\right)$$

The term $\left(p\beta^T - l\right)$ can also be construed as a labor-augmenting productivity term (usually called A). If $\left(p\beta^T - l\right)$ increases (the judiciary is improving), then there is more labor at the disposal of the firm, because less labor needs to be allocated to the customization of defective inputs. This paper thus opens the black box of A and models it specifically as being derived from contractual issues.

We now follow the political economy model developed in Acemoglu (2012). The only difference is to incorporate specifically the functioning of the judicial system $p\beta^T - l$ within the model.

There are three groups: the workers, entrepreneurs and the elite. Considering the elite is important to understand the motivations to set $\left(p\beta^T - l\right)$ at a certain level (potentially suboptimal as far as economic growth is concerned). The elite makes political decisions and engage as well in economic activities. The political system is an oligarchy dominated by the elite. The workers supply their labor inelastically and are of mass 1. There are θ^e elites and θ^m entrepreneurs (m for middle class), such that total population is $1 + \theta^e + \theta^m$.

Agent i maximizes their discounted flow of consumption, assuming risk-neutrality: $U_i = \sum_{t=0}^{\infty} c_i(t)$.

Entrepreneurs produce according to the production function explicated above. $\overline{L}$ is the maximum size of firms (otherwise one firm holds all the labor due to constant returns to scale), which can be justified by a limited span of control for each entrepreneur. Thus, $\theta^e\overline{L} + \theta^m\overline{L}$ is the total number of jobs created. If $\theta^e\overline{L} + \theta^m\overline{L} < 1$, there is unemployment and equilibrium wage $w = 0$. Suppose $\theta^e\overline{L} < 1$, such that there are not enough elites to hire the entire population.

There is a linear tax on output $\tau(t)$ which serves to finance lump-sum transfers to each of the three groups: T^w, T^m, and T^e. The government budget constraint is:

$$T^w + T^m + T^e \leq \Phi \int_i \tau_i(t) F(K_i, L_i) di$$

$\Phi \in [0, 1]$ is a measure of state capacity, in other words the ability to collect resources from the economy. If $\Phi = 0$, all the revenue collected is wasted. In that case, the elite does not care about revenue extraction and only cares about the economic competition with entrepreneurs.

The political process announces $\tau(t+1)$. Given this, entrepreneurs decide their production:

$$U_i = \sum_{t=0}^{\infty} c_i(t)$$
$$s.t. \qquad K_i(t+1) = (1-\delta)K_i(t) + I_i(t)$$

Where δ is the depreciation rate and I is investment. Given investment is: $I_i(t) = (1-\tau(t))F\left(K_i(t), \left(p\beta^T - l\right)L_i(t)\right) - c_i(t) - wL_i(t) + T^m(t)$ (where w is the wage). Dividing by $L_i(t) = 1$ and rearranging leads to: $c_i(t) = (1-\tau(t))f(k_i(t)) - (k_i(t+1) - (1-\delta)k_i(t)) - w + T^m$, where k is capital stock per worker and $f(.)$, the production function per worker.

To make progress, one can use basic elements of dynamic programming. The consumption Euler equation is: $\frac{\partial U}{\partial y} + \beta V'(y) = 0$, where U is the instantaneous utility function, V the continuation value, x is the state variable $k_i(t)$, and y is the control variable $k_i(t+1)$. Thus, in this case: $\frac{\partial U}{\partial y} = -1$ (since U is $c_i(t)$, and $k_i(t+1)$ appears with the negative sign in the formulation of $c_i(t)$).

The envelope theorem delivers: $V'(x) = \frac{\partial U}{\partial x} = (1-\tau(t))f'(k(t)) + (1-\delta)$.

Putting the two parts together yields:

(F1) $$-1 = \beta(1-\tau(t+1))f'(k^*(t+1)) + (1-\delta)$$

Given $\tau(t+1)$, this expression delivers the $k_i^*(t+1)$ that will be chosen by entrepreneurs.

Suppose the production function is Cobb-Douglas: $Y_i(t) = \frac{1}{\alpha}K_i(t)^{\alpha}\left(\left(p\beta^T - l\right)L_i(t)\right)^{1-\alpha}$. $\frac{1}{\alpha}$ is added as a convenient normalization. Suppose also $\delta = 1$, depreciation does not play a role.

Output per worker is: $\frac{Y_i}{L_i} = \frac{1}{\alpha}\left(p\beta^T - l\right)^{1-\alpha}k_i^{\alpha} = f(k_i)$.

In this case, equation (1) becomes:

$$k_i^*(t+1) = [\beta(1-\tau(t+1))]^{\frac{1}{1-\alpha}}\left(p\beta^T - l\right)$$

Importantly, one can see from this expression that capital stock per worker is an increasing function of the judiciary's efficiency summarized in $p\beta^T - l$.

Entrepreneurs' profit is then: $\Pi_i = (1-\tau)F(K_i, L_i) - RK_i - wL_i$. Output per worker is: $\frac{\Pi_i}{L_i} = (1-\tau)\left(f(k_i) - k_i f'(k_i)\right) - w$ (since the return to capital $R = (1-\tau)f'(k_i)$ from profit maximization with respect to K).

Replacing f by its Cobb-Douglas expression leads to:

$$\frac{\Pi_i}{L_i} = (1-\tau)^{\frac{1}{1-\alpha}}\left(p\beta^T - l\right)\frac{1-\alpha}{\alpha}\beta^{\frac{\alpha}{1-\alpha}} - w$$

The first term is the net marginal product (profitability) of labor: MPL_i, net of the costs of investment RK_i. If the wage is above this MPL_i, then the firm hires $L_i = 0$. If the wage is below this MPL_i, then the firm hires $L_i = \overline{L}$.

Suppose we are in the full employment case such that the number of jobs created is: $\theta^e\overline{L}+\theta^m\overline{L} > 1$. Otherwise, there are fewer jobs than workers and $w = 0$.

What is the equilibrium wage under these circumstances?

Suppose the quality of the judiciary faced by the elite is different from the one face by entrepreneurs. In the extreme, suppose: $\left(p\beta^T - l\right)^e = 1$. In other words, the elites through their personal connections have access to a perfect judiciary that will always rule for them ($p = 1$), fast ($T = 0$), and with no legal fees associated ($l = 0$). Suppose moreover that the elite does not levy a tax on itself since they decide the rules of the game: $\tau^e = 0$. Under those circumstances: $MPL^e > MPL^m$. Notice that businesses of entrepreneurs are not less productive per se, they are less productive because they face a lower $p\beta^T - l$ and a greater tax rate.

To find the equilibrium wage, start with $w = 0$. One firm can increase w by a small amount, still make a profit, and attract all the workers. Thus, w increases until it reaches $min\left(MPL^e, MPL^m\right) = MPL^m$. Above this level, the entrepreneurs cannot make a profit. The elite does not need to raise wages any further since $\theta^e\overline{L} < 1$: every firm managed by the elite can find workers. Therefore, the equilibrium wage is $w = MPL^m$. At this wage, the elite can hire $\overline{L}$. The entrepreneurs get the rest: $1 - \theta^e\overline{L}$.

What will the elite decide, in terms of τ and $p\beta^T - l$? The goal of the elite is to maximize their transfers, thus they will set: $T^w = T^m = 0$ and $\tau^e = 0$. The government budget constraint thus becomes:

$$\theta^e T^e = \Phi\tau^m(t)\int_{i\in S^m} F(K_i, L_i)di$$

with S^m the set of entrepreneurs. Replacing $F(K_i, L_i)$ by $L_i f(k_i)$ leads to: $T^e = \frac{1}{\theta^e}\Phi\tau^m(t)f(k^*(t))\theta^m L^m$.

Thus, the maximization problem of the elite is:

$$V^e(\tau(t), K_i(t)) = max_{\tau^m}\left[(MPL^e - w)L^e + T^e(t) + \beta V^e\left[\tau(t+1), K_i(t+1)\right]\right]$$

V^e is the continuation value for the elite. The first term $(MPL^e - w)L^e$ is the profit made from the elite's businesses. The equilibrium wage being $w = MPL^m$, this term exemplifies the economic competition between the elite and entrepreneurs. The elite will want to depress the equilibrium wage to maximize their own profits. They can do so using two levers. First they can increase the taxation rate τ^m on the entrepreneurs which will reduce the marginal product of labor since

$MPL^m = (1-\tau^m)^{\frac{1}{1-\alpha}} \left(p\beta^T - l\right) \frac{1-\alpha}{\alpha} \beta^{\frac{\alpha}{1-\alpha}}$. The downside is that this will also reduce tax revenues in $T^e(t)$. Second, they can decrease the efficiency of the judiciary: $p\beta^T - l$.

The second term is transfers obtained from taxation $T^e(t) = \frac{1}{\theta^e}\Phi\tau^m(t)f(k^*(t))\theta^m L^m$. With the Cobb-Douglas specification: $f(k_i^*) = \frac{1}{\alpha}\left(p\beta^T - l\right)^{1-\alpha} k_i^{*\alpha} = \frac{1}{\alpha}\left(p\beta^T - l\right)\left[\beta(1-\tau)\right]^{\frac{\alpha}{1-\alpha}}$.

The third term V^e is the continuation value at time $t+1$ discounted to the present.

The elite pursues two objectives (which may conflict with each other): maximizing their businesses' profits (first term) and maximizing transfers from taxing entrepreneurs (second term).

Replacing MPL^e, w, and $T^e(t)$ by their expressions leads to:

$$
\begin{aligned}
V^e(\tau(t), K_i(t)) = max_{\tau^m} \Bigg[\Bigg[\tfrac{1-\alpha}{\alpha}\beta^{\frac{\alpha}{1-\alpha}} - (1-\tau^m)^{\frac{1}{1-\alpha}} \left(p\beta^T - l\right) \tfrac{1-\alpha}{\alpha}\beta^{\frac{\alpha}{1-\alpha}} \Bigg] L^e \Bigg] \\
+ \tfrac{1-\theta^e\overline{L}}{\theta^e}\Phi\tau^m(t)\tfrac{1}{\alpha}\left(p\beta^T - l\right)\left[\beta(1-\tau)\right]^{\frac{\alpha}{1-\alpha}} \\
\beta V^e\left[\tau(t+1), K_i(t+1)\right]
\end{aligned}
\tag{F2}
$$

where the first term on the first line is economic competition, the second term on the second line is revenue extraction, and the third term on the third line is the continuation value.

We can apply dynamic programming once more to solve for the equilibrium. The consumption Euler equation is: $\frac{\partial U}{\partial y} + \beta V'(y) = 0$, where U is the instantaneous utility function, V the continuation value, x is the state variable $\tau(t)$, and y is the control variable $\tau(t+1)$. The instantaneous utility function U does not depend on the future, thus $\frac{\partial U}{\partial y} = 0$, and $V'(y) = 0$. The envelope theorem gives: $V'(x) = \frac{\partial U}{\partial x}$. Thus, in this particular case, maximizing the elite's utility function is equivalent to maximizing its instantaneous utility function.

The maximization leads to an optimal $\tau^m = \frac{\kappa}{1+\kappa}$, with $\kappa = \frac{1-\alpha}{\alpha}\left(1 + \frac{\theta^e\overline{L}}{\Phi(1-\theta^e\overline{L})}\right)$. It can be shown that $\tau < 1$.

Suppose now that the elite can also choose $p\beta^T - l$. What is the optimal amount they will choose? Consider equation (2). If the only motive is revenue extraction, then the first term representing the economic competition disappears. The only term of interest is the second term representing extraction from the entrepreneurs. In that case, $p\beta^T - l$ should be set at its maximum level of 1 to increase the output of entrepreneurs. A better judiciary will lead to more revenue extraction.

In contrast, suppose there is economic competition between the elites and entrepreneurs and no revenue extraction. In the extreme, suppose $\Phi = 0$, such that the second term disappears. In that case, the elite wishes to decrease w to increase their profit. $p\beta^T - l$ should be set at its lower level possible to depress wages.

Overall, there are two implications of this model:

1. The equilibrium wage level is an increasing function of the judiciary's effectiveness: $p\beta^T - l$.

This is obvious from its expression: $w = min\left(MPL^e, MPL^m\right) = MPL^m = (1-\tau^m)^{\frac{1}{1-\alpha}}\left(p\beta^T - l\right)^{\frac{1-\alpha}{\alpha}}\beta^{\frac{\alpha}{1-\alpha}}$; with $\tau^m = \frac{\kappa}{1+\kappa}$ and $\kappa = \frac{1-\alpha}{\alpha}\left(1 + \frac{\theta^e\overline{L}}{\Phi(1-\theta^e\overline{L})}\right)$.

The intuition is that each unit of labor spends less time correcting defective customized inputs and more time producing output. Thus when $p\beta^T - l$ increases, the net marginal product (profitability) of labor increases.

This is only true for contract-intensive industries, which was the starting point of this model (a firm contracts with a supplier which leads to contractual issues). This argument is not valid for firms not contracting with suppliers for relationship-specific investments. We test this empirical implication in the data.

2. The elite has incentives to lower $p\beta^T - l$ under certain conditions, i.e., there is economic competition between the elite and entrepreneurs, which dominates the revenue extraction motive. In the extreme case, $\Phi = 0$ such that the elite does not care about revenue extraction. In that case, the only motive of the elite is to lower wages to maximize their profits.

This explains why we might observe low-quality judiciaries around the world. If revenue extraction was the main channel, there would be incentives for the elite to provide the best possible judiciary.

The conclusion of this model is that the elites can block the development of contract-intensive industries through a sub-par judiciary if they compete economically with this sector. This may explain the small size of the contract-intensive sector in developing countries which usually face this situation of an oligarchy dominated by an elite, themselves engaged in business ventures possibly in contract-intensive sectors. This has welfare implications since the model shows that wages, and therefore living standards, of workers in that sector are negatively affected.

Appendix G: Balance Test With County GDP

Table G1 below shows the balance test using County GDP collected between 2013 and 2017 by the Kenya National Bureau of Statistics (all figures are in Million USD PPP). There is no significant association between county GDP and the fraction of court stations treated with either the OnePager or the OnePager_CUC.

Table G1—Balance Test With County GDP

	(1) CGDP2013	(2) CGDP2014	(3) CGDP2015	(4) CGDP2016	(5) CGDP2017
Frac. OnePager	-466.66	-493.80	-557.23	-473.94	-476.21
	(448.76)	(515.86)	(623.72)	(753.35)	(886.56)
Frac. OnePager_CUC	857.06	977.13	994.50	1,150.76	1,189.46
	(1,783.93)	(1,973.39)	(2,190.73)	(2,460.23)	(2,667.47)
Observations	47	47	47	47	47
Mean control group	2062	2062	2062	2062	2062
SD control group	3298	3658	4083	4618	5038

Note: Robust standard errors, clustered at the county level. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1), the dependent variable is the 2013 county GDP, expressed in Million USD PPP. The variable "OnePager" is the fraction of court stations in a county that received the One-Pagers.

Appendix H: Balance Test With KIHBS

This section presents the balance test using the Kenya Integrated Household Budget Survey (KIHBS) 2015-2016. Column (1) of Table H1 shows a regression of gender (1 for males, 0 for females) on the fraction of court stations in the county treated with the OnePager or OnePager_CUC. There is no significant association there. Columns (2), (3), and (4) show no significant relationship between age, highest grade completed and wage in 2015.

Table H1—Balance Test With KIHBS

	(1) Gender	(2) Age	(3) Highest Grade Completed	(4) Wage
Frac. OnePager	0.01	-1.75	-0.10	-18.26
	(0.01)	(1.52)	(0.13)	(27.01)
Frac. OnePager_CUC	-0.00	-0.98	-0.11	51.98
	(0.01)	(1.41)	(0.09)	(40.48)
Observations	92,846	92,846	69,353	38,681
Mean Dep Var	0.494	23.50	4.144	174.9
SD	0.500	30.76	2.352	394.3

Note: Robust standard errors, clustered at the county level. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1) the dependent variable is gender, a dichotomous variable equal to 1 for males, 0 for males. In Column (2), the dependent variable is age in years. In Column (3), the dependent variable is equal to the highest grade completed. In Column (4), the dependent variable is the wage, defined as the basic salary in last month. The variable "Frac. OnePager" is the fraction of court stations in a county that received the One-Pagers.

Appendix I: Falsification Exercise with Wages of Teachers

Wages of teachers are set nationally in Kenya. Thus, these wages should not differ in the treatment group versus control group . This is what we find in Table I1. We use various definitions of teachers. In Column (1), we define an individual as a teacher if their Kenya National Occupational Classification Standard (KNOCS) corresponds to code 250: Teaching Professionals (see the table footnotes for the exact definition). There are no differences between the control group and the OnePager or OnePager_CUC treatment groups, as expected.

In Column (2), we adopt a more restrictive definition to focus solely on primary and secondary school teachers (KNOCS codes 252 and 371).

In Column (3), we use the International Standard Industrial Classification Revision 4 (ISIC Rev 4) instead of the KNOCS to define teachers. In Column (4), we adopt a more restrictive definition to focus solely on primary and secondary school teachers (ISIC4 codes 851, 8510, 852, 8521).

Not all teachers are in the public sector. In Column (5), we use an entirely different question (Who was the main employer for primary job / business? Code 5: Teachers Service Commission).

All of these tests show no significant differences between the control group and the OnePager or OnePager_CUC treatment groups. This is as expected since teachers wages are set nationally and should thus not vary across geographical areas.

Table I1—Wages of Teachers

	(1)	(2)	(3)	(4)	(5)
Definition of Teacher:	KNOCS	KNOCS Reduced	ISIC4	ISIC4 Reduced	TSC
Frac. OnePager * Post	63.86	98.67	83.38	67.42	107.86
	(77.62)	(78.00)	(69.71)	(70.86)	(93.71)
Frac. OnePagerCUC * Post	55.65	-14.71	26.84	15.43	44.25
	(102.08)	(102.26)	(100.52)	(101.72)	(107.25)
Observations	771	612	988	918	417
County fixed effects	YES	YES	YES	YES	YES
Quarter FE	YES	YES	YES	YES	YES
Mean control group	483.8	527.2	419.3	420.7	671.5
SD control group	360.9	366.3	352.4	354.4	349.8

Note: Robust standard errors, clustered at the county level. *** Significant at 99 percent confidence-interval, ** Significant at 95 percent confidence-interval, * Significant at 90 percent. In Column (1), we restrict the sample to teachers defined as such if their Kenya National Occupational Classification Standard (KNOCS) is: 250: Teaching Professionals, 251: University and Post-Secondary Teachers/Lecturers, 252: Secondary and Technical Institute Teachers and Instructors, 253: Special Education Teaching Professionals, 254: Education Methods Advisers and Assessors, 259: Other Teaching Professionals, 370: Primary and Pre-primary education and Other Teachers, 371: Primary Education Teachers, 372: Pre-primary Education Teachers, 373: Other Teachers and Instructors. Column (1) restricts the sample to these individuals only. In Column (2), we restrict the sample to primary and secondary school teachers (KNOCS 252 and 371). In Column (3), we define an individual as a teacher if their ISIC4 codes are: 85 Education, 851 8510 Pre-primary and primary education, 852 Secondary education, 8521 General secondary education, 8522 Technical and vocational secondary education Higher education, 853 8530 Higher education, 854 Other education, 8541 Sports and recreation education, 8542 Cultural education, 8549 Other education n.e.c., 855 8550 Educational support activities. In Column (4), we adopt a more restrictive definition to focus solely on primary and secondary school teachers (ISIC4 codes 851, 8510, 852, 8521). In Column (5), we use an entirely different question (Who was the main employer for primary job / business? Code 5: Teachers Service Commission). The variable "Frac. OnePager" is the fraction of court stations in a county that received the One-Pagers.