

# A Game-Theoretic View of the Fiscal Theory of the Price Level

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## Abstract

The goal of this paper is to probe the validity of the fiscal theory of the price level by modeling explicitly the market structure in which households and the governments make their decisions. I describe the economy as a game, and I am thus able to state precisely the consequences of actions that are out of the equilibrium path. I show that there exist government strategies that lead to a version of the fiscal theory, in which the price level is determined by fiscal variables alone. However, these strategies are more complex than the simple budgetary rules usually associated with the fiscal theory, and the government budget constraint cannot be merely viewed as an equilibrium condition.

## 1 Introduction

This paper stems from a recent heated debate on the relationship between the price level and fiscal policy. This relationship has a long tradition in macroeconomics. Milton Friedman stressed extensively that inflation is chiefly a monetary phenomenon and that price stability can be achieved by stabilizing the money supply.<sup>1</sup> Sargent and Wallace [16] showed that monetary and fiscal policy are intertwined through the government budget constraint; the objective of a stable money supply is inconsistent with a persistent fiscal deficit. Sargent [15] studied several inflationary episodes and argued that fiscal deficits were primarily responsible for the ultimate recourse of policymakers to the printing press.

A recent string of papers<sup>2</sup> have pushed the link between the price level and fiscal policy further, developing a “fiscal theory of the price level”. These papers observe that in low and

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<sup>1</sup>See e.g. Friedman and Schwartz [7].

<sup>2</sup>To my knowledge, Leeper [11] started this line of research, and Sims [19] and Woodford [21] are the seminal contributions. Woodford has developed the idea further in [22, 23, 25, 24]. Cochrane [4] has extended the analysis to long-term debt, and Dupor [6] to the exchange-rate determination in an open-economy framework. Loyo [12] has applied the theory to study inflation episodes in Brazil.

moderate-inflation countries governments borrow mainly by issuing nominal bonds. The presence of nominal bonds introduces an additional link between fiscal and monetary policy, and the revenues that the government can achieve by implicitly defaulting on its debt through inflation are much larger than the seigniorage revenues emphasized by Sargent and Wallace. However, the key distinction between the “traditional” view of inflation and the fiscal theory of the price level is much deeper than the mere presence of nominal debt. According to the fiscal theory, money is completely secondary in determining the price level, which is instead driven by the sequence of primary surpluses and deficits. The price level is simply the instrument through which the real value of debt stays in line with the present value of future government surpluses.

The key difference between the fiscal theory and the traditional view lies in the interpretation of the government budget constraint, which links the real value of debt to the present value of primary surpluses the government will run in the future. The advocates of the theory view this link as an equilibrium condition: an imbalance between the real value of debt and the surpluses would trigger changes in the price level that would lead back towards an equilibrium, either by reducing or by increasing the value of the nominal debt. The traditional view interprets the link as a constraint on policy, which forces government action, either through a fiscal adjustment or through a default on debt or through money-induced inflation, whenever the real value of debt and the present value of primary surpluses tend not to be equal. It is this difference that has spurred the major controversy.<sup>3</sup>

The goal of this paper is to reach a clearer and less controversial understanding of the constraints imposed on monetary and fiscal policy by their interdependence. I describe the entire economy as a game, and I provide a market microstructure that shows how prices arise from the actions of the players in the economy. Specifically, prices are formed by the bidding process of households and the government on specialized trading posts where goods and assets are traded pairwise. While the market structure I describe is highly stylized, it is able to clearly set apart constraints on the set of actions that the government can take from relations that hold only in equilibrium, thereby shedding light on the key source of controversy.

In a companion paper [1], I show that the standard definition of a competitive equilibrium and of a commitment equilibrium fail to describe out-of-equilibrium paths, and I provide a more complete definition of an equilibrium for an economy with a large player (the government) and many atomistic players. In this paper, I apply the definition to a specific game which is well suited to address the validity of the fiscal theory of the price level.

I show that, in the environment I describe, there exist government strategies that lead to a version of the fiscal theory, in which the price level is determined by fiscal variables alone. However, these strategies are more complex than the simple budgetary rules usually associated with the fiscal theory, and the government budget constraint cannot be merely viewed as an equilibrium condition.

Section 2 illustrates the fiscal theory of the price level and the theoretical criticism against it. Section 3 describes the market structure I assume. Section 4 contains the main the results of

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<sup>3</sup>Among the authors that have attacked the view that the government budget constraint is purely an equilibrium condition are Buiter [2]. Other papers that express similar views are by McCallum [13] and Kocherlakota and Phelan [10].

the paper, section 5 talks about extensions that are in progress and section 6 concludes.

## 2 Ricardian and non-Ricardian Policy Rules

In this version of the paper, I study a cashless economy, in which money is purely a unit of account. This specification is often pursued by the papers that adopt the fiscal theory of the price level, consistently with their idea that money as a medium of exchange is secondary in determining the price level.

I choose a cashless specification because it is simpler and still captures the main insights of the debate. In section 5, I discuss how I plan to introduce a transaction role for money in a future extension and what aspects of the debate on the fiscal theory can only be addressed by this introduction.

Let us consider an economy with a continuum of identical households that live for two periods (1 and 2) and a government. Households receive a constant exogenous endowment of a single homogeneous good in each period, which we normalize to 1. A nonconstant endowment and production could be easily introduced without altering the results, but they would make the notation more cumbersome and would introduce many more markets to keep track of in the game-theoretic version. Each household starts the first period with  $B_1$  units of government bonds. A government bond is a claim to 1 “dollar”, which is just a unit of account. All debt is assumed to mature in one period; once again, this is not an important assumption, but saves on notation considerably. The government has access to lump-sum taxes in both periods; with the tax revenues  $T_1$  and  $T_2$ , it finances some exogenous government spending in either period ( $G_1$  and  $G_2$ ), as well as repayment of its original debt. We assume no uncertainty.

Households have preferences given by

$$u(c_1) + u(c_2) \tag{1}$$

where  $u$  is a strictly increasing and concave function and  $c_j$  is consumption in period  $j$ . We use lower-case letters for variables that refer to a single household, and upper-case letters for the corresponding aggregates. We only look for symmetric equilibria, in which each household is taking the same action; therefore, lower-case and upper-case variables will always coincide *in equilibrium*.

Government spending does not enter in the households’ utility; as usual, it could be added in a strongly separable way without affecting the results.

The household’s flow budget constraints are

$$\begin{aligned} P_1 c_1 &\leq P_1(1 - T_1) + B_1 - \frac{b_2^d}{R_1} \\ P_2 c_2 &\leq P_2(1 - T_2) + b_2^d \end{aligned} \tag{2}$$

$P_j$  is the price level, i.e., the inverse of the value of a dollar;  $R_1$  is the nominal interest rate in the economy and  $b_2^d$  is the amount of newly-issued government bonds with period-2 maturity that the household demands in period 1.

The government budget constraint for this economy is<sup>4</sup>

$$\begin{aligned} P_1 G_1 &= P_1 T_1 + \frac{B_2}{R_1} - B_1 \\ P_2 G_2 &= P_2 T_2 - B_2 \end{aligned} \tag{3}$$

where  $B_2$  is the supply of bonds in period 2.

A **competitive equilibrium** is an allocation  $(C_1, C_2, B_2^D)$ , a price system  $(P_1, P_2, R_1)$  and a government policy  $(T_1, T_2, B_2)$  such that:

- (i) given the price system and the government policy, the allocation maximizes the households' utility subject to the budget constraint 2;
- (ii) the government budget constraint (3) is satisfied;
- (iii) Markets clear, i.e.  $B_2^D = B_2$ .

The definition of a competitive equilibrium describes the actions taken by the households and the government at the equilibrium; it does not specify what would happen if the government took a different policy, or if the price system were different from the equilibrium one.

We define a **fiscal policy rule** as a mapping from the price  $P_1$  into  $T_1$ , and from the vector  $(P_1, P_2)$  to  $T_2$ . While this economy does not have money, we still define a **monetary policy rule** as a mapping from the price  $P_1$  to an interest rate  $R_1$ . The rationale behind this definition is the perception that the cashless economy is only a limiting concept and that the central bank retains the ability to peg the nominal interest rate as we drive the economy to the cashless limit. In the game we describe below, the ability of the government to peg the interest rate will explicitly come out of the model. The definition of a fiscal and monetary policy rule here is more limited than the one in Woodford [21, 22] or in Kocherlakota and Phelan [10], as I specify which variables the government is targeting in its rule. This is only done for simplicity of exposition.

We define a policy rule to be the combination of a fiscal and monetary policy rule.

The literature distinguishes two types of rules, which I will call Ricardian and non-Ricardian, following Woodford [22]. A policy rule is **Ricardian** if it satisfies the government budget constraint for any price vector; it is non-Ricardian otherwise. This definition is justified by the fact that, in any Ricardian rule, the present value of taxes (payments from the households to the government) less the value of debt (present value of payments from the government to the households) is identically equal to the present value of government spending, a constant that does not depend on the price levels  $(P_1, P_2)$ . With a Ricardian rule, an increase in  $P_1$  that decreases the value of nominal government debt held by the households is matched by a reduction in the present value of taxes, and does not affect the households' choices, provided the real interest rate remains constant.

While the previous argument justifies the name ‘‘Ricardian’’, the key distinction from our perspective is that a non-Ricardian policy rule allows the government to violate its budget

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<sup>4</sup>In what follows, I do not allow the government to waste any resources (other than spending itself...). The analysis would be similar if the government had access to free disposal; in that case, violations of (3) would only be a problem when taxes are too small.

constraint out of equilibrium, whereas a Ricardian rule meets the budget constraint both in and out of an equilibrium. If government spending were allowed to vary, instead of being exogenous, the name Ricardian vs. non-Ricardian would no longer capture the key difference.

Proponents of the fiscal theory of the price level assume that the government can commit to non-Ricardian policies. While their arguments are not cast in a model that properly specifies out of equilibrium behavior, their reasoning is (a variation of) the following. For any price  $P_1$ , tax  $T_1$  and interest rate  $R_2 > 0$ , it is possible to find a supply of government debt  $B_2$  such that the flow budget constraint is satisfied in period 1. If the policy rule is non-Ricardian, then there are some price vectors  $(P_1, P_2)$  for which the budget constraint in period 2 is not satisfied; at this price vector, the government would “offer” bonds  $B_3$  that mature after the end of the economy to meet its flow budget constraint. Since nobody is willing to buy these bonds, there is excess supply and prices will have to adjust.

The opponents of the fiscal theory<sup>5</sup> insist that any rule that is non-Ricardian is simply a misspecification: no matter what the prices are, the government should always choose a policy that satisfies its intertemporal budget constraint, which includes the transversality condition  $B_3 = 0$ .

In order to deem non-Ricardian rules admissible, it is necessary to interpret the intertemporal budget constraints differently: the households’ budget constraints are viewed as binding both in and out of equilibrium, whereas the government budget constraint is interpreted as a “government valuation equation” that only holds at the equilibrium price (see e.g. Cochrane [5]). Woodford [25] justifies this asymmetry with two arguments:

- (i) if the households were not subject to budget constraints, they would demand an infinite amount of goods, so there would be no equilibrium; the same is not true for the government, which (for exogenous reasons) has an interior satiation point;
- (ii) households are price takers, whereas the government is a big player capable of moving prices.

Neither of these arguments is compelling. The possibility or impossibility of violating the budget constraint out of equilibrium should not have anything to do with preferences. Having the ability to affect prices is not the same as having the ability of violating a budget constraint for any given price vector.

The admissibility of non-Ricardian rules has dramatic implications on the determinacy of the price level, which we now turn to.

**Proposition 1** *If the government adopts a Ricardian policy rule,  $P_1$  is indeterminate; more precisely, given any strictly positive value, there exists a competitive equilibrium in which  $P_1$  attains that value.*

*Proof.* Under a given policy rule, a (symmetric) competitive equilibrium is characterized by the following equations:

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<sup>5</sup>See e.g. Buiter [2], Kocherlakota and Phelan [10].

(i) first-order conditions for the household's problem

$$u'(C_1) = \frac{P_1 R_1}{P_2} u'(C_2) \quad (4)$$

(ii) household budget constraints at equality

$$\begin{aligned} P_1 C_1 &= P_1(1 - T_1) + B_1 - \frac{B_2^d}{R_1} \\ P_2 C_2 &= P_2(1 - T_2) + B_2^d \end{aligned} \quad (5)$$

(iii) government budget constraints (at equality) (3)

(iv) market clearing conditions

$$\begin{aligned} C_1 &= 1 - G_1 \\ C_2 &= 1 - G_2 \\ B_2^d &= B_2 \end{aligned} \quad (6)$$

(v) policy rule specification:  $T_1 = T_1(P_1)$ ,  $R_1 = R_1(P_1)$  and  $T_2 = T_2(P_1, P_2)$ .

Let  $\bar{P}_1$  be a strictly positive value. We show that, if the policy rule is Ricardian, there exists a (unique) competitive equilibrium in which  $P_1 = \bar{P}_1$ . Given  $\bar{P}_1$ , the policy rule specifies a unique value for  $T_1$  and  $R_1$ . We can substitute these values to obtain a unique value for the supply of bonds  $B_2$  from the government budget constraint. Consumption and the demand for bonds can be uniquely determined by the market clearing conditions; these choices satisfy the household budget constraint in period 1 by Walras' law, as can be verified by substitution. The price level in the second period is determined by (4): even though the government cannot set the initial price level, it controls inflation through the choice of the nominal interest rate. If the policy rule is Ricardian,  $T_2(P_1, P_2)$  is consistent with the period-2 budget constraint of the government; finally, the household budget constraint in period 2 is redundant because of Walras' law. QED.

Proposition 1 is the cashless counterpart to the well-known result that, in many monetary models, nominal interest-rate targeting leads to price indeterminacy.

While in a Ricardian regime the fiscal policy cannot help in determining the initial price level, the result obviously changes when we no longer require  $T_2(P_1, P_2)$  to be such that the government budget constraint is met at all prices. The fiscal theory of the price level is most often derived by assuming that the government sets the real value of taxes  $T_1$  and  $T_2$  and the nominal interest rate  $R_1$  *independently* of the prices.

**Proposition 2** *Assume that the policy rule specifies unconditional values for  $T_1$ ,  $T_2$  and  $R_1$  and that  $B_1 > 0$ . There exists at most one competitive equilibrium that is consistent with such a rule; the equilibrium exists provided  $T_1$  or  $T_2$  are sufficiently large.*

*Proof.* A competitive equilibrium must satisfy the same equations we listed in proposition (1). As before, we can uniquely determine consumption from the market clearing conditions. We can solve (3) and (4) as a system of 3 equations in  $P_1$ ,  $P_2$  and  $B_2$ , which yields the following unique result:

$$\begin{aligned} P_1 &= \frac{B_1}{(T_1 - G_1) + (T_2 - G_2) \frac{u'(C_2)}{u'(C_1)}} \\ P_2 &= \frac{B_1 R_1}{(T_1 - G_1) \frac{u'(C_1)}{u'(C_2)} + (T_2 - G_2)} \\ B_2 &= \frac{B_1 R_1 (T_2 - G_2)}{(T_1 - G_1) \frac{u'(C_1)}{u'(C_2)} + (T_2 - G_2)} \end{aligned} \tag{7}$$

This system yields positive prices  $P_1$  and  $P_2$  if  $T_1$  or  $T_2$  are large enough. Finally, market clearing implies that  $B_2^d = B_2$ , and the household's budget constraints are satisfied by Walras' law. QED.

The policy rule described in proposition 2 is consistent with a competitive equilibrium only if the initial real value of debt takes a particular value. This is the source of the fiscal theory of the price level: if taxes do not respond to meet the government budget constraint, then the price level must do so to guarantee that the real value of debt acts as the residual variable. Taxes must not be too low, for otherwise they would require a negative real value of debt, which is ruled out (assuming  $B_1 > 0$ ) as prices must be positive.

The fiscal theory of the price level follows from the assumption that the policy rule in proposition 2 (or variants of it, as in Loyo [12], where the interest rate reacts to inflation) is a good description of the actual policy rule followed in many countries. Accordingly, the papers that advocate the fiscal theory view the price level as being primarily determined by the dynamics of government deficits (surpluses) and debt.

Both the papers that advocate the fiscal theory and those who deny its possibility or plausibility contain discussions of policy rules and often vague descriptions of out-of-equilibrium dynamics and adjustment to the equilibrium. However, all of these papers define an equilibrium as a competitive equilibrium, which is not a good concept to address the consequences of deviations from the equilibrium path.

To my knowledge, no paper has attempted to cast the problem in an environment in which it is possible to explicitly discuss the household and government behavior out of the equilibrium path. By writing the economy as a game, I am able to answer explicitly the following questions: is it possible for the government to commit to non-Ricardian policy rules? Can price determinacy be achieved through the fiscal policy when the monetary policy is characterized by interest-rate targeting? What actions lead to out-of-equilibrium prices, and what is the evolution of the economy out of equilibrium?

### 3 A Game-Theoretic Version of the Economy

In order to model the economy we described above as a game, we need to be explicit about the way prices are formed from the actions by the households and the government. In what follows,

I model the market structure as a version of trading posts that is similar to Shubik [18].<sup>6</sup> While I make a number of assumptions on the details of how trading takes place, it is straightforward to show that these details could be changed without affecting the results. What can potentially make a difference is the main assumption that trading takes place simultaneously and through trading posts.<sup>7</sup>

The players of the game are households and the government. Every time a player wishes to trade, it has to submit a bid to a specialized trading post, which I will equivalently call a “market”. Each market deals with pairs of goods or assets, and there is a market for any exchange that the government and the households may wish to entertain. Accordingly, in period 1 there are 3 trading posts: in the first, goods are exchanged for maturing bonds; in the second, goods are exchanged for newly issued bonds that mature in period 2; in the third, maturing bonds can be exchanged for newly issued bonds that mature in period 2. In period 2, the only trading post is one where goods are exchanged for maturing bonds.

As in Shubik [18], each household that wants to trade must submit an unconditional bid for the amount it wishes to sell on a given market. The bid must represent a quantity of the good (or bond) *sold*, rather than bought, because only in this way households can meet their binding obligation at any price. In equilibrium, households have perfect foresight about the relative price in each market, and a single household cannot alter any price through its actions. For this reason, households would be strictly indifferent between using unconditional bids or more-sophisticated bid schemes.

In some of the markets, the government has more degrees of freedom in submitting bids than the household do: as a seller of future bonds, the government is not constrained by a limited endowment, as it can freely print as many bonds as it wishes. For this reason, in such markets the government can either submit a sale bid for a specific quantity, or set a price at which it is ready to meet any demand. I assume that the government submits unconditional sale bids in all markets except the one where maturing bonds are exchanged for newly-issued bonds, in which the government sets the price. This assumption retains the analogy with the previous section in which the government targeted interest rates. The results I establish are independent of this assumption.

Being a large player, the government could potentially have an interest in submitting more-complex bids than just setting a price or a quantity offered. As an example, it could submit complicated bids, in which rationing is sometimes involved. However, I show that the government can attain price determinacy even by using the simple bidding scheme proposed above, so nothing would be gained if the government were to resort to more-complicated mechanisms.

Each trading post (except the one that determines the nominal interest rate) clears simply by setting the price equal to the ratio of the supply of the two objects to be exchanged; at that

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<sup>6</sup>I assume enough symmetry that these trading rules yield the Walrasian outcome. As Shubik [18] points out, this is far from guaranteed in general. A more-complicated version with multilateral trading posts could overcome this problem.

<sup>7</sup>An alternative model of the microstructure of the determination of prices in a competitive equilibrium is provided by the search-theoretic approach developed by Rubinstein and Wolinsky [14] and Gale [8, 9]. However, this approach is considerably more cumbersome to deal with, and introducing a government in their environment would require significant adaptations that are currently beyond the scope of this project.

price, market clearing is achieved as an identity, independently of the bids, and exchange takes place.

As in the previous section, lower-case variables refer to single households and upper-case variables refer to aggregates.

The timing of the economy is as follows.

- (i) Households start with 1 unit of the period-1 good and  $B_1$  units of government debt maturing in period 1. The government levies a first installment of period-1 taxes,  $T_1^1 \in [0, 1]$  and sets a price  $P_{B_1 B_2}$  at which it stands ready to exchange maturing bonds for new bonds. From here on, I index prices by the objects that are being exchanged at each trading post. The government submits a sale bid for  $C_1^{B_1}$  units of goods in the market for maturing bonds, subject to  $C_1^{B_1} \leq T_1^1$ . It also submits a sale bid for  $B_2^{C_1}$  units of new bonds in exchange for goods. While we assume here that the government submits its bids first, nothing would change if we assumed that the bids are submitted jointly by the government and the households; this is true because we only look at commitment equilibria in which the government specifies its strategy ex ante.
- (ii) Trading opens. There are bilateral trading posts for each possible exchange; in our case 3 exchanges are possible: goods for maturing government bonds, goods for new bonds issued by the government and maturing bonds for new bonds. Each household may submit a sale bid for  $b_1^{C_1}$  units of bonds in the market for goods, and another sale bid for  $b_1^{B_2}$  units of bonds in the market for new bonds maturing next period, subject to the constraint that  $b_1^{C_1} + b_1^{B_2} \leq b_1 \equiv B_1$ , i.e., the sale bids cannot exceed the total amount of bonds the household starts with. I use superscripts to indicate the object the player wishes to buy in each market: e.g.,  $C_1$  represents period-1 goods,  $B_2$  represents bonds maturing in period 2. There is no point in distinguishing between lower- and upper-case on the superscript, as it only refers to the type of good, not the quantity; for this reason, I always use upper-case letters. Each household may also submit a sale bid of  $c_1^{B_2}$  units of goods in exchange for new bonds, subject to the constraint that  $c_1^{B_2} \leq 1 - T_1^1$ .
- (iii) For the markets in which the price is not set by the government, the ratio of the quantities of the unconditional bids sets the price and exchange takes place. The government meets the demand of new bonds in the market in which it sets the price. We thus have

$$\begin{aligned}
 P_{C_1 B_1} &= \frac{B_1^{C_1}}{C_1^{B_1}} \\
 P_{C_1 B_2} &= \frac{B_2^{C_1}}{C_1^{B_2}} \\
 B_2^{B_1} &= B_1^{B_2} P_{B_1 B_2}
 \end{aligned} \tag{8}$$

The relative price of goods and maturing bonds  $P_{C_1 B_1}$  determines the value of the unit of account (the “dollar”) for the cashless economy. For this reason, I interpret  $P_{C_1 B_1}$  as the general level of prices; it thus corresponds to  $P_1$  as defined in section 2. I explain below that

this may be different in a model in which there is money and I explain how the analysis will be generalized.  $P_{B_1B_2}$  is the relative price of the unit of account in the two periods, i.e., it is the nominal interest rate in the economy, which we called  $R_1$  in the previous section. Here and throughout the rest of the paper, prices are not defined on markets in which either side contains no bids; any positive bid on a market where no bids are posted on the other side is wasted.

- (iv) The government levies a second installment of taxes (or transfers)  $T_1^2 \in [-T_1^1 + C_1^{B_1} - B_2^{C_1} P_{C_1B_2}, 1 - T_1^1 + C_1^{B_1} - C_1^{B_2}]$ . The bounds ensure that the government has enough resources to carry out the transfer or the households have enough resources *in the aggregate* to meet the tax obligation. If an individual household bids more than the others, it might not have enough resources to meet the tax obligation at this stage. We assume that the government can inflict an arbitrarily negative punishment to any household that is unable to meet its tax obligations, so it is always optimal for a household to plan to have enough resources left to pay for taxes.<sup>8</sup> Any unmet tax obligation is distributed evenly across remaining households.<sup>9</sup>
- (v) Consumption and government spending take place. Each household consumes

$$c_1 = \max\left\{0, 1 - T_1 - c_1^{B_2} + \frac{b_1^{C_1}}{P_{C_1B_1}}\right\} \quad (9)$$

where  $T_1 = T_1^1 + T_1^2$  and starts period 2 with  $b_2 = b_1^{B_2} P_{B_1B_2} + c_1^{B_2} P_{C_1B_2}$  units of nominal bonds. The government spends

$$G_1 = T_1 + B_2^{C_1} P_{C_1B_2} - C_1^{B_1} \quad (10)$$

units in the first period.

- (vi) Households start with 1 unit of the period-2 good. The government levies a lump-sum tax  $T_2 \in [0, 1]$ . In the second period, we do not distinguish between a first and a second installment in taxes, although we could do so. In the last period, the government cannot raise any resources by borrowing and hence cannot face an unexpected shortfall in its resources; as a consequence, distinguishing between a first and second installment is superfluous. The only market open in period 2 is the one where maturing bonds are traded for goods. The government submits a bid  $C_2^{B_2} \leq T_2 - G_2$ .

- (vii) Each household submits a bid  $b_2^{C_2} \leq b_2$ .

- (viii) The price is determined as before by the ratio of bids, i.e.

$$P_{C_2B_2} = \frac{B_2^{C_2}}{C_2^{B_2}} \quad (11)$$

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<sup>8</sup>If  $\lim_{c \rightarrow 0} u(c) = -\infty$  and  $T_1^2 < 1 - T_1^1 + C_1^{B_1} - C_1^{B_2}$ , a sufficient punishment is for the government to tax away any residual endowment the household has in that period.

<sup>9</sup>The bounds on  $T_1^2$  guarantee that there will be enough resources to be raised even if they are not evenly spread in the population, so that the government strategy is feasible even out of equilibrium.

(ix) Each household consumes

$$c_2 = 1 - T_2 + \frac{b_2^{C_2}}{P_{C_2B_2}} \quad (12)$$

The government spends

$$G_2 = T_2 - C_2^{B_2} \quad (13)$$

The household's preferences over the outcomes are described by (1). As for the government, the papers that address the fiscal theory of the price level do not model its preferences explicitly. In line with the exogenous policy they take, I look for strategies that let the government achieve an exogenous “target” level of taxes, which I normalize to  $\bar{T}$  in both periods.<sup>10</sup>

**Definition 1** A **competitive equilibrium** is an allocation

$$(C_1, C_2, T_1^1, T_1^2, T_2, B_2, B_1^{C_1}, B_1^{B_2}, C_1^{B_2}, B_2^{C_2}, C_1^{B_1}, B_2^{B_1}, B_2^{C_1}, C_2^{B_2})$$

and a price system

$$(P_{C_1B_1}, P_{B_1B_2}, P_{C_1B_2}, P_{C_2B_2})$$

such that:

(i) Given the price system and taxes  $(T_1^1, T_1^2, T_2)$ ,  $(C_1, C_2, B_2, B_1^{C_1}, B_1^{B_2}, C_1^{B_2}, B_2^{C_2})$  solves the household maximization problem:

$$\begin{aligned} & \max_{c_1, c_2, b_2, b_1^{C_1}, b_1^{B_2}, c_1^{B_2}, b_2^{C_2} \in \mathbb{R}_+^7} u(c_1) + u(c_2) \text{ s.t.} \\ & c_1 = 1 - T_1^1 - T_1^2 + \frac{b_1^{C_1}}{P_{C_1B_1}} - c_1^{B_1} \\ & c_2 = 1 - T_2 + \frac{b_2^{C_2}}{P_{C_2B_2}} \\ & b_1^{C_1} + b_1^{B_2} \leq b_1 \\ & b_2 = b_1^{B_2} P_{B_1B_2} + c_1^{B_2} P_{C_1B_2} \\ & b_2^{C_2} \leq b_2 \\ & c_1^{B_1} \leq 1 - T_1^1 \end{aligned} \quad (14)$$

(ii) The government's actions satisfy the feasibility requirements

$$T_1^1 \in [0, 1]$$

$$C_1^{B_1} \in [0, T_1^1]$$

$$T_1^2 \in [-T_1^1 + C_1^{B_1} - B_2^{C_1} P_{C_1B_2}, 1 - T_1^1 + C_1^{B_1} - C_1^{B_2}]$$

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<sup>10</sup>The assumption of a constant target can be easily relaxed without affecting any of the results.

- (iii) Markets clear and the government budget constraints hold, i.e. equations (8), (11), (10) and (13) are satisfied.

As usual, the definition of a competitive equilibrium only involves only the outcome of the game. The information a competitive equilibrium gives us is that each household would optimally choose the prescribed allocation if it expects everybody else to choose the same allocation, the government to follow the specified policy and the price system to be the one included in the definition. A competitive equilibrium does not convey any information on how the households or the government would react if people behaved differently. Compared with the definition of a competitive equilibrium in section 2, the only difference is that we need here to specify the trade volume and the relative price in each market. The set of consumption levels  $(C_1, C_2)$ , prices  $(P_1 = P_{C_1 B_1}, P_2 = P_{C_2 B_2}, R_1 = P_{B_1 B_2})$ , government taxes  $(T_1, T_2)$  and period-2 bond holdings  $B_2 = B_2^d$  compatible with a competitive equilibrium is the same under both definitions; the latter definition only specifies more details of how trading actually takes place within the market structure assumed here.

A household strategy is the following:

1. bids  $(b_1^{C_1}, b_1^{B_2}, c_1^{B_2})$  as functions of the actions taken by the government up to that node, i.e.  $(T_1^1, P_{B_1 B_2}, C_1^{B_1}, B_2^{C_1})$ ;
2. a bid  $b_2^{C_2}$  as a function of the government choices  $(T_1^1, T_1^2, T_2, P_{B_1 B_2}, C_1^{B_1}, B_2^{C_1}, C_2^{B_2})$ , of the aggregate bids by the households in period 1  $(B_1^{C_1}, B_1^{B_2}, C_1^{B_2})$  and of its previous bids  $(b_1^{C_1}, b_1^{B_2}, c_1^{B_2})$ .

Consumption was not included, as it can be deducted mechanically from (9) and (12).

A government strategy is the following.

1. A tax  $T_1^1$ , bids  $C_1^{B_1}, B_2^{C_1}$  and a price  $P_{B_1 B_2}$ .
2. A tax  $T_2$  as a function of the previous actions taken by the government  $(T_1^1, P_{B_1 B_2}, C_1^{B_1}, B_2^{C_1})$  and by households  $(B_1^{C_1}, B_1^{B_2}, C_1^{B_2})$ . The actions taken by each individual household are unobservable (except to the household itself); only their aggregates are common knowledge.

I dropped  $T_1^2$  and  $C_2^{B_2}$  from the definition of a government strategy: they are determined as a residual by (10) and (13).

I assume that the government can commit to a strategy before the game begins; time inconsistency is not an issue I am interested in, since government preferences are not explicitly modeled. In this paper, I am only studying whether there exists a strategy in the game that corresponds to the fiscal theory of the price level. Establishing whether such a strategy is part of a plausible equilibrium would require to model more completely the government preferences and is beyond the scope of this work.

In this setup, commitment means that there is an additional stage at the beginning of the game in which the government picks (commits to) the strategy it will follow throughout the game I described. After this initial stage, the government's actions are entirely determined by it, so that in the subgame that ensues only the households are players. This definition corresponds

to the one in Schelling [17]. In a companion paper (Bassetto [1]), I discuss more in detail some issues relating to the existence of a subgame perfect equilibrium in the game with commitment, and I contrast the definition of a commitment equilibrium given here with that contained in Chari and Kehoe [3] and Stokey [20].

## 4 Ricardian and non-Ricardian Strategies in the Game

It is interesting to study two different cases. In the first case, government spending is identically zero; in this case, the target level of taxes always exceeds spending and there is never a need for the government to raise additional resources through borrowing.<sup>11</sup> Government debt exists in this case only as an initial condition, and is repaid using the revenues in excess of spending. In the second case, we maintain the assumption that  $G_2 = 0$ , but we assume that  $G_1 > \bar{T}$ : in the first period, the target level of taxes is insufficient to finance government spending, and the government needs to raise additional resources by borrowing. We do not consider the case in which  $G_2 > \bar{T}$ : this would only be possible if the government started with negative debt  $B_2$ , which we rule out.

I am interested in knowing when and whether the government can adhere to its target level of taxes both in and out of the equilibrium, and what are the “minimal” deviations that are needed if it is impossible to keep faith to the target.

### 4.1 No Government Spending

**Proposition 3** *If  $G_1 = G_2 = 0$  and  $B_1 > 0$ , there exist government strategies in which taxes are  $\bar{T}$  both in and out of equilibrium. If the government adopts any such strategy, there is a unique sequential equilibrium outcome.<sup>12</sup> Furthermore, any such strategy achieves the same initial price level  $P_{C_1B_1}$ , whereas inflation and hence the price level  $P_{C_2B_2}$  depends on the particular strategy.*

The complete proof is in the appendix; I describe here the outline and the intuition. The government strategy sets  $T_1^1 = \bar{T}$ , and the nominal interest rate  $P_{B_1B_2}$  at any (strictly positive) level. The government bids the entire amount  $C_1^{B_1} = \bar{T}$  in exchange for maturing bonds while it does not submit any bid on the market between goods and new bonds. In period 2, the government levies a tax  $T_2 = \bar{T}$  and uses the revenues to bid  $C_2^{B_2} = \bar{T}$  in exchange for bonds maturing in period 2. It can be immediately verified from the description of the game that these actions can be taken independently of the choices by the households, and that they deliver the target level of taxes independently of the household actions and hence both in and out of equilibrium.

With the given government strategy, there is a unique equilibrium, in which the unit of account (the “dollar”) has a well-defined value. As in Cochrane [5], government debt in this example is essentially an entitlement to a future payoff and a “dollar” simply represents a share

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<sup>11</sup>This analysis could easily be extended to cases in which government spending is positive but below the target level of taxes in both periods.

<sup>12</sup>While I adopt sequential equilibrium as the equilibrium concept here, I never specify beliefs. In the two-period game, beliefs are irrelevant, as the optimal choice for each household is to bid all of its debt holdings at time 2.

of the debt; in equilibrium, households will submit bids such that these shares are correctly priced as if they were any other asset.

We want next to establish whether the suggested government strategy is Ricardian. If we write the government budget constraint adapted from (3), we obtain

$$B_1 = \bar{T}P_{C_1B_1} + \frac{\bar{T}P_{C_2B_2}}{P_{B_1B_2}} \quad (15)$$

which only holds at the equilibrium price level. For prices that are out of equilibrium, (15) is violated, so the strategy is non-Ricardian according to the definition in section 2.

However, prices only deviate from the equilibrium values when households fail to make their equilibrium bids. There are two types of deviations: in the first type, households fail to redeem part of the debt. As an example, they bid less than  $B_2$  in the second period, in which case  $P_{C_2B_2}$  decreases and the present value of taxes seems to exceed the value of debt. This excess is only apparent, for it is the result of many households failing to claim their parts of repayments: if we only count debt that is presented for redemption, the government budget constraint holds. In the second type of deviation, households do not waste any of their debt, but they misallocate  $B_1$  across the two markets, redeeming too many bonds and rolling over too few or vice versa. Substituting (8), it can be easily verified that (15) always holds for prices that follow this type of deviation; the strategy is “Ricardian” with respect to this type of deviations.

By studying the market structure behind a competitive equilibrium, we are able to see that the government is subject to budget constraints that must hold in and out of an equilibrium: equations (10) and (13). Equation (15) is instead not a true government budget constraint, because it assumes that all of the debt will be redeemed: this is a correct assumption on the equilibrium path, but may be violated out of equilibrium.

In section 2, we argued that a policy rule that satisfies (3) in and out of equilibrium is called Ricardian because the present value of taxes net of debt repayment is independent of the price level, which did not happen for non-Ricardian rules. However, in this example the validity of (15) out of equilibrium is not connected to the present value of taxes net of debt repayment; in fact, this present value *is* independent of the price level for the government strategy we analyze, but (15) may be violated because it assumes *all* debt has to be repaid.

## 4.2 Variable Government Spending

In the case discussed above, all of the debt is inherited from the past, and the government is only setting terms to repay it. We now look at the case in which  $G_1 > \bar{T}$ . In this case, the government would like to run a primary deficit in the first period. In the previous example, the government participated in the markets only by buying government debt, which would have otherwise been worthless to the households; in this example, the government needs to buy goods in the first period, and must thus persuade the households to trade resources that are intrinsically valuable to them. For the sake of simplicity, we retain the assumption that  $G_2 = 0$ .

While the government was able to meet its target in and out of equilibrium when spending was less than taxes in both periods, it is trivial to see that this is not possible when target spending

exceeds the target level of taxes. No matter what the government strategy is, households have the option of not participating in the markets where goods are traded for future bonds. If households do not participate in this market, equation (10) implies  $G_1 \leq T_1$ . In this case, there is thus no government strategy that includes  $T_1 = \bar{T}$  independently of the history of play. In the environment we study, any rule that unconditionally requires the government to set spending above taxes in any given period is meaningless.

The previous observation seems to defeat the fiscal theory of the price level. In all of the papers that I am aware of, an unconditional path for taxes and spending is assumed. Nonetheless, the following proposition rescues the fiscal theory by showing that the government can adopt a strategy that leads to a unique equilibrium in the game; in such an equilibrium, taxes are at the target level and the price level is uniquely determined by spending and taxes.

**Proposition 4** *Assume that there exists a competitive equilibrium in which  $T_1 = T_2 = \bar{T}$  and that  $B_1 > 0$ . Then the government can commit to a strategy such that the unique outcome of a sequential equilibrium in the subgame following the commitment coincides with such a competitive equilibrium.*

The complete proof is contained in the appendix. I present here the outline and the intuition behind the result. Let

$$(\tilde{C}_1, \tilde{C}_2, \tilde{T}_1^1, \tilde{T}_1^2, \bar{T}, \tilde{B}_2, \tilde{B}_1^{C_1}, \tilde{B}_1^{B_2}, \tilde{C}_1^{B_2}, \tilde{B}_2^{C_2}, \tilde{C}_1^{B_1}, \tilde{B}_2^{B_1}, \tilde{B}_2^{C_1}, \tilde{C}_2^{B_2}) \quad (16)$$

be the competitive equilibrium allocation and let the associated price system be

$$(\tilde{P}_{C_1 B_1}, \tilde{P}_{B_1 B_2}, \tilde{P}_{C_1 B_2}, \tilde{P}_{C_2 B_2}) \quad (17)$$

A government strategy that achieves the desired result is the following. In period 1, the government sets  $T_1^1 = \tilde{T}_1^1$ . It bids  $\tilde{C}_1^{B_1}$  units of goods in exchange for maturing bonds and  $\tilde{B}_2^{C_1}$  units of new bonds in exchange for goods, and sets the nominal interest rate at  $\tilde{P}_{B_1 B_2}$ . The second installment of taxes  $T_1^2$  is set so that (10) holds; this installment depends thus on the household bid  $\tilde{C}_1^{B_2}$ . Independently of what happened in period 1, the government sets taxes at  $\bar{T}$  and bids  $\tilde{C}_2^{B_2} = \bar{T}$  in exchange for bonds maturing in period 2; it follows that  $G_2 \equiv 0$ .

The intuition behind this strategy is simple. The government cannot guarantee that borrowing will raise enough resources to cover the target level of spending. In order to obtain a unique equilibrium outcome in which the appropriate amount  $\tilde{C}_1^{B_2}$  is raised through borrowing at period 1, the government needs to ensure that the rate of return on debt looks very attractive when households lend less new resources than expected and vice versa. The government is offering a fixed amount of goods in period 2, which would naturally deliver this result if new lenders were the only claimants to that surplus; however, the period-2 surplus must be shared between new lenders in period 1 and households that roll over their initial debt. Offering a fixed amount of bonds to new lenders independently of the resources they lend is sufficient to ensure to guarantee them a share of the future surplus that is not too diluted if they fail to lend enough or that does not increase too much if they lend in excess of what is expected: the rate of return will thus move in the opposite direction of the amount lent, delivering uniqueness of the equilibrium outcome.

However, the government strategy offers new lenders a fixed amount of bonds maturing in period 2. Through this strategy, when households lend less (more) than the desired amount to the government, the rate of return on the debt becomes automatically very (un)attractive, which rules out a second equilibrium with lower (higher) lending. In obtaining this result it is crucial that the government is able to partially separate the resources promised to new lenders from those reserved to previous lenders that roll over their debt.

In period 1, the government is selling claims to its future surplus on two markets. By choosing  $P_{B_1B_2}$  and  $B_2^{C_1}$ , it is controlling the share of that surplus that goes to either group of creditors. *Ceteris paribus*, a higher  $P_{B_1B_2}$  and/or a lower  $B_2^{C_1}$  implies a smaller share for new lenders and a larger share for previous debt holders, which leads people to lend fewer new resources to the government. In order to raise exactly the target level of revenues, the government must attain the appropriate mix of debt on the two markets. The initial price level is determined by the households bids in redeeming debt for goods in period 1. These bids in turn depend on the amount of goods the government is offering in period 1 and on the share of the future surplus that is offered to them through new bonds.

Once again, Cochrane’s [5] analogy between the price of government debt and the price of stock is very well suited for the microstructure I am introducing. However, this does not imply that the government budget constraint can be viewed simply as a “government valuation equation”: out of equilibrium, the government is forced to raise taxes above its target level and it is the ability of adjusting its use of resources in a very specific way that leads to uniqueness of the equilibrium. Cochrane is correct in claiming that “no budget constraint forces Microsoft (or Amazon.com!) to adjust future earnings *to match current valuations*” (emphasis added), but overlooks the fact that Amazon.com would indeed have to adjust their earnings if their valuation and the households’ willingness to subscribe their capital changed.<sup>13</sup> To the extent that the adjustment in their earnings *would not* match any alternative valuation, the uniqueness of the equilibrium valuation holds.

## 5 Extensions

### 5.1 Many periods

The extension of the results derived above to a multiperiod economy is straightforward. It is particularly interesting to extend the analysis to infinite-horizon economies.

The flow budget constraint of the government in an infinite-horizon economy becomes

$$P_t G_t = P_t T_t + \frac{B_{t+1}}{R_t} - B_t, \quad t = 1, 2, \dots \quad (18)$$

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<sup>13</sup>Microsoft may be able to promise the same earnings independently of its valuation because it is quite possible that all of its periods of negative cash-flow pertain to the past. In other words, Microsoft may just be similar to our first example, in which the government does not spend and is only repaying old debt. The budget constraint hits the company (and the government) when it needs to raise fresh resources, not while it is able to finance internally any investment.

Unlike in the finite-horizon case, the sequence of flow budget constraints does not imply that the intertemporal budget constraint is satisfied; for this to happen, the sequence of taxes and debt that is offered must also satisfy the transversality condition

$$\lim_{t \rightarrow \infty} B_t \prod_{s=1}^{t-1} \frac{1}{R_s} = 0 \quad (19)$$

Given a sequence of taxes, spending and prices, it is now always possible to find a sequence of government debt that satisfies the flow budget constraint in any period; it is formally no longer necessary for the government to offer bonds that mature after the end of the economy. Nonetheless, a generic sequence of taxes, spending and prices will imply a sequence of debt that violates the transversality condition, which is exactly the analogous of the condition  $B_3 = 0$  in our two-period economy. In an infinite-horizon economy, a policy rule is thus called Ricardian if it satisfies the transversality condition independently of the sequence of prices, and non-Ricardian otherwise.

We assume now that the household preferences are described by<sup>14</sup>

$$\sum_{t=0}^{\infty} \beta^t u(c_t) \quad (20)$$

with  $\beta < 1$ .

The appendix shows that the results we obtained for a two-period economy extend to the infinite-horizon economy under the additional assumption that government spending is bounded away from the endowment, i.e.,  $\exists \bar{G} : G_t \leq \bar{G} < 1 \forall t$ .

In particular, the following holds.

**Proposition 5** *Assume that there exists a competitive equilibrium in which  $T_t = \bar{T} \forall t$ . Then the government can commit to a strategy such that the outcome of the unique equilibrium in the subgame following the commitment coincides with such a competitive equilibrium. Moreover, if  $G_t \leq \bar{T} \forall t$ , one such strategy commits the government to raise exactly  $\bar{T}$  in every period both in and out of equilibrium. If there is some period  $t_0$  for which  $G_{t_0} > \bar{T}$ , there is no government strategy that implies  $T_t = \bar{T} \forall t$  both in and out of equilibrium.*

Proposition 5 confirms the following two key results that we obtained the preceding sections.

- (i) The government can play a strategy in which the price level is uniquely determined by spending and the target level of taxes; the initial price level satisfies

$$\frac{u'(1 - G_1) \left[ B_1 + \sum_{s=1}^{\infty} \tilde{B}_{s+1}^{C_s} \left( \frac{1}{\prod_{j=1}^s \tilde{P}_{B_j B_{j+1}}} \right) \right]}{P_{C_1 B_1}} = \sum_{s=1}^{\infty} \beta^{s-1} u'(1 - G_s) \tilde{C}_s^{B_s}. \quad (21)$$

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<sup>14</sup>The introduction of a discount factor is important; to obtain our results, it is necessary that the present value of the current and future endowment be finite at the equilibrium prices.

The numerator on the left-hand side is the nominal value of all bonds outstanding and all of the bonds that the government will issue in exchange for goods (fresh borrowing), discounted at the nominal interest rate; the right-hand side is the real value of all repayments to bondholders that the government will make. In a standard government budget constraint, such as (3), only net debt flows appear. Equation (21), which is based on the actual trading strategy the government adopts on the markets in which it participates, keeps the gross flows into and out of the debt stock explicit, emphasizing what the government can control directly (new issues of *bonds* and the amount of *goods* it repays to bondholders). In this modified version, equation (21) is an equilibrium condition and not a constraint upon the government behavior, as emphasized by the fiscal theory of the price level.

- (ii) Unless taxes always exceed spending, the government cannot set a fixed and exogenous level of surplus/deficit in each period and maintain it both in and out of equilibrium, as it is assumed by all of the papers on the fiscal theory of the price level. Out of equilibrium, an unexpected shortfall in revenues from borrowing must be covered through additional taxes.

By making the timing of moves explicit, the game-theoretic description of the economy convincingly shows that there is no difference between a finite- and infinite-horizon economy and that the transversality condition plays no special role in our analysis. Both in the finite- and infinite-horizon economy, the crucial issue the government is facing is whether households will be willing to lend the “right” amount of resources in exchange for debt. This is a problem that the government faces in any period and that requires an immediate reaction, independently of whether the economy will last a finite or infinite number of periods. The notion that the government could solve the shortfall by issuing additional unbacked debt at out-of-equilibrium prices is simply flawed. The transversality condition only plays a role in determining the households’ willingness to purchase the debt in equilibrium, just as the two-period-horizon counterpart  $B_3 = 0$  does.

## 5.2 Money

The introduction of money is very important to compare the economy I present here to a standard monetarist model in which the price level is essentially determined by the quantity of nominal balances in the economy. However, the fiscal theory of the price level stems precisely from the failure of such models to deliver price determinacy in many instances. In particular, I have assumed throughout this paper that the “monetary authority” follows an interest rate peg. Such a policy typically leads to indeterminacy in both the nominal money supply and the price level.

Money plays an important role also in Buiters’s [2] criticism of the fiscal theory. In his framework, a non-Ricardian policy is interpreted as a policy that defaults on part of the debt; as a consequence, debt trades at a discount over its nominal value. In our cashless economy, it is impossible for the debt to trade at a discount, as we defined the value of a dollar precisely in terms of debt; in order for this to be a possibility, it is necessary to introduce a second nominal asset (money) whose price relative to debt may not be fixed.

Money can be introduced in the game described above through a “cash-in-advance” technology that prevents some barter trading posts from opening. Households are divided into  $n$  symmetric groups, with  $n$  even, that lie on a circle. Each group  $i$  produces a good that cannot be bartered with the good at the “opposite extreme”, i.e.  $i \pm n/2$ , so these trades require money. Because each group is still formed by a continuum of households, each household behaves as price taker. I now assume that each household likes to consume all  $n$  types of goods. Trading posts are open for all pairwise combinations of goods (except for the opposite extreme goods), for all goods vs. money, for goods vs. bonds and money vs. bonds. In this case, a “dollar” is the price of money, not national debt.

While this is work in progress, I conjecture that the price of a dollar of money and a dollar of debt will coincide identically only if the government explicitly pursues a policy that pegs the relative price; such a policy implies a commitment to monetization of the debt should households wish to get rid of it by selling it on the market rather than rolling it over.

The fiscal theory of the price level is unlikely to survive if accompanied by a money-supply rule, which is inconsistent with any monetization. However, an interest-rate peg is consistent with a peg of the relative price of money and debt, as the government can freely adjust the supply both of money and bonds; this suggests that a strategy similar to that described in section 4 may achieve price determinacy through appropriate management of debt.

## 6 Conclusion

While this research is unlikely to lay to rest the dispute on the validity of the fiscal theory of the price level, it shows how the question can at least be cast in a more complete model in which the definition of an equilibrium is not controversial.

In this paper, I show that the usual version of the government budget constraint is not adequate to describe the restrictions on the government policy out of equilibrium. Nonetheless, the government does face budget constraints on its actions even out of equilibrium; the policy rules postulated by proponents of the fiscal theory violate these constraints and are thus misspecified.

I rescue the fiscal theory by displaying a strategy in which the fiscal side of the economy determines the price level in an environment in which the traditional monetarist analysis would imply indeterminacy. This strategy is very much in the spirit of the fiscal theory of the price level: the government guarantees a stream of real payments to the current holders of debt independently of the current or future price level.

## A Proof of proposition 3

I solve the household’s problem backwards.

When submitting its bid in period 2, each household inherits as a given its previous consumption  $c_1$  and its level of nominal bonds  $b_2$ . At this stage, the household can only choose how much of  $b_2$  to bid in exchange for additional period-2 goods; the price it expects on that market is given by (11), which is a strictly positive number and is independent of its bid (assuming

$B_2 > 0$ ). The household will thus bid all of its  $b_2$  bonds and consume  $c_2 = 1 - T_2 + \frac{b_2^{C_2}}{P_{C_2 B_2}}$ .

In period 1, the household has to submit 3 bids. Given that the government does not offer new bonds in exchange for goods, the household expects a price  $P_{C_1 B_2} = 0$  any bid on that market to be wasted, so it will choose  $c_1^{B_2} = 0$ . The household is thus left with the problem to allocate the initial amount of bonds  $b_1$  between the bid for new bonds and that for goods. From the perspective of an individual household, each unit bid for goods yields  $1/P_{C_1 B_1}$  units of the consumption good, and each unit bid for new bonds yields  $P_{B_1 B_2}$  units of new bonds. While  $P_{C_1 B_1}$  is not known to the household ex ante, in equilibrium the household has perfect foresight about it.<sup>15</sup> The household also knows that each unit of new bonds will fetch  $1/P_{C_2 B_2}$  units of period-2 goods. Its problem becomes thus exactly (14). The mechanism I designed corresponds to a Walrasian economy from the perspective of each household: each household is simply taking prices as given and maximizing by allocating its resources.<sup>16</sup> While mathematically the problem is identical, conceptually a household faces a more-complex problem in the economy I consider: it has to form beliefs not only about future prices, as in a dynamic Walrasian equilibrium, but also about current prices, which are determined only after the bid has been submitted.

The first-order condition for household bids at an interior yields:<sup>17</sup>

$$u'(c_1) = \frac{P_{B_1 B_2} P_{C_1 B_1} u'(c_2)}{P_{C_2 B_2}} \quad (22)$$

which is the standard Euler equation, together with  $B_1^{C_1} + B_1^{B_2} = B_1$ .

An equilibrium in the subgame in which the government strategy is specified, as above, by  $T_1 = \bar{T}$ ,  $C_1^{B_1} = \bar{T}$ ,  $B_2^{C_1} = 0$ ,  $B_{B_1}^2 = \bar{B}$ ,  $T_2 \equiv \bar{T}$ ,  $C_2^{B_2} \equiv \bar{T}$  is characterized as follows. From the government strategy,  $\frac{B_2^{C_2}}{P_{C_2 B_2}} = \bar{T}$  after any history. From the government strategy, (11) and (12) we obtain  $C_2 = 1$  independently of the household bids. Notice that this is a result on  $C_2$ , which is average consumption; in principle, each household could consume more or less than 1. Similarly, the government strategy, (8) and (9) imply  $C_1 = 1$  independently of the history. Using  $C_1 = C_2 = 1$ , we see from (22) that inflation is equal to the nominal interest rate chosen by the government. This is because consumption is constant and there is no discount factor, so the real interest rate must be 0.

We can solve for the bids and the initial price using (8), (11),  $B_1^{C_1} + B_1^{B_2} = B_1$  and  $B_2 = B_1^{B_2} P_{B_1 B_2}$ , from which we obtain  $B_1^{C_1} = B_1^{B_2} = 1/2$ . The initial equilibrium price is  $P_{C_1 B_1} = \frac{B_1}{2\bar{T}}$ : it is uniquely determined and is independent of the nominal interest rate chosen by the government. QED.

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<sup>15</sup>There is no uncertainty because the government is not playing mixed strategies, and the households' choices are uncorrelated (and, in equilibrium, the households play pure strategies too).

<sup>16</sup>There is no market for private debt, which makes households borrowing constrained; this is irrelevant in my setup with identical households.

<sup>17</sup>In equilibrium, households must be choosing an interior point when allocating maturing bonds to the 2 markets. If this were not the case, there would be one period in which goods are offered in exchange for maturing bonds, but no bonds are redeemed; it would then be enough to bid an arbitrarily small amount to obtain the goods essentially for free.

## B Proof of proposition 4

Let

$$(\tilde{C}_1, \tilde{C}_2, \tilde{T}_1^1, \tilde{T}_1^2, \bar{T}, \tilde{B}_2, \tilde{B}_1^{C_1}, \tilde{B}_1^{B_2}, \tilde{C}_1^{B_2}, \tilde{B}_2^{C_2}, \tilde{C}_1^{B_1}, \tilde{B}_2^{B_1}, \tilde{B}_2^{C_1}, \tilde{C}_2^{B_2})$$

be the competitive equilibrium allocation and let the associated price system be

$$(\tilde{P}_{C_1 B_1}, \tilde{P}_{B_1 B_2}, \tilde{P}_{C_1 B_2}, \tilde{P}_{C_2 B_2})$$

We prove the proposition for the case in which the government participates in all markets:  $(\tilde{C}_1^{B_1}, \tilde{B}_2^{C_1}) \gg 0$ . The proof of the other cases is analogous, except that prices are not defined in the markets in which the government does not participate; in those markets, household (correctly) expect any bid they submit to be wasted, and hence in equilibrium they would not submit bids.

Consider the following government strategy. In period 1, the government sets  $T_1^1 = \tilde{T}_1^1$ . It bids  $\tilde{C}_1^{B_1}$  units of goods in exchange for maturing bonds and  $\tilde{B}_2^{C_1}$  units of new bonds in exchange for goods, and sets the nominal interest rate at  $\tilde{P}_{B_1 B_2}$ . The second installment of taxes  $T_1^2$  is set so that (10) holds; this installment depends thus on the household bid  $C_1^{B_2}$ . Independently of what happened in period 1, the government sets taxes at  $\bar{T}$  and bids  $\tilde{C}_2^{B_2} = \bar{T}$  in exchange for bonds maturing in period 2; it follows that  $G_2 \equiv 0$ .

We now look at the household response if the government commits to the strategy above. In period 2, households will bid all of their maturing bonds against goods, independently of the previous history, so for each household  $b_2^{C_2} = b_2$  and in the aggregate  $B_2^{C_2} = B_2$ , independently of the previous history. In a competitive equilibrium in which  $G_1 > T_1$  it is necessarily the case that  $B_2 > 0$  and  $T_2 > 0$ , so we know  $\tilde{B}_2 > 0$  and hence  $\tilde{P}_{C_2 B_2} \in (0, +\infty)$ .

Each household has beliefs about the bids that will be submitted by the others, and uses (8) and (11) to get a belief about the prices that will arise in each trading post. Given its beliefs about prices, the household solves (14). In a symmetric equilibrium, the solution to (14) must coincide with the belief that the household has about the behavior of other households.

In a symmetric equilibrium, the bids submitted by the households can be derived from the following requirements.

- (i) First-order conditions for (14):

$$\begin{aligned} \frac{u'(C_1)}{P_{C_1 B_1}} &= u' \left( 1 - \bar{T} + B_2 P_{C_2 B_2} \right) \frac{P_{B_1 B_2}}{P_{C_2 B_2}} + \mu, \\ \mu &\geq 0 \text{ if } B_1^{C_1} > 0, \quad \mu \leq 0 \text{ if } B_1^{C_1} < B_1 \end{aligned} \tag{23}$$

$$\begin{aligned} u'(C_1) &= u' \left( 1 - \bar{T} + B_2 P_{C_2 B_2} \right) \frac{P_{C_1 B_2}}{P_{C_2 B_2}} + \nu, \\ \nu &\geq 0 \text{ if } C_1^{B_2} < 1 - T_1^1, \quad \nu \leq 0 \text{ if } C_1^{B_2} > 0 \end{aligned} \tag{24}$$

$$\begin{aligned}
C_1 &= 1 - T_1 + \frac{B_1^{C_1}}{P_{C_1 B_1}} - C_1^{B_2} \\
B_1^{C_1} + B_1^{B_2} &= B_1 \\
B_2 &= B_1^{B_2} P_{B_1 B_2} + C_1^{B_2} P_{C_1 B_2}
\end{aligned} \tag{25}$$

where  $\mu$  and  $\nu$  are Kuhn-Tucker multipliers;

(ii) Equations (8) and (11), which describe the price formation at the trading posts.

(iii) The decisions to which the government is committed:

$$\begin{aligned}
T_1^1 &= \tilde{T}_1^1 \\
P_{B_1 B_2} &= \tilde{P}_{B_1 B_2} \\
B_2^{C_1} &= \tilde{B}_2^{C_1} \\
C_1^{B_2} &= \tilde{C}_1^{B_2} \\
C_2^{B_2} &= \tilde{C}_2^{B_2} = \bar{T}
\end{aligned} \tag{26}$$

(iv) The government budget constraint

$$T_1 = T_1^1 + T_1^2 = G_1 - C_1^{B_1} + C_1^{B_2} \tag{27}$$

The allocation and price system in (16) and (17) form a competitive equilibrium, which implies that equations (23), (24), (25), (8), (11), (26) and (27) must hold. The competitive equilibrium we are considering is thus an equilibrium outcome of the subgame in which the government committed to the strategy above. The household strategy in this equilibrium calls for bidding  $\tilde{B}_1^{B_2}$ ,  $\tilde{B}_1^{C_1}$  and  $\tilde{C}_1^{B_2}$  in the first period, and bidding all of the period 2 bonds in the second period independently of the previous history.

We next need to prove that this is the unique symmetric equilibrium.

Notice that, in an equilibrium, we must have  $\mu \leq 0$  and  $\nu \leq 0$ . If  $\mu$  were greater than 0, equation (23) implies that households would not be bidding maturing bonds in exchange for goods. In this case, a single household could capture the entire government bid of goods by submitting an arbitrarily small bid on the market shunned by all others: it would face an arbitrarily favorable price on that market, which would contradict the optimality of not submitting a bid. Similarly, we have  $\nu \leq 0$ : since the government is offering new bonds in exchange for goods, households must be submitting strictly positive bids on that market.

There are thus four cases, depending on whether either constraint is binding. In all four cases, repeated substitution shows that there exists a unique solution to the system of equations (23), (24), (25), (8), (11), (26) and (27), which yields the desired result. QED.

It is worth noticing that, in the more natural case in which  $\mu = 0$  and  $\nu = 0$ , (23) and (24) imply

$$P_{B_1 B_2} = P_{C_1 B_2} / P_{C_1 B_1} \tag{28}$$

This relationship stems from the fact that, from the perspective of a single household, this economy has redundant markets. The same consumption vector can be achieved either by rolling some debt over or by redeeming it for goods while at the same time purchasing new bonds with goods. In equilibrium, a household must be indifferent between the two strategies in order to participate in all markets, and this links the prices on the 3 markets that are open in period 1.<sup>18</sup>

## C The Infinite-Horizon Economy and Proof of Proposition 5

As in the two-period economy, we keep the assumption of a unit endowment of the consumption good in each period.

Each household starts the first period with  $B_1$  units of government bonds; we continue to study an economy with only one-period debt.

The government must finance an exogenous sequence of spending  $\{G_t\}_{t=1}^{\infty}$  that is bounded away from 1 (so that consumption is bounded away from 0 in equilibrium). Lump-sum taxes are denoted by  $T_t$ .

Households have preferences given by (20), where  $u$  is a function that satisfies the same assumptions I introduced for the 2-period case.

We now describe the sequence of actions within each period  $t = 1, 2, \dots$ . Since there is no longer a last period, the same number of markets (three) is now open in each period.

- (i) Each household starts with 1 unit of the period- $t$  good and  $b_t$  units of government debt maturing in period  $t$ . While in equilibrium all households will have the same amount of goods, in principle  $b_t$  may vary from household to household. The government levies a first installment of period- $t$  taxes,  $T_t^1 \in [0, 1]$  and sets a price  $P_{B_t B_{t+1}}$  at which it stands ready to exchange maturing bonds for new bonds. The government submits a sale bid for  $C_t^{B_t}$  units of goods in the market for maturing bonds, subject to  $C_t^{B_t} \leq T_t^1$ . It also submits a sale bid for  $B_{t+1}^{C_t}$  units of new bonds in exchange for goods.
- (ii) Trading opens. Each household may submit a sale bid for  $b_t^{C_t}$  units of bonds in the market for goods, and another sale bid for  $b_t^{B_{t+1}}$  units of bonds in the market for new bonds maturing next period, subject to the constraint that  $b_t^{C_t} + b_t^{B_{t+1}} \leq b_t$ . Each household may also submit a sale bid of  $c_t^{B_{t+1}}$  units of goods in exchange for new bonds, subject to the constraint that  $c_t^{B_{t+1}} \leq 1 - T_t^1$ .
- (iii) For the markets in which the price is not set by the government, the ratio of the quantities of the unconditional bids sets the price and exchange takes place. The government meets

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<sup>18</sup>Equation (28) is analogous to a no-arbitrage condition, but arbitrage is precluded in this environment because households cannot sell goods or assets short.

the demand of new bonds in the market in which it sets the price. We thus have

$$\begin{aligned} P_{C_t B_t} &= \frac{B_t^{C_t}}{C_t^{B_t}} \\ P_{C_t B_{t+1}} &= \frac{B_{t+1}^{C_t}}{C_t^{B_{t+1}}} \\ B_{t+1}^{B_t} &= B_t^{B_{t+1}} P_{B_t B_{t+1}} \end{aligned} \quad (29)$$

As before,  $P_{C_t B_t}$  is the price level of this economy and  $P_{B_t B_{t+1}}$  is the nominal interest rate.

- (iv) The government levies a second installment of taxes (or transfers)  $T_t^2 \in [-T_t^1 + C_t^{B_t} - B_{t+1}^{C_t} P_{C_t B_{t+1}}, 1 - T_t^1 + C_t^{B_t} - C_t^{B_{t+1}}]$ .<sup>19</sup>
- (v) Consumption and government spending take place. Each household consumes

$$c_t = \max\left\{0, 1 - T_t - c_t^{B_{t+1}} + \frac{b_t^{C_t}}{P_{C_t B_t}}\right\} \quad (30)$$

where  $T_t = T_t^1 + T_t^2$  and starts period  $t + 1$  with  $b_{t+1} = b_t^{B_{t+1}} P_{B_t B_{t+1}} + c_t^{B_{t+1}} P_{C_t B_{t+1}}$  units of nominal bonds. The government spends

$$G_t = T_t + B_{t+1}^{C_t} P_{C_t B_{t+1}} - C_t^{B_t} \quad (31)$$

- (vi) Period  $t$  ends and the economy starts from the first step in period  $t + 1$ .

**Definition 2** A (symmetric) **competitive equilibrium** is an allocation

$$\{(C_t, T_t^1, T_t^2, B_{t+1}, B_t^{C_t}, B_t^{B_{t+1}}, C_t^{B_{t+1}}, C_t^{B_t}, B_{t+1}^{B_t}, B_{t+1}^{C_t})\}_{t=1}^{\infty}$$

and a price system

$$\{(P_{C_t B_t}, P_{B_t B_{t+1}}, P_{C_t B_{t+1}})\}_{t=1}^{\infty}$$

such that:

- (i) Given the price system and taxes,  $\{(C_t, B_{t+1}, B_t^{C_t}, B_t^{B_{t+1}}, C_t^{B_{t+1}})\}_{t=1}^{\infty}$  solves the household maximization problem:

$$\begin{aligned} &\max_{\{(c_t, b_{t+1}, b_t^{C_t}, b_t^{B_{t+1}}, c_t^{B_{t+1}})\}_{t=1}^{\infty} \geq 0} \sum_{t=1}^{\infty} \beta^t u(c_t) \text{ s.t.} \\ c_t &= 1 - T_t^1 - T_t^2 + \frac{b_t^{C_t}}{P_{C_t B_t}} - c_t^{B_t} \\ b_t^{C_t} + b_t^{B_{t+1}} &\leq b_1 \\ b_{t+1} &= b_t^{B_{t+1}} P_{B_t B_{t+1}} + c_t^{B_{t+1}} P_{C_t B_{t+1}} \\ c_t^{B_t} &\leq 1 - T_t^1 \end{aligned} \quad (32)$$

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<sup>19</sup>The same assumptions that I made in section 3 apply if a household does not have enough resources to meet tax obligations.

(ii) The government's actions satisfy the feasibility requirements

$$T_t^1 \in [0, 1]$$

$$C_t^{B_t} \in [0, T_t^1]$$

$$T_t^2 \in [-T_t^1 + C_t^{B_t} - B_{t+1}^{C_t} P_{C_t B_{t+1}}, 1 - T_t^1 + C_t^{B_t} - C_t^{B_{t+1}}]$$

(iii) Markets clear and the government budget constraints hold, i.e. equations (29) and (31) are satisfied for any  $t$ .

In order to define strategies, we need a notation that keeps track of the nodes and information sets of the game.

We define the histories of our game as follows.

$$\begin{aligned} h_1^g &= \emptyset \\ h_t^h &= (h_t^g, T_t^1, P_{B_t B_{t+1}}, C_t^{B_t}, B_{t+1}^{C_t}), \quad t = 1, \dots \\ h_{t+1}^g &= (h_t^h, \mathbf{b}_t^{C_t}, \mathbf{b}_t^{B_{t+1}}, \mathbf{c}_t^{B_{t+1}}) \quad t = 1, \dots \end{aligned}$$

subject to the following restrictions:

$$\begin{aligned} T_t^1 &\in [0, 1], \quad t = 1, \dots \\ P_{B_t B_{t+1}} &\in \mathbb{R}_+, \quad t = 1, \dots \\ C_t^{B_t} &\in [0, T_t^1], \quad t = 1, \dots \\ B_{t+1}^{C_t} &\in \mathbb{R}_+, \quad t = 1, \dots \\ \mathbf{b}_t^{C_t} &: [0, 1] \rightarrow \mathbb{R}_+, \quad t = 1, \dots \\ \mathbf{b}_t^{B_{t+1}} &: [0, 1] \rightarrow \mathbb{R}_+, \quad t = 1, \dots \\ \mathbf{b}_t^{C_t}(i) + \mathbf{b}_t^{B_{t+1}}(i) &\leq \mathbf{b}_t(i), \quad i \in [0, 1], \quad t = 1, \dots \\ \mathbf{b}_1(i) &\equiv B_1 \text{ given}, \quad i \in [0, 1] \\ \mathbf{b}_t(i) &\equiv \mathbf{b}_{t-1}^{B_t}(i) P_{B_{t-1} B_t} + B_t^{C_{t-1}} \frac{\mathbf{c}_{t-1}^{B_t}(i)}{C_{t-1}^{B_t}}, \quad i \in [0, 1], \quad t = 2, \dots \\ C_{t-1}^{B_t} &\equiv \int_0^1 \mathbf{c}_{t-1}^{B_t}(i) di, \quad i \in [0, 1], \quad t = 2, \dots \\ \mathbf{c}_t^{B_{t+1}}(i) &\in [0, 1 - T_t^1], \quad i \in [0, 1], \quad t = 1, \dots \end{aligned} \tag{33}$$

Households are indexed by  $i \in [0, 1]$ , and boldface letters describe the behavior of each household.<sup>20</sup>

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<sup>20</sup>For obvious technical reasons, the game only looks at histories in which all of the boldface functions are measurable. As a matter of fact, we will later restrict our attention to a much smaller set of histories, namely those after which all household have taken the same action except at most a set of measure 0.

The government is called to move after histories of the type  $h_t^g$ . However, the government only observes the actions by the households up to sets of measure 0: for this reason, a deviation by a single household will not be detected. On the other hand, deviations by numerous households (more precisely, by positive-measure sets) are detected. The households move after histories  $h_t^h$ ; each household  $i$  observes its own actions and the actions by all other households in the economy up to measure 0 sets. Each household is thus capable of remembering its own deviations, but cannot notice deviations by other individual households.

Let  $H^g$  be the set of histories after which the government moves and  $H^h$  the set of histories after which households move. A government strategy is a mapping  $\sigma^g$  from  $H^g$  to a vector of actions  $(T_t^1, P_{B_t B_{t+1}}, C_t^{B_t}, B_{t+1}^{C_t})$  such that:

- (i)  $\sigma^g$  is measurable with respect to the information available to the government;
- (ii)  $(T_t^1, P_{B_t B_{t+1}}, C_t^{B_t}, B_{t+1}^{C_t})$  satisfies (33).

A household strategy  $\sigma^i$  is a mapping from  $H^h$  to a vector of actions  $(\mathbf{b}_t^{C_t}(i), \mathbf{b}_t^{B_{t+1}}(i), \mathbf{c}_t^{B_{t+1}}(i))$  such that:

- (i)  $\sigma^i$  is measurable with respect to the information available to household  $i$ ;
- (ii)  $(\mathbf{b}_t^{C_t}(i), \mathbf{b}_t^{B_{t+1}}(i), \mathbf{c}_t^{B_{t+1}}(i))$  satisfies (33).

We call a strategy profile  $(\sigma^g, \sigma^i | i \in [0, 1])$  symmetric if

$$\forall h_s^h \in H^h, \forall i, j \in [0, 1] \\ \left\{ (\mathbf{b}_t^{C_t}(i), \mathbf{b}_t^{B_{t+1}}(i), \mathbf{c}_t^{B_{t+1}}(i)) = (\mathbf{b}_t^{C_t}(j), \mathbf{b}_t^{B_{t+1}}(j), \mathbf{c}_t^{B_{t+1}}(j)) \quad \forall s \leq t \right\} \Rightarrow \sigma^i(h_t^h) = \sigma^j(h_t^h)$$

In words, a strategy profile is symmetric if, at each node of the game, it prescribes the same actions to households that made the same choices in the past.

Because information in the game is not perfect, the appropriate equilibrium concept we will use is that of a (symmetric) sequential equilibrium. However, notice that the behavior of measure 0 sets of households has no impact on the aggregate economy, and hence a deviation by such a set does not influence the payoff of either the government or any other player. For this reason, beliefs about what each individual household did are irrelevant.

As before, the government strategy is taken as exogenous; we look for equilibria in the game in which the government has committed to a given strategy. Within this game, we now prove proposition 5.

*Proof of proposition 5.* Let

$$\{(\tilde{C}_t, \tilde{T}_t^1, \tilde{B}_{t+1}, \tilde{B}_t^{C_t}, \tilde{B}_t^{B_{t+1}}, \tilde{C}_t^{B_{t+1}}, \tilde{C}_t^{B_t}, \tilde{B}_{t+1}^{B_t}, \tilde{B}_{t+1}^{C_t})\}_{t=1}^\infty$$

and

$$\{(\tilde{P}_{C_t B_t}, \tilde{P}_{B_t B_{t+1}}, \tilde{P}_{C_t B_{t+1}})\}_{t=1}^\infty$$

be a competitive equilibrium. We will assume  $\tilde{C}_t^{B_t} > 0$ ,  $\tilde{B}_{t+1}^{C_t} > 0$ ,  $\tilde{B}_t^{B_{t+1}} > 0 \forall t$ . The proof can be easily repeated for all other cases, except of course the fact that the equilibrium price will be undefined in markets in which no exchange takes place.

A competitive equilibrium satisfies the following conditions at each time  $t$ :

$$\frac{u'(C_t)}{P_{C_t B_t}} = \beta \frac{u'(C_{t+1}) P_{B_t B_{t+1}}}{P_{C_{t+1} B_{t+1}}} + \mu_t, \quad (34)$$

$$\mu_t \geq 0, \mu_t = 0 \text{ if } B_t^{C_t} < B_t$$

$$u'(C_t) = \frac{\beta u'(C_{t+1}) P_{C_t B_{t+1}}}{P_{C_{t+1} B_{t+1}}} + \nu_t \quad (35)$$

$$\nu_t \leq 0 \nu_t = 0 \text{ if } C_t^{B_{t+1}} < 1 - T_t^1$$

$$\lim_{t \rightarrow \infty} \beta^t u'(C_t) \frac{B_t}{P_{C_t B_t}} = 0 \quad (36)$$

$$T_t^2 = G_t - T_t^1 + C_t^{B_t} - C_t^{B_{t+1}} \quad (37)$$

$$B_t^{C_t} + B_t^{B_{t+1}} = B_t \quad (38)$$

$$B_{t+1} = B_t^{B_{t+1}} P_{B_t B_{t+1}} + C_t^{B_{t+1}} P_{C_t B_{t+1}} \quad (39)$$

$$P_{C_t B_t} = \frac{B_t^{C_t}}{C_t^{B_t}} \quad (40)$$

$$P_{C_t B_{t+1}} = \frac{B_{t+1}^{C_t}}{C_t^{B_{t+1}}} \quad (41)$$

$$C_t = 1 - G_t \quad (42)$$

In what follows, we assume that the Lagrange multiplier  $\mu_t$  is zero for the competitive equilibrium that we are considering. If this is not the case, then we can construct another price system that is identical to the former except for  $P_{B_t B_{t+1}}$ , which is set such that (34) holds with  $\mu_t = 0$ . It is trivial to check that this new price system forms a competitive equilibrium with the same allocation as before.<sup>21</sup>

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<sup>21</sup>Intuitively, if (34) holds with inequality, the government is offering a very unattractive rate of return on rolling over debt, so each household strictly prefers redeeming all of its maturing debt at time  $t$ . In this case, nothing changes if the government raises the rate of return up to the point at which households still redeem all of their debt at time  $t$ , but are exactly indifferent at the margin between redeeming it or rolling it over.

We consider the following government strategy. At each time  $t$ , independently of the past history of play, the government chooses the vector  $(\tilde{T}_t^1, \tilde{P}_{B_t B_{t+1}}, \tilde{C}_t^{B_t}, \tilde{B}_{t+1}^{C_t})$ . With this strategy, if  $\tilde{B}_{t+1}^{C_t} > 0$ , total tax revenues in period  $t$  are  $G_t + C_t^{B_t} - C_t^{B_{t+1}}$  and depend thus on the actions private households take at time  $t$ . Intuitively, whenever the government expects to raise revenues through fresh borrowing, taxes must be adjusted if these revenues fall short of (or exceed) the target. We now show that, if the government adopts this strategy, then there exists a unique (sequential) equilibrium in the game that ensues among the private households.

Because there is a continuum of households and the actions of each of them are not observable individually, each household perceives that the future actions by all other players will be unaffected by whatever sequence of actions it takes. As a consequence, each household takes as given the actions of the government and of other households when choosing its moves. In particular, this implies that each household expects a sequence of prices and taxes that follows from everybody else's strategies but is independent of its own actions: therefore, in equilibrium, each household behaves as in a competitive equilibrium and solves (32). For this reason, any outcome of a sequential equilibrium must be a competitive equilibrium. In order to prove the proposition, we thus need to prove the following:

- (i) An equilibrium exists.<sup>22</sup> This means that, even on information sets out of equilibrium, the households' strategy prescribes a best reply to what they expect the government and other households to do.
- (ii) There is a unique allocation and price system that satisfies equations (34)-(42) at all times  $t$  together with

$$(T_t^1, P_{B_t B_{t+1}}, C_t^{B_t}, B_{t+1}^{C_t}) = (\tilde{T}_t^1, \tilde{P}_{B_t B_{t+1}}, \tilde{C}_t^{B_t}, \tilde{B}_{t+1}^{C_t}) \quad (43)$$

- (i) To be completed.
- (ii) Using repeated substitution in the system of equations (34)-(42) and (43), the entire allocation, price system and sequence of taxes can be derived uniquely as a function of the initial price level  $P_{C_t B_t}$ . From this system it also follows that

$$\beta^{t-1} u'(1 - G_t) \frac{B_t}{P_{C_t B_t}} = \frac{u'(1 - G_1)}{P_{C_1 B_1}} \left[ B_1 + \sum_{s=1}^{t-1} \tilde{B}_{s+1}^{C_s} \left( \frac{1}{\prod_{j=1}^s \tilde{P}_{B_j B_{j+1}}} \right) \right] - \sum_{s=1}^{t-1} \beta^{s-1} u'(1 - G_s) \tilde{C}_s^{B_s} \quad (44)$$

We can now use the transversality condition (36) to obtain a unique solution for the initial price level:

$$P_{C_1 B_1} = \frac{u'(1 - G_1) \left[ B_1 + \sum_{s=1}^{\infty} \tilde{B}_{s+1}^{C_s} \left( \frac{1}{\prod_{j=1}^s \tilde{P}_{B_j B_{j+1}}} \right) \right]}{\sum_{s=1}^{\infty} \beta^{s-1} u'(1 - G_s) \tilde{C}_s^{B_s}} \quad (21)$$

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<sup>22</sup>As I argue in Bassetto [1], the government could commit to strategies such that there exists no sequential equilibrium in the subgame following the commitment. We want to check that this is not the case here.

Notice that the second infinite sum in (21) is always convergent provided  $G_t$  is bounded away from 1; the first infinite sum must be convergent in order for equation (21) to have a solution. By assumption  $\tilde{P}_{C_1 B_1}$  satisfies equation (21), given that it is part of a competitive equilibrium. It thus follows that  $\tilde{P}_{C_1 B_1}$  is the unique price level that is consistent with a competitive equilibrium when the government plays the strategy specified above. This price level can then be used to establish uniqueness of the entire allocation and price system, working through the system (34)-(42) and (43) backwards.

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