

Would Collective Action Clauses Raise Borrowing Costs?

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Abstract

We examine the implications for borrowing costs of including collective-action clauses in loan contracts. For a sample of some 2,000 international bonds, we compare the spreads on bonds subject to UK governing law, which typically include collective-action clauses, with spreads on bonds subject to US law, which do not. Contrary to the assertions of some market participants, we find that collective-action clauses in fact reduce the cost of borrowing for more credit-worthy issuers, who appear to benefit from the ability to avail themselves of an orderly restructuring process. In contrast, less credit-worthy issuers pay, if anything, higher spreads. We conjecture that for less credit-worthy borrowers the advantages of orderly restructuring are offset by the moral hazard and default risk associated with the presence of renegotiation-friendly loan provisions.

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1. Introduction

Collective-action clauses to facilitate the orderly restructuring of problem debts are one of the key elements of the so-called new international financial architecture. There is now widespread agreement that the International Monetary Fund should no longer provide large-scale financial assistance to prop up shaky currency pegs and bail out private investors (see e.g. Council on Foreign Relations 1999), but any such commitment, by the IMF or the international policy community more generally, will lack credibility so long as there do not exist other ways of resolving financial crises. A loss of investor confidence that causes capital flows to reverse direction, forcing an abrupt devaluation and increasing the burden of interest and amortization, can make it impossibly expensive for an emerging-market economy to keep current on its external debts. But because debt restructuring is so costly and disruptive, the international policy community is reluctant to contemplate this scenario. Hence, the IMF's commitment not to run to the rescue of a shaky currency peg and to provide the hard currency needed to pay off private investors may lack credibility. The consequent expectation that an international rescue operation will be mounted, IMF statements to the contrary notwithstanding, therefore continues to create moral hazard in international financial markets.

This is the problem that collective-action clauses are designed to solve. While such clauses have long been included in syndicated bank loan contracts, they are typically absent from bonds issued under U.S. law. These American-style bonds lack sharing clauses to discourage maverick investors from resorting to lawsuits and other ways of obstructing settlements beneficial to the debtor and the majority of creditors alike. They require the unanimous consent of bondholders to any restructuring, creating almost insurmountable hurdles to orderly negotiations to alter payment terms. They lack clauses specifying who represents the bondholders and making provision for a bondholders committee

or assembly.

The addition of sharing, majority-voting and collective-representation clauses to bond contracts was thus suggested by the G10 in its post mortem on the Mexican crisis and echoed in a series of G7 and G22 reports and declarations (see Group of Ten 1996, Group of Twenty Two 1998, Group of Seven 1998). The G-7 subsequently placed the issue on its work program for reforming the international financial system. U.S. Treasury Secretary Robert Rubin endorsed it in a speech designed to set the agenda for the spring 1999 meetings of the IMF's Interim Committee (Rubin 1999). G7 finance ministers embraced it in their Cologne Summit report on strengthening the international financial architecture (Group of Seven 1999).

Yet words have not led to deeds. This lack of progress is attributable in turn to the opposition of the markets and some developing countries. Collective-action clauses, they object, would raise borrowing costs. Easier restructuring, by heightening the temptation for borrowers to walk away from their debts, would render the markets reluctant to lend. The consequences would include “a prohibitive increase in borrowing costs at a time when trillions of dollars are needed for infrastructure finance in [developing]... countries.”¹

The rebuttal is that making provision for orderly restructuring could render emerging-market issues more attractive by minimizing acrimonious disputes, unproductive negotiations, and extended periods when no debt service is paid and growth is depressed by a suffocating debt overhang. As *The*

¹ Folkerts-Landau (1999), p.2.

Economist put it in a recent article, “the prospect of an orderly renegotiation rather than a messy default might actually make some bonds more attractive.”²

The analogy with domestic bankruptcy procedures supports this more optimistic interpretation. Few market participants presumably would argue for the abolition of bankruptcy laws and the reinstatement of debtor’s prison to discourage borrowers from walking away from their debts; they would acknowledge the need to balance the ex ante bonding role against the ex post efficiency advantages of being able to restructure problem debts. To be sure, recent proposals may move too far from one extreme to the other. Given the legal immunity sovereign borrowers enjoy and the special difficulties of seizing the assets of foreign borrowers in general, it could be that collective-action clauses would too seriously weaken the bonding role of debt, resulting in a prohibitive rise in the cost of borrowing for emerging markets. But this is an empirical question.

It is a question informed by remarkably little evidence. This is perplexing, since there in fact exists a market in London on which British-style bonds with collective-action clauses are issued and traded. Comparisons of the spreads on these bonds with spreads on otherwise equivalent American-style instruments are an obvious way of evaluating the afore-mentioned arguments.

In practice, the comparison is not straightforward. Not only does one have to control for borrower characteristics and market conditions affecting emerging-market spreads, but the choice of governing law is presumably endogenous. Borrowers who anticipate having to restructure may be

² *Economist* (1999), p.21.

attracted to instruments that anticipate this eventuality, as may be lenders who value quick resolution. Alternatively, borrowers thought likely to default on their obligations may incur the greatest surcharge if they issue a bond with collective-action provisions, encouraging them to opt for bonds that exclude these clauses.³

In addition, there is the fact that not all borrowers will be in the market at all times. When financial conditions tighten, for example, high-risk borrowers tend to be rationed out of the market. This selectivity will bias ordinary-least squares estimates of the relationship between characteristics of the borrower and his loan contract, on the one hand, and the spread he pays, on the other. This bias will contaminate efforts to recover the impact of collective-action clauses on spreads even when these control for the endogeneity of the choice of governing law.

This does not mean that collective-action clauses are impossible to analyze, only that this must be done using a framework that takes these problems into account. In this paper we develop such a framework. We attempt account both for the endogeneity of the choice of governing law and for changes in the composition of the pool of borrowers. We implement the model using data on emerging market bonds for the period 1991-1998.

The results suggest that collective-action provisions in fact reduce borrowing costs for the most credit-worthy issuers, who benefit from being able to avail themselves of orderly restructuring. Less

³ American-style bonds may be preferred, in other words, because the inability to reschedule and the reputational damage on account of outright default renders to such debt a *de facto* senior status.

credit-worthy issuers, in contrast, do not enjoy lower spreads; if anything, the opposite is true. We conjecture that for less credit-worthy borrowers the advantages of provisions enabling restructuring are offset by the moral hazard and default risk associated with the presence of renegotiation-friendly loan provisions.

2. Background

International bonds governed by UK law typically include provisions aimed at ameliorating collective-action problems.⁴ They enable the holders of debt securities to call a bondholder assembly with the power to appoint a representative to negotiate with the debtor. That assembly can pass extraordinary resolutions addressing issues relating to the settlement of defaults or other modifications to the original bond covenant subject to the consent of bondholders holding a clear majority of the outstanding principal (typically, 75 per cent).⁵ Its resolutions are binding on all bondholders so long as the requisite majority has agreed. In contrast, many US-style bonds do not even provide for an assembly, precluding any effort to modify payment terms (and other bondholder rights) without the consent of each and every bondholder.⁶

⁴ For details on the material in this section, see Buchheit (1998a, b, c).

⁵ Many bonds provide for lowering the necessary quorum to 25 per cent if 75 per cent of the bondholders cannot be reached.

⁶ Although there are exceptions. Some US-style bonds also provide for amendments, even to payment terms, with the approval of a qualified majority of bondholders.

Bonds governed by UK law specify procedures for selecting a bondholder's representative and enumerate his responsibilities. This representative (typically the trustee) is empowered to communicate the bondholders' negotiating terms to the debtor. Bonds governed by U.S. law, in contrast, provide for a fiscal agent, but this entity lacks the power to represent the bondholders in negotiations. (Some UK-style bonds provide for a fiscal agent as well.) The fiscal agent is an agent of the issuer rather than of the bondholders. His responsibilities are essentially administrative: he keeps track of interest and amortization payments and distributes these to the holders of the debt securities.

UK bonds governed by Trustee Deed Agreements, but not those involving fiscal agents, generally prohibit individual bondholders from initiating litigation. The power to do so is vested with the trustee, acting on the instruction of creditors holding a specified fraction (typically, at least 25 per cent) of the principal, who is required to distribute any funds recovered in proportion to the principal amount. De facto, then, these bonds include the equivalent of sharing clauses and offer the debtor some protection against litigation. American-style bonds, in contrast, include no such limits on litigation and no requirement to share the proceeds with other bondholders.⁷

How could debt contracts have evolved so differently in the United States and United Kingdom? The divergence appear to date only to the U.S. Trust Indenture Act of 1939. Section 316(b) of the Trust Indenture Act, which applies to the publicly-traded bonds of corporate issuers, prohibits any reduction in the amounts due a bondholder without that bondholder's consent. This

⁷ It is important to distinguish here between litigation and acceleration. Even in U.S.-style bonds with a fiscal agent, acceleration by individual bondholders may be restricted in some cases.

regulation was adopted in response to the belief that corporate insiders had taken advantage of bondholders in the widespread defaults of the early 1930s by forcing through restructurings that enriched the holders of equity at the expense of holders of debt. New York-law sovereign bond documentation since 1939 has generally followed the precedent set by the Trust Indenture Act in shunning collective-action clauses even though the rationale for Section 316(b) does not obviously apply to sovereigns.

Thus, the different provisions of U.S. and UK bond issues would appear to be an example of historical path dependence, in which historical events in the distant past continue to influence arrangements and outcomes in the present (Roe 1987).

3. Bond Issuance Under Different Laws

Our data, drawn from the Capital Bondware database and augmented for the early 1990s by the International Monetary Fund's Emerging Market Group, is composed of 2619 bonds. In principle, this is the universe of all fixed and floating rate bonds issued between 1991 and 1998 by emerging markets.⁸ 1160 bonds were subject to UK governing law, 840 to U.S. law, and the rest to other laws

⁸ Launch spreads were not reported for 358 bonds; these were principally bonds issued in currencies other than the U.S. dollar, the Japanese Yen, and the German Deutsche Mark. For 1997 and 1998, we do have spreads on Italian Lira bonds, which increased in frequency in these years, and also on bonds denominated in British pounds. For purposes of the regression analysis, we lost an additional 44 observations owing to the absence of complementary country characteristics.

(mainly Japanese and German).⁹ (See Table 1.) This high level of issuance under UK law is not obviously consistent with the view that the market has a visceral aversion to collective-action clauses. Note also that public issuers other than sovereigns have a greater tendency to issue bonds governed by UK law than sovereigns and private issuers (Table 2). East Asian borrowers tend to issue more frequently under UK law than borrowers from other regions.¹⁰

Spreads for bonds subject to UK law have been lower through most of the 1990s than bonds subject to U.S. law.¹¹ This differential, while not large, is consistent over time (Table 1). It not consistent across regions or types of borrowers. While East Asian issuers appear to pay lower spreads under UK law, the same is not true of Latin American and Eastern European borrowers. Private and non-sovereign public borrowers pay lower spreads under UK law, but not sovereigns.¹²

These patterns suggest that different borrowers may be affected differently by collective-action clauses. They point to the possibility that more credit-worthy borrowers (East Asians as opposed to

⁹ For 133 bonds, no law was specified. We have included them in the “other” laws category. Also, three bonds had both UK and U.S. laws. We have categorized these as U.S. law bonds (though none of our results is sensitive to this procedure).

¹⁰We return to this point below.

¹¹ That these are launch spreads is important, since spreads at the time of issue behave differently than spreads on the secondary market. In particular, in poor market conditions when secondary spreads rise, launch spreads generally fall. This reflects the tendency for the number of issues to decline and for only the most creditworthy borrowers to come to the market when global financial conditions tighten. We return to this below.

¹² The comparison is not possible for other regions (the Caribbean and Sub-Saharan Africa, for example), since we do not always observe bonds subject to both governing laws. This underscores the importance of modeling governing law as a choice variable, as we do below.

Latin Americans for much of the 1990s) may enjoy lower spreads when their bonds are subject to renegotiation-friendly UK governing law, in contrast to less credit-worthy borrowers, for whom the advantages of provisions facilitating orderly restructuring may be offset by moral hazard and additional default risk. Similarly, there is a hint that creditors prefer US law when lending to sovereigns because of the moral hazard associated with the combination of easy restructuring and sovereign immunity.

On average, bonds issued under “other laws” carry lower spreads. We suspect that this is picking up the impact on spreads of borrowers’ ability to access the German and, particularly, the Japanese market, where for much of the period funds were cheap and plentiful. This makes it hard to know what the low spreads on these issues really reflect. We focus, therefore, on the comparison between bonds subject to UK and U.S. laws.

Figure 1 underscores that analyzing the implications of the legal provisions of spreads requires going beyond simple comparisons. There, issuers are categorized by their *Institutional Investor* country credit rating. The frequency of a bond being governed by UK law relative to U.S. law (henceforth we refer to this as the ratio of bonds subject to UK law) is highest in the highest credit-rating categories. Thus, a common omitted variable -- credit quality -- could conceivably explain the apparent association between issuance under UK law and low average spread. Note, however, that the lowest credit rating category, 0-30, also has a relatively high ratio of bonds subject to UK law, consistent with the notion that provisions facilitating orderly restructuring are valued when the likelihood

of default is high.¹³ Again, this points to the potential for simple comparisons to mislead.

Figure 2 underscores the importance of controlling for endogeneity and selectivity when analyzing the impact of different governing laws. There is a strong inverse correlation between the ratio of bonds issued under UK law and their spreads relative to U.S.-law bonds, as if borrowers respond to price incentives. But the fact that the average spread (averaged over both markets) covaries *positively* with the ratio of UK law to US law spreads suggests that the phenomenon is in fact more complicated. Following the Mexican crisis, sentiment toward emerging markets worsened, and aggregate bond issuance fell. But as Figure 2 shows, average primary (launch) spreads also declined in 1995, since only relatively creditworthy borrowers were still able to access the market.¹⁴ Moreover, it would appear that borrowers who retained market access even under these difficult circumstances were also less subject (than those screened out) to distrust arising from easy rescheduling, since the ratio of spreads under UK relative to US law meanwhile declined. In contrast, in 1998, when there was a more widespread crisis and generalized reduction in market access, spreads again widened, but this time the distrust associated with easy rescheduling simultaneously rose (as reflected in the ratio of UK-

¹³This is emphasized by Petas and Rahman (1999). Pointing in the same direction is the fact that the maturity of bonds tends to be relatively low in both the lowest and highest credit rating categories. It would appear that while issuers with low credit quality are constrained to low maturities by the market, issuers with higher credit quality value the bonding role of short-term debt.

¹⁴ We have shown elsewhere (Eichengreen and Mody 1998a) that in periods when investor sentiment toward emerging markets is favorable, average (primary) spreads on new issues tend to be high, since a large number of (less credit-worthy) issuers come to the market. Conversely, in periods when investor sentiment turns against emerging markets, only countries with good credit ratings are able to access the market; hence primary spreads tend to fall with the volume of new issues.

to US-law spreads).

Again, these observations highlight the importance of correcting for both selectivity and endogeneity when attempting to estimate the associated effects.

4. Methodology

The typical model employed in studies of emerging-market spreads is a linear relationship of the form:

$$\log(\textit{spread}) = B\mathbf{X} + u_1 \tag{1}$$

where the dependent variable is the logarithm of the spread, \mathbf{X} is a vector of issue, issuer, and period characteristics, and u_1 is a random error.

Such models are commonly estimated by ordinary-least squares. But OLS will be biased if the choice of governing law is endogenous or the sample of observed issuers differs from the population of potential issuers. To deal with simultaneity, we estimate equation (1) using modified instrument variables. We first use a multinomial logit to determine the choice of governing law (where we take US, UK and other as the three alternatives).¹⁵ We then construct the fitted probability that a particular bond is governed by one of these laws and use the estimated probabilities rather than the actual values in our second-stage regression.

¹⁵The full set of results for these multinomial logits is presented in Appendix 1.

Even with the choice of governing law instrumented in this way, equation (1) will not provide an unbiased estimate of the relationship between governing laws and spreads if not all potential issuers are in the sample. The spread (and its relationship to issuer and issuer characteristics) will be observed only when positive decisions to borrow and lend are made. Assume that spreads are only observed when a latent variable B crosses a threshold B' defined by:

$$B' = g\mathbf{X}' + u_2 \tag{2}$$

where \mathbf{X}' is the vector of variables that determines the desire of borrowers to borrow and the willingness of lenders to lend, and u_2 is a second error term. If the error terms in equations (1) and (2) are bivariate normal with standard deviations s_1 and s_2 and covariance s_{12}^2/s_1s_2 , this is a sample selection model a la Heckman (1979), and equations (1) and (2) can be estimated simultaneously. They can be identified by the nonlinearity of the fitted probabilities in the selection equation or by the inclusion of elements in \mathbf{X}' that are not also in \mathbf{X} , and the resulting two-equation system can be estimated by maximum likelihood.

In what follows we report several estimates of our spreads equation: an OLS estimate, an IV estimate which substitutes estimated probabilities for actual governing laws, a selectivity-corrected model that estimates the issue and pricing decisions simultaneously, and a model that both estimates the issue and pricing decisions simultaneously and controls for the endogeneity of the choice of governing

law.¹⁶ We regard the results obtained from this last model as definitive, but reporting all our results allows the reader to form his own opinion.

5. Data and Variables

We estimated this model using data for primary spreads for developing-country bonds issued in the period 1991-98. From Bondware we gathered data on the maturity of each issue, whether it was privately placed, whether the issuer was a private or governmental entity, whether the issue was denominated in dollars, yen or deutschmarks, whether the interest rate was fixed or floating, and the governing law. Building on our earlier work on the bond market, we included as measures of creditworthiness the external debt relative to GNP, debt service relative to exports, a dummy variable for whether the country had concluded a debt restructuring agreement with private or official creditors in the preceding year, international reserves relative to short-term debt, the ratio of short-term debt to total commercial bank debt, the ratio of outstanding bank credit to the private sector relative to GDP, the growth rate of real GDP, and the variance of the export growth rate. Additional variables not considered in our earlier analysis of bond-market spreads but included here are the ratio of short-term

¹⁶ Maddala (1983) describes a methodology for implementing a double selection model, which extends Heckman's approach by estimating two Inverse Mills ratios for the two choices (borrow or not to borrow and the governing law under which to borrow). That approach is not straightforward to apply here because the governing law involves three choices, whereas the method proposed by Maddala is based on two probits (or a bivariate probit) implying a choice between two options in each case. There is also a common-sensical justification for our approach: namely, that a selectivity-correction should be used when not all outcomes are observed, but that instrumental variables are appropriate when one observes the dependent variable in all cases since the instrumental variables estimator is predicated on fewer strong assumptions.

debt to total commercial bank debt, the ratio of reserves to short-term debt, and the ratio of domestic private credit to GDP. We added these because we found them to be important in a subsequent analysis of spreads on syndicated bank loans (Eichengreen and Mody 1999b) and now suspect that they might also play a role in the bond market.

We also included a measure of country credit worthiness derived from *Institutional Investor*.¹⁷ Since the raw country credit rating is correlated with (and constructed by the rating agencies partly as a function of) other issuer characteristics, its inclusion creates potential problems of multicollinearity and complicates interpretation. We therefore employed the residual from a first-stage regression in which the credit rating was regressed on the ratio of debt to GNP, the debt rescheduling dummy, the ratio of reserves to GNP, the rate of GDP growth, and the variance of export growth.¹⁸ Since this is a residual from a regression of credit ratings on observable economic characteristics, we interpret it as capturing political risk.

¹⁷ The advantage of the *Institutional Investor* data over the Moody's/S&P ratings used by most previous authors is more complete country coverage and more regular publication. (The data are biannual.)

¹⁸ In addition to entering these variables in levels, we included interaction terms for each, interacting them with a dummy variable for Latin America. The coefficients on 9 of the 10 independent variables entered with coefficients that differed from zero at the 95 per cent confidence level. (The one exception was the interaction term between the debt/GNP ratio and the Latin America dummy.) The signs of the coefficients are intuitively plausible. Larger reserves, less debt, faster growth and more stable export growth all improve the credit rating, while a recent history of debt rescheduling worsens it. High reserves matter more for credit worthiness in Latin America, while fast growth, stable exports and a recent history of rescheduling matter less. The full equation is reported in Eichengreen and Mody (1998a).

To proxy for industrial-country credit conditions, we used the yield on ten-year U.S. treasury bonds. Ten-year rates are appropriate since the term to maturity of the underlying asset roughly coincides with that on the international bonds in our sample. We also include a measure of the yield curve, the log of the difference between the ten-year and one-year U.S. treasury rates.¹⁹

Finally, estimating equation (2) requires information on those who did not issue bonds. For each country we considered for three types of issuers: sovereign, public, and private. For each quarter and country where one of these issuers did not come to the market, we recorded a zero, and where they did we recorded a one.

6. Basic Results

Table 3 reports the basic results and different econometric treatments. Our preferred estimates, correcting for both the endogeneity of the choice of governing law and the selectivity associated with the borrowing decision, are in the fourth column. Country and borrower characteristics generally enter with plausible signs and coefficients.²⁰ Fast growing countries pay relatively low spreads, for example, while countries with a recent history of debt-servicing difficulties pay high ones. Borrowers from countries with good credit ratings, controlling for their observable macroeconomics characteristics, pay

¹⁹ The average term to maturity was 6 to 8 years, depending on which of the samples used below was considered. The ten-year note was also used by previous authors such as Cline and Barnes (1997), which therefore enhances comparability. The use of the yield curve also brings into play the role of short-term interest rates.

²⁰ For a more complete discussion of these results, see Eichengreen and Mody (1998a).

relatively low spreads.²¹

The critical variable is the dummy for UK (versus U.S.) law. Its coefficient is negative but insignificantly different from zero at standard confidence levels. This zero coefficient is inconsistent with the view that the markets severely penalize emerging-market borrowers using collective-action clauses.²²

The other columns illustrate the sensitivity of this result to econometric treatment. The OLS regression in the first column wipes out the negative (if insignificant) coefficient obtained using our preferred treatment. The instrumental-variables estimate in the second column, which substitutes fitted probabilities that a bond is governed by a particular law for the actual values, yields a positive rather than a negative coefficient. On the other hand, correcting for selectivity without controlling for the endogeneity of the choice of governing law (column 3), yields a larger negative coefficient (with higher statistical significance) than the OLS estimates. It would appear that the OLS estimates are not too different from our preferred estimates of the effect of UK governing law because the biases imparted by failing to correct for selectivity and endogeneity work in opposite directions.²³

²¹ That is (to repeat), we include only the credit rating *residual* from a first-stage regression of the credit rating on country characteristics.

²²Other governing laws (mainly German and Japanese) enter with a negative coefficient. As noted above, we suspect that this is picking up the impact on spreads of borrowers' ability to access the German and, particularly, the Japanese market, where for much of the period funds were cheap and spreads were especially narrow.

²³Correcting for endogeneity would increase the absolute value of the coefficient on UK governing law if unobserved characteristics that lead to lower spreads also lead to a higher probability of issuance under UK law. Thus, characteristics of borrowers which make UK-law issuers more creditworthy than issuers

7. Differential Effects with Different Credit Ratings

When we distinguish between more and less credit-worthy borrowers, we obtain sharper results. In Table 4 we interact the dummy variables for governing law (or the predicted probabilities of issuance under a particular law) with the four credit-rating categories in Figure 1.²⁴ The omitted alternative is the lowest rating category (0-30 on the *Institutional Investor* scale), for which the effect of the choice of UK governing law can therefore simply be read off from the zero-one governing law dummy. Now there is a strong negative coefficient on UK law for borrowers from the most credit-worthy countries. The coefficient on the interaction term differs significantly from zero at the 95 per cent confidence level. The funding cost advantage of the highest rated category, according to this estimate, is given by the sum of the coefficients on the dummy variable for the UK governing law plus its interaction with the highest credit-rating category, which is about -0.45. In other words, the spread paid by borrowers from countries with high credit ratings are about 45 per cent lower when they opt

under U.S. law are attributed to the UK law itself. Correction for selection bias works in an offsetting manner. The negative coefficient on the Inverse Mills ratio, denoted λ , implies that borrowers not expected to float an issue who come to the market anyway do so because they have unobserved characteristics that work to enhance their creditworthiness, which in turn reduces the spreads that pay (see also Eichengreen and Mody 1998a). However, bonds not predicted to be issued and placed under UK law gain less in terms of lower spreads than do bonds similar in other respects but issued under U.S. law. This bias against the UK law could be meaningful. For example, when market conditions turn poor, new issuance under UK laws would decline and relative spreads increase. Petas and Rahman (1999) show for Kazakhstan and Philippines that during the Russian crisis, the secondary spreads on UK bonds rose more than under US law bonds.

²⁴Note that we now use the unadjusted credit ratings rather than the residuals from a first-stage equation.

for the UK law rather than the U.S. law. A chi-squared test indicates that the sum of the coefficients differs from zero at the 95 per cent confidence level.

We can further analyze the robustness of these results, and of our specification generally, by estimating the same model separately for each of our separate credit-rating categories.²⁵ In Table 5, column 1, we present results for low rated issuers, i.e., issuers with *Institutional Investor* rating less than 50, and in column 2 for high rated issuers, i.e., issuers with ratings above 50. Columns (3) through (6) further subdivide low and high rated issuers (0-30, 30-50, 50-70, and 70-100). Allowing for the possibility of differences across rating categories of other country and issuer characteristics would seem sensible; there is no reason to think that the only place these would show up is in the governing law variable. Strikingly, this more flexible set of estimates only reinforces our results. We find a positive and significant coefficient on UK law for the low credit category (column 1), and a negative coefficient and significant for the high categories. We also now obtain a significant positive coefficient for the second lowest credit rating category (0.28, with a t-statistic of 1.83). The further breakdown shows that the effects shift smoothly from a large positive impact of UK governing laws on spreads to a substantial negative impact as we move up the credit quality gradient. The impact is particularly strong

²⁵We also estimate the probit for the issue decision separately for each subsample; the Inverse Mills ratios in Table 5 are constructed from these subsample estimates. Note that the debt rescheduling variable does not appear for subsamples for credit ratings above 50 because there were no post-1990 debt reschedulings for borrowers with those ratings (not surprisingly given how credit ratings are constructed). In addition, we dropped the share of short-term debt in total debt, since this variable had a correlation of nearly 0.5 with the debt/GDP ratio, and the maximum likelihood estimator converged more smoothly without it. The same is the case of the dummy variable for fixed-rate issues, which was highly correlated with the dummy variable for public issuers.

at the two extremes (0-30 and 70-100).²⁶

An explanation for this pattern is as follows. More credit-worthy emerging-market borrowers value their capital-market access and are unlikely to walk away from their debts. Including collective-action clauses in their loan contracts is not a significant source of moral hazard. Indeed, in the exceptional circumstance that they have difficulties in servicing their debts, the fact that they can resort to provisions facilitating the orderly restructuring of their obligations is viewed positively by the markets. For less credit-worthy borrowers, in contrast, the presence of collective-action clauses significantly aggravates moral hazard and increases borrowing costs. Still, the fact that collective-action clauses allow such borrowers to restructure in a more orderly fashion is attractive to their creditors. The two effects tend to work in opposite directions, resulting in a relatively small and insignificant overall impact on borrowing costs.

8. Limitations of the Analysis

In this section we discuss some potential limitations of the analysis reported above. First, there is the danger that we may be mismeasuring the presence or absence of collective action clauses. We have information on the governing law (U.S., UK or other) for each bond issue. In fact, there are a few instances where provisions for collective representation of the bondholders are included in bonds governed by U.S. law and where no such provisions are included in bonds governed by UK law. The

²⁶The relatively small number of observations in the higher credit-rating categories required paring down the number of explanatory variables.

standard treatment for this kind of measurement error is to instrument the variable in question, which is what we do in the empirical analysis above. If it is the presence or absence of collective action clauses rather than the choice of governing law per se that affects emerging market spreads and if the governing law measures the presence of collective action clauses with random error, then the use of instrumental variables should provide a reliable indication of the magnitude and significance of the effect.

Second, there is the possibility that we are picking up the characteristics of the market in which the bond is issued (London or New York) and its implications for borrowing costs, rather than the impact of the associated governing law and contractual provisions.²⁷ We have already attempted to sort out these effects by including include in our empirical models a lengthy list of economic and financial characteristics of the borrower and the market, which helps to control for the impact of spreads on these other observable characteristics. But, to probe further, we added British interest rates to the spreads equation as an additional, direct measure of UK market conditions. Given its high correlation with U.S. rates, we entered the variable as the difference between U.S. and UK Libor rates.

This extension does not change our basic finding concerning the impact of choice of governing laws on spreads. There is only a slight reduction in the size of the positive coefficient on UK law for borrowers with high credit ratings and no discernible change in the point estimate for less credit-worthy

²⁷ The fact that bonds subject to “other” governing laws (mainly Japanese and German) have unusually narrow spreads alert us to this possibility, since these markets may have been difficult for some borrowers to access despite the fact that spreads were unusually low — especially in Japan — for much of the period in question.

borrowers. There are no changes in levels of statistical significance.²⁸ This is confirmation that what we are picking up are the effects of governing laws and associated contractual provisions and not local credit-market conditions.

Third, there is the possibility that the markets began to focus on the implications of collective action provisions only recently, and that they have therefore begun to price debt securities accordingly only in recent quarters. Since the likelihood of default was low in the first half of the 1990s and the international policy community was not concerned to see that private investors “took a hit,” there may have been no particular reason to focus on the presence or absence of these provisions; since the inauguration of discussions of private sector burden sharing, in contrast, legal protections have become a prominent concern. However, this hypothesis is commonly invoked by authors seeking to explain why there appears to be little overall difference in the spreads on issues governed by U.S. and UK law (Petas and Rahman 1999), where we in fact find evidence of just such differential when we disaggregate by credit quality. This suggests that previous authors may have invoked a spurious hypothesis in order to explain a “nonfact.”

Be that as it may, we can test this hypothesis by estimating our model separately for the earlier and later parts of the decade. Estimating the coefficients on governing laws (including those interacted with the credit-rating categories) separately for 1991-1995 and 1996-1998, we find that our key

²⁸The key results continue to hold whether we estimate the model on the full sample or separately for countries with credit ratings above and below 50. The U.S.-UK interest differential tends to show up with a positive and significant coefficient for the subsample of countries with low credit ratings, but a zero coefficient for the subsample of countries with high credit ratings.

results hold for both subperiods: less credit-worthy borrowers who opt for UK law pay higher spreads while more credit-worthy borrowers opting for UK law pay lower spreads in both 1991-1995 and 1996-1998. Even before the Asian crisis and the recent policy debate, then, it appears that the markets took cognizance of the implications of legal provisions for default risk and restructuring costs.²⁹

9. Conclusions and Policy Implications

This paper has marshaled the first systematic analysis of the impact on borrowing costs of collective-action clauses designed to facilitate the orderly restructuring of emerging-market debt. It does so through comparisons of American- and British-style bonds. The analysis is complicated by the fact that borrowers are able to choose which type of security to issue. It is further complicated by the fact that borrowers can decide whether to borrow, lenders whether to lend. Our model attempts to take these complications on board.

The results caution that the impact of contract structure is discernible only when borrowers are disaggregated by credit quality. Results for the whole sample disguise differential effects on borrowers with better and worse credit ratings. Collective-action provisions tend to reduce the cost of borrowing

²⁹

We also estimated the model for a variety of other subperiods and continued to obtain consistent results, although levels of statistical significance varied. Levels of statistical significance were also reduced when we allowed the coefficients on the other independent variables to vary between the earlier and later periods. But as in Table 4, we continued to find relatively little impact on spreads for borrowers from countries with low credit ratings, but a generally significant negative effect on spreads for countries with high credit ratings.

for the more credit-worthy issuers, who benefit from being able to avail themselves of an orderly restructuring process. For less credit-worthy issuers, in contrast, there is evidence of higher spreads. While the point estimates are sensitive to the exact specification and sample chosen, the data show that low rated borrowers (rating less than 50 on the *Institutional Investor* scale) pay a premium while higher rated borrowers (with rating above 50) earn a discount when issuing under the UK law. We conjecture that for less credit-worthy borrowers the advantages of provisions facilitating an orderly restructuring are offset by the moral hazard and additional default risk associated with the presence of renegotiation-friendly loan provisions.

The results do not support the dire consequences predicted by some market participants of including collective-action clauses in loan contracts. Moreover, the differential effects to which our analysis points suggest that collective-action clauses should become more attractive as economic and financial development proceeds and emerging markets improve their credit worthiness. If the goal of strengthen to reform the international financial architecture is to strengthen market discipline by encouraging investors to more generously reward more credit-worthy borrowers and penalize less credit-worthy ones, then the more widespread adoption of collective-action clauses, which would reduce borrowing costs for the more credit-worthy while raising them for their less credit-worthy counterparts, would seem to be a step in the right direction.

Appendix 1: Multinomial Logit Results

In this appendix we report the results of estimating a multinomial logit for the choice between the three governing laws, from which we construct the corresponding probabilities. The logit is highly significant as an equation, explains 35 percent of the variation in the dependent variable, and many of the individual coefficients enter with plausible signs. While some variables point to a higher credit quality leading to a preference for UK over U.S. law, others suggest, as in Figure 1, that especially low credit quality may lead to a preference for UK law.³⁰ Issuers choosing UK law tend to have low debt/GNP ratios. Public issuers other than sovereigns have a lower probability of choosing UK law issuance relative to sovereigns; and private issuers, presumably with the lowest credit, are least likely to issue under the UK law. Latin American borrowers, whose credit quality has generally been lower historically than that of East Asian issuers, also have a lower probability of choosing UK law. Working in the other direction, a low credit rating residual (implying high political risk) and a low growth rate are positively associated with the probability of preferring UK governing law. The probability of choosing UK law increases when maturities are short and loan amounts are small, consistent either with low credit quality or with higher credit quality issuers who may wish to rollover frequently (as discussed above in the context of Figure 1).

³⁰ Strictly, because the multinomial logit estimates relative probabilities, the signs on the coefficients for any one of the choices are not always the same as estimated when a full accounting of the relative choices is made.

Appendix Table 1 Multinomial logit results

Variable	UK governing law	Other governing laws
Log Amount	-0.46 (-5.79)	-0.71 (-7.04)
Maturity	-0.11 (-6.49)	-0.13 (-5.82)
Private placement	-0.27 (-2.37)	-0.95 (-5.54)
Log of 10 year US Treasury Rate	0.39 (0.673)	1.18 (1.54)
Log (10 year - 1 year) Treasury Rate	0.39 (4.26)	0.84 (6.45)
Credit Rating Residual	-0.02 (-2.67)	-0.007 (-0.67)
Debt/GNP	-2.01 (-4.11)	-1.00 (-1.51)
Debt Service/Exports	0.38 (0.78)	1.12 (1.61)
GDP Growth	-6.61 (-0.83)	-27.62 (-2.74)
Standard Deviation of Export Growth	-1.98 (-2.06)	0.74 (0.63)
Ratio of Short Term Debt to Total Debt	1.69 (2.21)	-0.76 (-0.77)
Reserves/Short Term Debt	-0.09 (-1.38)	0.04 (-0.46)
Ratio of Domestic Credit to GDP	-0.23 (-3.27)	0.22 (2.44)
Dummy for :		
Public Borrower	-0.58 (-1.39)	-0.77 (-1.65)
Private Borrower	-0.94 (-2.14)	-1.32 (-2.67)
Supranational borrower	0.22 (0.28)	-0.81 (-0.71)
Israel	-0.15 (-0.12)	3.09 (3.63)
Latin America	-1.47 (-5.94)	-1.35 (-4.01)
Japanese Yen issue	2.22 (6.55)	4.10 (11.76)
Deutch Mark issue	2.25 (4.52)	5.72 (11.72)
Other currencies' issue	2.07 (7.52)	3.31 (10.94)
Fixed rate issue	-1.98 (-11.07)	-0.74 (-3.08)
Manufacturing Sector	0.14 (0.62)	-0.21 (-0.62)
Financial Services Sector	0.36 (2.14)	-0.14 (-0.63)
Other Services	-0.09 (-0.32)	0.34 (0.93)
Government entities	-0.29 (-0.68)	-0.39 (-0.82)
Constant	4.97 (3.56)	2.88 (1.59)

Lambda		
Number of bonds	2551	2551
Pseudo R-square	0.36	0.36
Log of Likelihood	-1737.64	-1737.64

* US. Governing law is used as the base.

Appendix 2: Data sources and construction of variables

Bond characteristics

The bond data set, obtained from Bondware, supplemented by the Emerging Markets Division of the International Monetary Fund for the early 1990s, covers the period 1991 to 1998 and includes: (a) launch spreads over risk free rates (in basis points, where one basis point is one-hundredth of a percentage point) (b) the amount of the issue (millions of US\$); (c) the maturity in years; (d) whether the borrower was a sovereign, other public sector entity, or private debtor; (e) the governing law under which the bond contract was written; (f) currency of issue; (g) borrower's industrial sector: manufacturing, financial services, utility or infrastructure, other services, or government (where government, in this case, refers to subsovereign entities and central banks, which could not be classified in the other four industrial sectors); (h) the country and regional identity of the borrower.

Country characteristics

Variable	(billions)	Periodicity	Source	Series
Total external debt (EDT)	US\$	annual	WEO	D
Gross national product (GNP, current prices)	US\$	annual	WEO	NGDPD
Gross domestic product (GDPNC, current prices)	National	annual	WEO	NGDP
Gross domestic product (GDP90, 1990 prices)	National	annual	WEO	NGDP_R
Total debt service (TDS)	US\$	annual	WEO	DS
Exports (XGS)	US\$	annual	WEO	BX
Exports (X)	US\$	monthly	IFS	M#c 70__dzf
Reserves (RESIMF)	US\$	quarterly	IFS	q#c _11_dzf
Imports (IMP)	US\$	quarterly	IFS	q#c 71__dzf

Variable	(billions)	Periodicity	Source	Series
Domestic bank credit (CLM_PVT) ¹	National	quarterly	IFS	q#c 32d__zf
Short-term bank debt (BISSHT) ²	US\$	semi-annual	BIS	
Total bank debt (BISTOT) ³	US\$	semi-annual	BIS	
Credit rating (CRTG)	Scale	semi-annual	Institutional Investor	
Debt rescheduling (DRES) ⁴	Indicator	annual	WDT/GDF	

CONSTRUCTED VARIABLES:

Debt/GNP	EDT/GNP
Debt service/Exports	TDS/XGS
GDP Growth	$0.25 * \ln[\text{GDP90}_t / \text{GDP90}_{\{t-1\}}]$
Standard deviation of export growth	Standard deviation of monthly growth rates of exports over six months
Reserves/Imports	RESIMF/IMP
Reserves/Short-term debt	RESIMF/BISSHT
Ratio of short-term debt to total debt	BISSHT/BISTOT
Ratio of Domestic Credit to GDP	$\text{CLM_PVT} / (\text{GDPNC} / 4)$

SOURCES:

International Monetary Fund's *World Economic Outlook (WEO)* and *International Financial Statistics (IFS)*.

World Bank's *World Debt Tables (WDT)* and *Global Development Finance (GDF)*.

Bank of International Settlements' *The Maturity, Sectoral and Nationality Distribution of*

¹ Credit to the private sector.

² Cross-border bank claims in all currencies and local claims in non-local currencies of maturity up to and including one year.

³ Total consolidated cross-border claims in all currencies and local claims in non-local currencies.

⁴ Indicator variable, which is equal to 1 if a debt rescheduling took place in the previous year and zero otherwise.

International Bank Lending.

Credit ratings were obtained from *Institutional Investor's* Country Credit Ratings.

Missing data for some countries was completed using the US State Department's Annual Country reports on Economic Policy and Trade Practices (which are available on the internet from http://www.state.gov/www/issues/economic/trade_reports/).

U.S. interest rates

<http://www.bog.frb.fed.us/releases/H15/data/b/tcm3y.txt>

Table 1: Spreads, maturities, and bonds issued under different governing laws

Year and indicator		Governing Law			Average*
		U.K.	U.S.	Other	
1991	Spread	259	384	237	274
	Maturity	4	4	5	5
	Number of bonds	39	15	48	102
1992	Spread	348	387	233	343
	Maturity	4	5	5	4
	Number of bonds	63	61	65	189
1993	Spread	339	340	210	321
	Maturity	4	6	5	5
	Number of bonds	168	113	99	380
1994	Spread	203	298	172	218
	Maturity	5	7	7	6
	Number of bonds	172	74	89	335
1995	Spread	169	315	201	209
	Maturity	5	7	6	5
	Number of bonds	179	83	82	344
1996	Spread	188	308	196	228
	Maturity	5	10	7	7
	Number of bonds	248	166	101	515
1997	Spread	220	259	195	234
	Maturity	6	12	6	9
	Number of bonds	218	216	87	521
1998	Spread	379	391	409	390
	Maturity	7	9	6	8
	Number of bonds	73	112	48	233
Average*	Spread	236	317	217	261
	Maturity	5	9	6	6
	Number of bonds	1160	840	619	2619

Note: * Figures for number of bonds represent total number.

Table 2: Bond issuance by region and type of issuer

Region and indicator	Average credit ratings**	Sovereign Issuer				Public Issuer				Private Issuer			
		UK law	US law	Other laws	Average*	UK law	US law	Other laws	Average*	UK law	US law	Other laws	Average*
East Europe	40.7												
Spread		365	211	267	303	224	278	209	224	319	411	143	318
Maturity		6	12	7	7	4	5	5	5	5	7	5	5
Number of bonds		40	6	70	116	12	4	17	33	33	10	27	70
Middle East and North Africa	40.8												
Spread		316	279	156	230	272	249	388	277	186	311	232	249
Maturity		5	8	8	7	3	20	6	11	9	7	4	8
Number of bonds		22	19	55	96	5	8	8	21	14	15	4	33
East Asia	63.9												
Spread		125	174	66	116	76	118	86	87	106	238	152	138
Maturity		5	23	8	12	5	13	6	7	5	10	6	6
Number of bonds		13	16	22	51	144	60	107	311	381	119	76	576
Caribbean	30.8												
Spread		489	376		433	186			186		350		350
Maturity		5	8		7	3			3		8		8
Number of bonds		4	4		8	1			1		4		4
Latin America	37.6												
Spread		277	299	307	295	323	304	350	318	425	387	369	401
Maturity		6	10	7	8	5	9	4	6	4	7	4	5
Number of bonds		71	86	76	233	81	86	49	216	299	390	92	781
South Asia	42.8												
Spread		301			301	137	160		138	187	235		
Maturity		4			4	7	10	10	7	7	34	3	16
Number of bonds		4			4	13	1	1	15	14	8	1	23
Sub-Saharan Africa	40.9												
Spread		115	198	156	166			131	131			205	205
Maturity		7	12	5	7	17		5	10	20	10	5	11
Number of bonds		3	3	5	11	4		6	10	2	1	3	6
Average*	47.6												
Spread		303	277	234	267	164	231	155	181	248	352	254	288
Maturity		6	11	7	8	5	11	6	7	5	8	5	6
Number of bonds		157	134	228	519	260	159	188	607	743	547	203	1493

Note: * Figures for number of bonds represent total number.

** Institutional Investors' scale of 0 (low) to 100 (high). Applies only to bond issuers.

Table 3: Governing laws and spreads: alternative econometric treatments

Variable	OLS	OLS with predicted values for governing laws	Selectivity correction with no instrumental variables	Predicted values for governing laws and selectivity correction
Log Amount	-0.039 (-2.235)	-0.034 (-1.658)	-0.034 (-2.068)	-0.051 (-2.689)
Maturity	0.002 (0.763)	0.002 (0.496)	0.002 (0.858)	0.00004 (0.015)
Private placement	0.067 (2.447)	0.058 (1.826)	0.064 (2.458)	0.036 (1.198)
Log of 10 year US. Treasury Rate	-0.286 (-2.019)	-0.259 (-1.815)	-0.226 (-1.527)	-0.205 (-1.377)
Log (10 year - 1 year) Treasury Rate	-0.084 (-3.896)	-0.071 (-2.938)	-0.039 (-1.730)	-0.020 (-0.816)
Credit Rating Residual	-0.034 (-20.646)	-0.034 (-18.153)	-0.048 (-26.576)	-0.048 (-24.324)
Debt/GNP	0.959 (9.004)	1.009 (9.162)	1.577 (14.619)	1.572 (14.159)
Debt Rescheduled in Previous Year	0.180 (4.396)	0.159 (3.884)	0.189 (4.287)	0.183 (4.157)
GDP Growth	-8.123 (-4.555)	-6.471 (-3.372)	-12.519 (-6.725)	-13.393 (-6.967)
Standard Deviation of Export Growth	0.886 (4.247)	1.011 (4.670)	2.186 (9.883)	2.238 (9.843)
Short Term to Total Debt	-0.19 (-0.109)	-0.196 (-1.031)	0.714 (4.195)	0.673 (3.614)
Reserves/Short Term Debt	-0.084 (-5.711)	-0.085 (-5.835)	-0.009 (-0.627)	-0.008 (-0.582)
Ratio of Domestic Credit to GDP	-0.028 (-1.985)	-0.011 (-0.644)	-0.057 (-3.780)	-0.050 (-2.913)
Dummy for :				
Public Borrower	-0.079 (-1.018)	-0.096 (-1.205)	-0.028 (-0.398)	-0.059 (-0.820)
Private Borrower	0.122 (1.465)	0.111 (1.277)	-0.034 (-0.462)	-0.078 (-0.998)
Supranational borrower	-1.156 (-6.307)	-1.199 (-6.471)	-1.044 (-6.425)	-1.092 (-6.644)
Israel	-2.148 (-13.430)	-1.927 (-9.555)	-1.948 (-14.563)	-1.764 (-10.196)
Latin America	0.418 (10.678)	0.434 (10.557)	0.070 (1.699)	0.052 (1.188)
Japanese Yen issue	-0.238 (-4.269)	-0.098 (-0.859)	-0.224 (-4.435)	-0.056 (-0.530)
Deutch Mark issue	-0.047 (-0.749)	0.196 (1.245)	-0.028 (-0.505)	0.201 (1.396)
Other currencies' issue	-0.013 (-0.193)	0.033 (0.413)	-0.059 (-0.944)	0.021 (0.280)
Fixed rate issue	0.422 (10.565)	0.526 (8.401)	0.383 (10.262)	0.381 (6.450)
Manufacturing Sector	0.109 (1.984)	0.094 (1.709)	0.116 (2.139)	0.114 (2.089)
Financial Services Sector	-0.081 (-2.022)	-0.108 (-2.545)	-0.060 (-1.576)	-0.062 (-1.519)
Other Services	0.229 (3.526)	0.257 (3.915)	0.251 (3.848)	0.264 (4.003)
Government entities	-0.032 (-0.414)	-0.055 (-0.702)	0.013 (0.194)	-0.002 (-0.036)
U.K. governing law*	0.002 (0.070)	0.215 (1.550)	-0.043 (-1.287)	-0.134 (-1.017)
Other governing law*	-0.041 (-0.802)	-0.301 (-1.352)	-0.056 (-1.214)	-0.432 (-2.106)
Constant	5.472 (16.623)	5.282 (14.119)	5.338 (16.027)	5.546 (14.947)
Lambda			-0.589 (-24.107)	-0.590 (-24.191)

Number of bonds	2235	2217	2217	2217
Adjusted R-square	0.6082	0.6134		
Log of Likelihood			-4473.47	-4472.098

* US Governing law as the base.

Table 4: Implications of governing laws for different credit rating categories: pooled results

Variable	OLS	OLS with predicted values for governing laws	Predicted values for governing laws and selectivity correction
Log Amount	-0.049 (-2.800)	-0.036 (-1.777)	-0.052 (-2.733)
Maturity	0.001 (0.468)	0.001 (0.479)	-0.0006 (-0.258)
Private placement	0.073 (2.676)	0.082 (2.622)	0.061 (2.054)
Log of 10 year US. Treasury Rate	-0.222 (-1.563)	-0.219 (-1.549)	-0.161 (-1.091)
Log (10 year - 1 year) Treasury Rate	-0.101 (-4.584)	-0.101 (-4.080)	-0.053 (-2.128)
Credit Rating Residual	-0.028 (-13.785)	-0.028 (-10.724)	-0.043 (-16.270)
Debt/GNP	0.785 (7.204)	0.789 (6.988)	1.378 (12.029)
Debt Rescheduling in Previous Year	0.166 (3.933)	0.175 (4.120)	0.188 (4.144)
GDP Growth	-7.396 (-4.115)	-6.080 (-3.120)	-12.748 (-6.534)
Standard Deviation of Export Growth	0.759 (3.615)	0.855 (3.839)	2.028 (8.737)
Short Term to Total Debt	0.067 (0.392)	-0.131 (-0.696)	0.692 (3.743)
Reserves/Short Term Debt	-0.082 (-5.609)	-0.076 (-5.199)	-0.0007 (-0.051)
Ratio of Domestic Credit to GDP	-0.052 (-3.308)	-0.039 (-2.198)	-0.072 (-3.977)
U.K. governing law*	0.071 (1.114)	0.166 (1.034)	-0.142 (-0.930)
UK governing law interactions with:			
Rating 30-50	-0.055 (-0.856)	0.016 (0.160)	-0.091 (-0.972)
Rating 50-70	-0.049 (-0.565)	0.258 (1.866)	0.177 (1.387)
Rating 70-90	-0.434 (-4.215)	-0.269 (-1.671)	-0.307 (-2.029)
Other governing law*	-0.031 (-0.265)	0.229 (0.778)	0.075 (0.279)
Other governing law interactions with:			
Rating 30-50	0.066 (0.552)	-0.243 (-1.231)	-0.261 (-1.489)
Rating 50-70	-0.078 (-0.566)	-0.775 (-3.376)	-0.745 (-3.618)
Rating 70-90	-0.339 (-2.108)	-10.968 (-3.798)	-0.576 (-2.407)
Constant	5.448 (16.612)	5.159 (13.980)	5.453 (14.875)

Lambda			-0.573 (-22.573)
Number of bonds	2235	2217	2217
Adjusted R-square	0.6149	0.6252	
Log of Likelihood			-4444.011

Note: Dummy variables for public, private, supranational, Israel, Latin America, currencies, and industrial sectors are included in the regression but not reported here.

* US Governing law as the base.

Table 5: Credit rating categories and impact of governing law: desegregated results

Variable	Credit rating less than 50	Credit rating equal to or more than 50	Credit rating less than 30	Credit rating 30 or more but less than 50	Credit rating 50 or more but below 70	Credit rating 70 to 100
Log Amount	-0.061 (-2.951)	-0.106 (-3.025)	0.029 (0.449)	-0.065 (-3.015)	-0.093 (-2.530)	-0.128 (-1.864)
Maturity	0.004 (1.710)	0.002 (0.527)	0.015 (1.138)	0.004 (1.396)	0.005 (1.177)	-0.022 (-1.402)
Private placement	0.034 (1.160)	0.078 (1.221)	0.077 (1.007)	0.043 (1.341)	-0.055 (-0.832)	0.207 (1.718)
Log of 10 year US. Treasury Rate	-0.296 (-1.988)	-0.213 (-0.739)	-0.602 (-1.579)	-0.051 (-0.301)	0.264 (0.851)	0.091 (0.090)
Log (10 year - 1 year) Treasuries	-0.058 (-2.312)	-0.027 (-0.520)	-0.091 (-0.910)	-0.081 (-2.996)	-0.109 (-1.873)	-0.316 (-1.033)
Credit Rating Residual	-0.032 (-11.073)	-0.076 (-15.953)	-0.019 (-1.494)	-0.029 (-7.879)	-0.088 (-13.563)	-0.141 (-2.289)
Debt/GNP	1.596 (11.292)	1.191 (6.128)	0.579 (1.724)	1.247 (7.365)	0.777 (3.639)	2.947 (1.131)
Rescheduling in Previous Year	0.117 (3.080)		0.163 (1.501)	0.110 (2.367)		
GDP Growth	-6.059 (-3.230)	-36.325 (-6.561)	-10.772 (-2.299)	-6.585 (-3.054)	-37.039 (-6.482)	-105.847 (-1.558)
Standard Dev. of Export Growth	1.732 (8.081)	4.583 (6.216)	-0.492 (-0.810)	1.712 (7.137)	4.940 (6.392)	4.809 (1.624)
Ratio of Short Term to Total Debt	0.662 (3.397)	1.102 (2.529)	0.041 (0.084)	0.072 (0.312)	-0.107 (-0.220)	
Reserves/Short Term Debt	-0.062 (-4.429)	0.100 (3.210)	-0.038 (-1.460)	-0.112 (-5.609)	-0.023 (-0.612)	0.224 (1.193)
Ratio of Domestic Credit to GDP	-0.199 (-7.591)	-0.152 (-4.396)	-0.097 (-1.941)	-0.223 (-6.693)	-0.199 (-5.852)	-0.293 (-0.938)
U.K. governing law*	0.302 (2.092)	-0.810 (-2.816)	1.229 (2.770)	0.279 (1.828)	-0.802 (-2.857)	-0.879 (-2.435)
Other governing law*	0.099 (0.459)	-0.923 (-2.344)	1.779 (2.566)	-0.254 (-1.083)	-1.308 (-3.170)	0.935 (1.197)
Constant	5.751 (1.274)	6.869 (9.692)	4.419 (4.063)	5.542 (12.700)	7.553 (10.076)	9.388 (2.939)
Lambda	-0.479 (-17.747)	-0.548 (-12.028)	-0.057 (-0.979)	-0.470 (-17.695)	-0.664 (-17.958)	-0.070 (-0.443)
Number of bonds	1395	822	271	1124	557	265
Log of Likelihood	-2523.514	-1433.201	-512.055	-1866.668	-969.2234	-337.7328

Note: Dummy variables for public, private, supranational, Israel, Latin America, currencies, and industrial sectors are included as needed in the regression but not reported here.

* US Governing law as the base.

Figure 1:
Bond
issuance by
credit rating
category

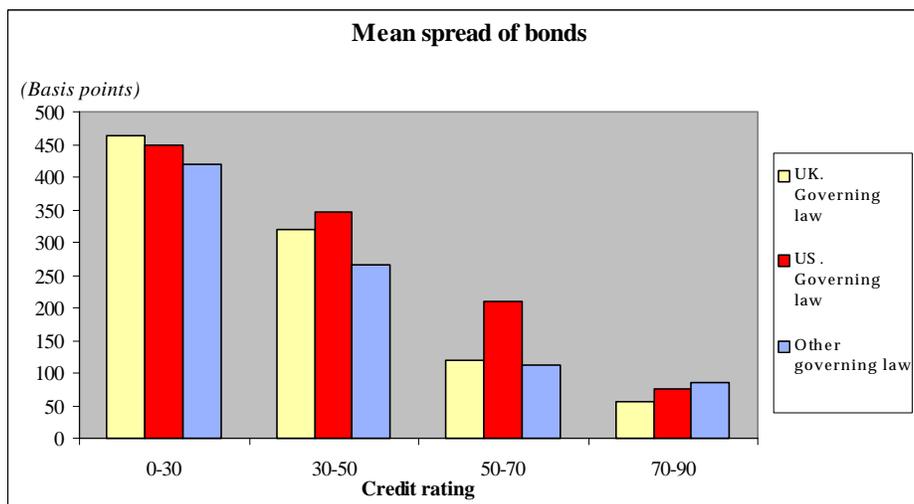
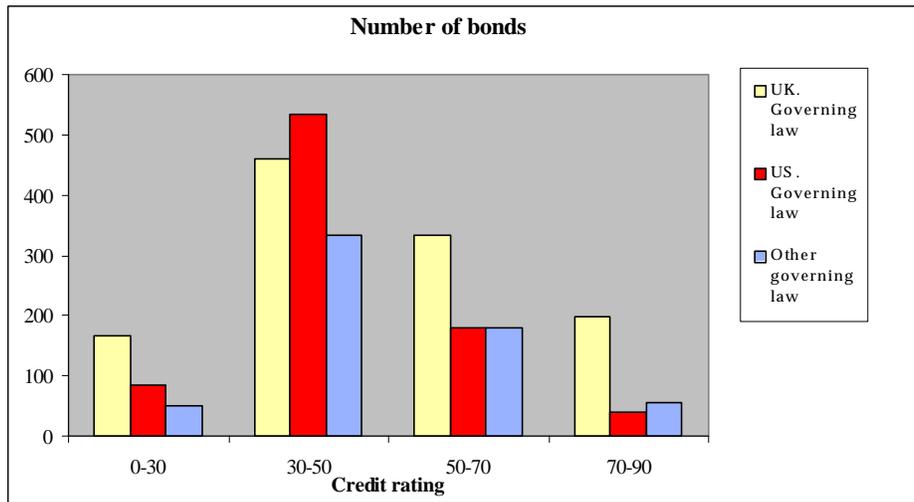
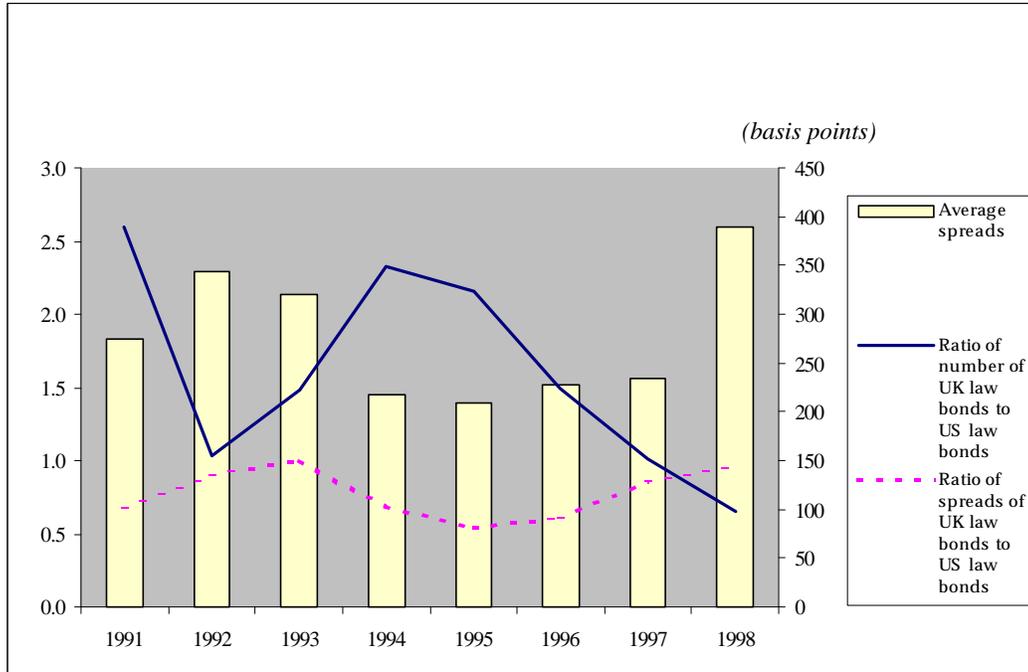
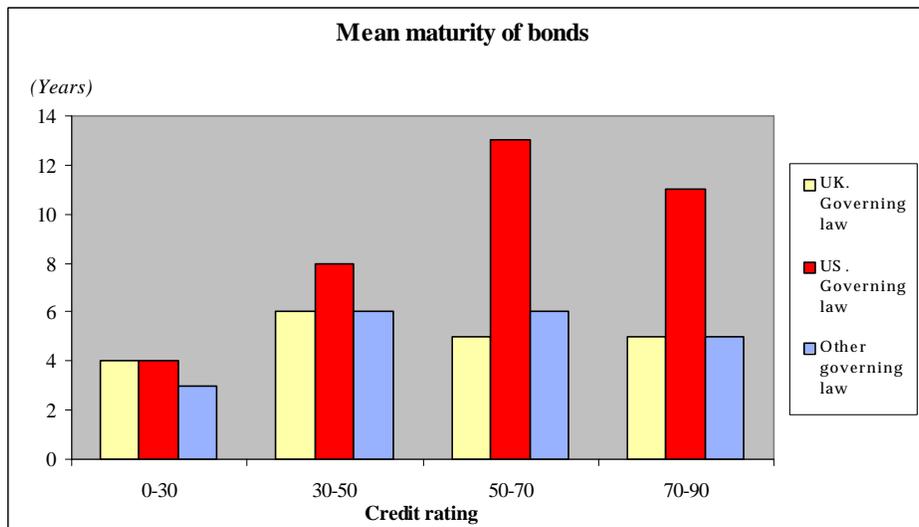


Figure 2: Comparison of issuance and spreads under UK and



US governing laws



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